

Action Plan

Grantee: Deltona, FL

Grant: B-11-MN-12-0006

LOCCS Authorized Amount:	\$ 1,964,066.00
Grant Award Amount:	\$ 1,964,066.00
Status:	Reviewed and Approved
Estimated PI/RL Funds:	\$ 905,694.81
Total Budget:	\$ 2,869,760.81

Funding Sources

No Funding Sources Found

Narratives

Summary of Distribution and Uses of NSP Funds:

INTRODUCTION In 2010 the City was awarded \$1,964,066 under the third cycle of the Neighborhood Stabilization Program (NSP 3). Through the NSP 1, the City has gained a body of knowledge to effectively and efficiently implement the NSP 3 program. Under NSP 1, the City acquired 53 properties. Four properties were assigned to a non-profit entity through a sub-recipient agreement. The remaining 49 properties, which consist of single family dwellings, have been or are being renovated. At the time of the formulation of this "management plan," two houses are under contract for purchase by qualified buyers. The NSP 3 management plan will reflect the experience derived by the City through the NSP 1 process. The use of the Neighborhood Stabilization Program 3 (NSP 3) grant is a substantial amendment to the City of Deltona's Five-Year 2008-2012 Consolidated Plan and One-Year 2010 Action Plan. The NSP 3 is a special Community Development Block Grant (CDBG) allocation intended to address the problems of abandoned and foreclosed homes. Treating the NSP 3 management plan as a substantial amendment will expedite the distribution of NSP 3 funds, while ensuring citizen participation on the specific use of the funds. THE NSP SUBSTANTIAL AMENDMENT TO THE CONSOLIDATED PLAN 2008-2010 & 2010 ANNUAL ACTION PLAN A. AREAS OF GREATEST NEED The areas of greatest need were determined by using HUD NSP 3 mapping and planning data. To have the greatest impact, it is the intent that all of the \$1,964,066.00 NSP 3 grant will be allocated within the target area which will be considered the area of greatest need. The area of greatest need can be approximated as Census Tract 091006, Blocks 5 and 2. A copy of the HUD mapping tool report is attached to this plan. 19.5% of the homes within the target area are delinquent or within foreclosure. 34.4% of the homes within the target area are financed with subprime type mortgage instruments. Based on the above data, home foreclosure activity within the target area is anticipated to continue to rise. The NSP 3 area of greatest need was determined by utilizing the mapping tool and related planning data including the foreclosure index scores based on eligible NSP 3 area. A model for predicting where foreclosures are likely to occur was developed by HUD. This model estimates serious delinquency rates based on the events likely to cause foreclosures, such as a prevalence of subprime loans, increasing unemployment, vacant addresses, and the number of foreclosures in process. The area identified by the City as being the area of greatest need must have an individual or average combined index score for the identified target area of not less than 17. The NSP 3 target area for the City has a foreclosure index score of 20. The NSP3 target area also has the following attributes: Total housing units 1687 Percent of persons less than 120% AMI 70.22% Percent of persons less than 80% AMI 48.28% According to the HUD mapping tool, the number of properties needed to make an impact within the City's determined area of greatest need is 26. The City has estimated that the NSP 3 grant allocated to the City will be enough to purchase and rehabilitate 15 homes. To increase impact, the NSP 3 area of greatest need will be targeted for the reinvestment of City of Deltona NSP 1 program income. Also, the City has already bought and rehabilitated a home in the proposed area of greatest need through the NSP 1 activity and the City, in the last year, has also provided assistance (owner occupied rehabilitation) to two homeowners within the area of greatest need through the State of Florida allocated SHIP program. These actions, existing and proposed, will help accomplish NSP 3 goals within the proposed area of greatest need. The City of Deltona is a suburban community that is



dominated by detached single family

How Fund Use Addresses Market Conditions:

(5) Addressing Local Market Conditions:

The current real estate market within the City is rife with foreclosure activity, short sales and deeply discounted homes. For the last three years property values have dropped significantly. Another 10 to 12% drop in property values are forecasted, which portends further challenges for the local real estate market. NSP 3 purchase and rehabilitation activity will help improve housing stock within not only the target area but for the entire City. In addition, encouraging home ownership will promote investment in the target area. The result will be more viable neighborhoods and community.

