



Pilot Recovery Housing Program Design and Implementation Recovery Housing