Ensuring Continued Affordability:

(8) Tenure of Beneficiaries:

The no interest deferred forgivable loans shall immediately become due and payable to the City if any of the following occurs:

1. Homeowner sells, transfers, or disposes of the property by any means, including bankruptcy, foreclosure, or deed in lieu of foreclosure;
2. Homeowner no longer occupies the unit as their principal residence;
3. Homeowner dies, or if a married couple, survivor dies; or
4. Homeowner refinances their first mortgage or requires subordination for a new second mortgage.
5. However, an heir may assume the debt as long as they are income eligible and become the owner-occupant.

(9) Housing Production – Continued Affordability:

Homeownership loans will be secured with a 2nd mortgage for a term of up to 15 years.

Definition of Blighted Structure:

(1) Definition of “blighted structure” in context of state or local law.

A structure is blighted when it exhibits objectively determinable signs of deterioration and/or unsound structural condition sufficient to constitute a threat to human health, safety, and public welfare.

Definition of Affordable Rents:

(2) Definition of “affordable rents.”

The rent limits used in the NSP are updated annually from the Department of Housing and Urban Development. Affordable means that monthly rents do not exceed 30 percent of that amount which represents the percentage of the median annual gross income for the households as indicated in or less of total household income.

Housing Rehabilitation/New Construction Standards:

(6) Describe housing rehabilitation standards that will apply to NSP assisted activities.

Housing rehabilitation standards will comply with all applicable laws, codes, and other requirements relating to housing safety, quality and habitability, as defined in the 2007 Florida Building Code with 2009 supplements and other applicable regulations. In addition, as deemed feasible, the City will make improvements to increase the energy efficiency of such homes by providing upgraded, energy star rated appliances and higher SEER HVAC systems. As appropriate, the City will comply with the following HUD Applicable Housing Rehabilitation Standards:

All gut rehabilitation or new construction (i.e., general replacement of the interior of a building that may not include changes to structural elements such as flooring systems, columns or load bearing interior and exterior walls) of residential buildings up to three stories must be designed to meet the standard for Energy Star Qualified New Homes.

All gut rehabilitation or new construction of mid or high rise multifamily units must be designed to meet all American Society of Heating, Refrigerating, and Air-Conditioning Engineers (ASHRAE) Standard 90.1-2004, Appendix G plus 20 percent (which is Energy Star standard for multi-family buildings piloted by EPA and Department of Energy).

Other rehabilitation must meet these standards to the extent applicable to the rehabilitation work undertaken, e.g. replace older obsolete products and appliances (such as windows, doors, lighting, hot water heaters, furnaces, boilers, air conditioning units, refrigerators, clothes washers and dishwashers) with Energy Star-46 labeled products.

Water efficient toilets, showers, and faucets, such as those with the WaterSense label, must be installed.

Where relevant, the housing should be improved to mitigate the impact of disasters (e.g., earthquake, hurricane, flooding, fires).

Vicinity Hiring:

VII. VICINITY HIRING

The City has established an NSP 3 target area consisting of over 5,700 acres located in the southwestern section of the City. The City has hired several contractors from the surrounding areas and these contractors do employ City of Deltona residents. However, currently none of these individuals appear to live within the NSP target area. In an attempt to facilitate “vicinity hiring” the City will inform all contractors formally by letter to encourage hiring those that live within the NSP 3 target area. Such correspondences will be sent to contractors on an annual basis for the life of the program.

The City will utilize the City web page with the intent of reaching people that live within the NSP 3 area that may be interested in rehabilitation/construction type of employment. The City will provide contact information of the City hired construction contractor companies that may be interested in hiring for such work.

Finally, the City contractors rely on subcontractors. The City will obtain a list of all commonly used subcontractors from contractors and encourage them, in writing, to hire individuals that live in the NSP 3 area.

Annually, the City will survey contractors and common subcontractors to determine the amount of “vicinity hiring.”



Procedures for Preferences for Affordable Rental Dev.:

(11) Affordable Rental Housing Preferences:

1) Rental/Lease Properties

Funds may not be used for a "monthly rental subsidy." NSP funded rental/lease activity will be restricted to the purchase and rehabilitation of a unit that could be designated as a rental property. Lease agreements will be in compliance with HOME rent limits for a term of one (1) year. One year rental assistance could be provided to applicants that are enrolled in school full or part time to an accredited college and will complete said degree or certification to allow self-sufficiency at the end of the term of the lease OR the applicant is enrolled in a credit repair program and will be credit-ready at the end of the term of the lease for homeownership opportunities. Rental properties may be leased with an option to buy.

2) Rental Rates

The City of Deltona will ensure continued affordability for NSP assisted housing by adopting the HOME program standards at 24 CFR 92.252(a), (c), (e), and (f), and 92.254.

The maximum HOME rent limits are the lesser of:

1. The fair market rent for existing housing for comparable units in the area as established by HUD.
2. A rent does not exceed 30% of the adjusted income of family whose annual income equals 65% of the median income for the area, as determined by HUD, with adjustments for the number of bedrooms in the units. The HOME rent limits provided by HUD will include average occupancy per unit and adjusted income assumptions.

VI. RENTAL OPTIONS

The City of Deltona is primarily a residential community that is developed at a suburban scale – detached dwellings on individual lots. The Deltona suburban paradigm is founded on a principal of owner occupied home ownership. Currently there are 33,682 dwelling units within the City. According to recent tax role data, about 70% of those dwelling units are owner occupied. There are benefits of a community having a certain percentage of housing stock being available for rentals. Home ownership is not for all people because of a variety of circumstances but the City currently has a healthy ratio of owner occupied to rental housing stock.

While there have been strategies illustrated throughout this plan that address rental options including lease/purchase arrangements, it is currently the intent of the City to rehabilitate and resell properties to accomplish NSP goals. Planning literature is rife with studies and related information that indicates owner occupied home ownership is a key ingredient to maintaining and promoting viable neighborhoods and communities. Therefore, in an attempt to maintain the viability of Deltona, a City comprised of mostly owner occupied homes, the City would prefer that NSP houses become and remain inhabited by owner-occupants. In addition, the City housing programs are not currently structured to effectively administer a rental program for NSP homes.

However, if the City determines that rental/lease options may be a viable method of which to implement NSP objectives, the City will first conduct a study to determine feasibility. Such a study will address, at minimum, the following topics:

- 1) The current rental market;
- 2) Rental income expected in relation to the rental market and HUD rental provisions;
- 3) A tenet vetting process and lease terms;
- 4) Lease/purchase standards;
- 5) City property management obligations including the expectations of City staff; and
- 6) The establishment of a new or use of an existing housing authority or similar entity that would address leasing, maintenance, eviction actions, and other management obligations.

Grantee Contact Information:

NSP Contact Person(s):

Diane D. Hicks, Community Development Supervisor

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Deltona, Florida 32725

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Fax: 386-878-8601

Email: dhicks@deltonafl.gov

Cheryl S. Atkins, Grants Coordinator

City Manager's Office

2345 Providence Blvd

Deltona, FL 32725

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email: CAtkins@deltonafl.gov

Project Summary

Project #	Project Title	Grantee Activity #	Activity Title
1.0	Acquisition/Rehab/Financing	1.1	Acq/Rehab/Finance <25% Set Aside
		1.2	Acquisition/Rehab/Financing < 120% LMMI
2.0	Administration	2.0	Administration of NSP3 Program
9999	Restricted Balance	<i>No activities in this project</i>	





Activities

Project # / 1.0 / Acquisition/Rehab/Financing

Grantee Activity Number: 1.1
Activity Title: Acq/Rehab/Finance <25% Set Aside

Activity Type:
 Rehabilitation/reconstruction of residential structures

Project Number:
 1.0

Projected Start Date:
 07/01/2011

Project Draw Block by HUD:
 Not Blocked

Activity Draw Block by HUD:
 Not Blocked

Block Drawdown By Grantee:
 Not Blocked

National Objective:
 LH25: Funds targeted for housing for households whose incomes are at or under 50% Area Median Income.

Benefit Report Type:
 Direct (Households)

Activity Status:
 Under Way

Project Title:
 Acquisition/Rehab/Financing

Projected End Date:
 07/30/2020

Project Draw Block Date by HUD:

Activity Draw Block Date by HUD:

Total Budget: \$ 1,096,072.83

Most Impacted and Distressed Budget: \$ 0.00

Other Funds: \$ 0.00

Total Funds: \$ 1,096,072.83

Proposed Beneficiaries

	Total	Low	Mod	Low/Mod%
# Owner Households	8	5		62.50
# of Households	8	5		62.50

Proposed Accomplishments

	Total
# of Singlefamily Units	8
# of Housing Units	8
#Units with bus/rail access	1
#Low flow showerheads	8
#Low flow toilets	8
#Dishwashers replaced	8
#Refrigerators replaced	8
#Light fixtures (outdoors) replaced	8
#Light Fixtures (indoors) replaced	8
#Replaced hot water heaters	8



#Replaced thermostats	8
#Efficient AC added/replaced	8
#Additional Attic/Roof Insulation	8
#Energy Star Replacement Windows	8
# of Properties	8

Activity is being carried out by

Yes

Activity is being carried out through:

Contractors

Organization carrying out Activity:

City of Deltona2

Proposed budgets for organizations carrying out Activity:

Responsible Organization	Organization Type	Proposed Budget
City of Deltona2	Local Government	\$ 1,096,072.83

Location Description:

The areas of greatest need were determined by using HUD NSP 3 mapping and planning data. To have the greatest impact, it is the intent that all of the \$1,964,066.00 NSP 3 grant will be allocated within the target area which will be considered the area of greatest need. The area of greatest need can be approximated as Census Tract 091006, Blocks 5 and 2. A copy of the HUD mapping tool report is attached to this plan.

19.5% of the homes within the target area are delinquent or within foreclosure. 34.4% of the homes within the target area are financed with subprime type mortgage instruments. Based on the above data, home foreclosure activity within the target area is anticipated to continue to rise.

The NSP 3 area of greatest need was determined by utilizing the mapping tool and related planning data including the foreclosure index scores based on eligible NSP 3 area. A model for predicting where foreclosures are likely to occur was developed by HUD. This model estimates serious delinquency rates based on the events likely to cause foreclosures, such as a prevalence of subprime loans, increasing unemployment, vacant addresses, and the number of foreclosures in process. The area identified by the City as being the area of greatest need must have an individual or average combined index score for the identified target area of not less than 17. The NSP 3 target area for the City has a foreclosure index score of 20. The NSP3 target area also has the following attributes:

- Total housing units 1687
- Percent of persons less than 120% AMI 70.22%
- Percent of persons less than 80% AMI 48.28%

According to the HUD mapping tool, the number of properties needed to make an impact within the City's determined area of greatest need is 26. The City has estimated that the NSP 3 grant allocated to the City will be enough to purchase and rehabilitate 15 homes. To increase impact, the NSP 3 area of greatest need will be targeted for the reinvestment of City of Deltona NSP 1 program income. Also, the City has already bought and rehabilitated a home in the proposed area of greatest need through the NSP 1 activity and the City, in the last year, has also provided assistance (owner occupied rehabilitation) to two homeowners within the area of greatest need through the State of Florida allocated SHIP program. These actions, existing and proposed, will help accomplish NSP 3 goals within the proposed area of greatest need.

Activity Description:

Purchase and rehabilitate homes and residential properties that have been abandoned or foreclosed upon, in order to sell, lease or rent such homes and properties to qualified applicants. This activity will assist income qualified persons at or below 120% AMI with the purchase of a home that was previously abandoned or foreclosed and rehabilitated to applicable City and State codes. Priority funding will be given to households that are at or below 50% AMI and presumed benefit clients: seniors and special need populations

2/28/20- update performance measures (from 5 to 8), upon final review of project in preparation for close out.

Environmental Assessment: COMPLETED



Environmental

None



Grantee Activity Number: 1.2
Activity Title: Acquisition/Rehab/Financing < 120% LMMI

Activity Type:
 Rehabilitation/reconstruction of residential structures

Project Number:
 1.0

Projected Start Date:
 07/01/2011

Project Draw Block by HUD:
 Not Blocked

Activity Draw Block by HUD:
 Not Blocked

Block Drawdown By Grantee:
 Not Blocked

National Objective:
 LMMI: Low, Moderate and Middle Income National Objective for NSP Only

Benefit Report Type:
 Direct (Households)

Activity Status:
 Under Way

Project Title:
 Acquisition/Rehab/Financing

Projected End Date:
 07/30/2020

Project Draw Block Date by HUD:

Activity Draw Block Date by HUD:

Total Budget: \$ 1,222,225.89

Most Impacted and Distressed Budget: \$ 0.00

Other Funds: \$ 0.00

Total Funds: \$ 1,222,225.89

Proposed Beneficiaries

	Total	Low	Mod	Low/Mod%
# Owner Households	10		10	100.00
# of Households	10		10	100.00

Proposed Accomplishments

	Total
# of Singlefamily Units	10
# of Housing Units	10
# of Substantially Rehabilitated Units	10
#Units with bus/rail access	1
#Low flow showerheads	10
#Low flow toilets	10
#Dishwashers replaced	10
#Refrigerators replaced	10
#Light fixtures (outdoors) replaced	10
#Light Fixtures (indoors) replaced	10
#Replaced hot water heaters	10
#Replaced thermostats	10
#Efficient AC added/replaced	10
#Energy Star Replacement Windows	10



Activity is being carried out by

Yes

Activity is being carried out through:

Grantee Employees and Contractors

Organization carrying out Activity:

City of Deltona2

Proposed budgets for organizations carrying out Activity:

Responsible Organization	Organization Type	Proposed Budget
City of Deltona2	Local Government	\$ 1,222,225.89

Location Description:

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Activity Description:

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Environmental Assessment: COMPLETED

Environmental None



Project # / 2.0 / Administration

Grantee Activity Number: 2.0
Activity Title: Administration of NSP3 Program

Activity Type:

Administration

Project Number:

2.0

Projected Start Date:

07/01/2011

Project Draw Block by HUD:

Not Blocked

Activity Draw Block by HUD:

Not Blocked

Block Drawdown By Grantee:

Not Blocked

National Objective:

Not Applicable - (for Planning/Administration or Unprogrammed Funds only)

Benefit Report Type:

NA

Activity Status:

Under Way

Project Title:

Administration

Projected End Date:

07/30/2014

Project Draw Block Date by HUD:

Activity Draw Block Date by HUD:

Total Budget: \$ 286,975.49

Most Impacted and Distressed Budget: \$ 0.00

Other Funds: \$ 0.00

Total Funds: \$ 286,975.49

Activity is being carried out by

Yes

Activity is being carried out through:

Grantee Employees

Organization carrying out Activity:

City of Deltona2

Proposed budgets for organizations carrying out Activity:

Responsible Organization

City of Deltona2

Organization Type

Local Government

Proposed Budget

\$ 286,975.49



Location Description:

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The City of Deltona is a suburban community that is dominated by detached single family dwellings on individual lots. Foreclosure activity within the City is scattered and not concentrated in distinct neighborhoods or districts. From a logistics standpoint, purchasing individual homes is resource intensive. As part of NSP 1, the City acquisition ratio was 1 purchase for every 5 houses reviewed.

Activity Description:

Administrative and planning costs including the cost of salaries dedicated to the NSP 3 program, office supplies and advertising for the acquisition, rehabilitation and sale of the houses.

Environmental Assessment: EXEMPT

Environmental None

Action Plan Comments:

Reviewer - Action plan rejected because projects and activities were set up incorrectly. All three LH25 activities (A-001.1, FM-001.1 & R001.1) should be combined into one activity because they all fall under Eligible Use B. The remaining six LMMI activities (A-001.2 & 3, FM-001.2 & 3, R001.2 & 3) should be combined into one activity because they all fall under Eligible Use B and are <120% AMI.

Reviewer - Action plan rejected on 4/7/11 because Project # 9999 - Restricted Balance was used by the grantee and needs to be corrected. Grantee stated that they were unable to change the project number, so suggested they call the DRGR help desk for assistance.

Reviewer - Rejected on 4/8/11, so the national objective for Activity 03 could be updated from LMMI to N/A.

Reviewer - Minor budget adjustments

Reviewer - Minor budget modifications

Reviewer - Increased PI Budget

Action Plan History

Version	Date
B-11-MN-12-0006 AP#1	04/08/2011
B-11-MN-12-0006 AP#2	02/08/2012
B-11-MN-12-0006 AP#3	02/13/2012
B-11-MN-12-0006 AP#4	12/20/2012
B-11-MN-12-0006 AP#5	08/21/2014
B-11-MN-12-0006 AP#6	05/04/2015
B-11-MN-12-0006 AP#7	05/02/2016
B-11-MN-12-0006 AP#8	04/18/2018
B-11-MN-12-0006 AP#9	01/06/2020
B-11-MN-12-0006 AP#10	03/09/2020

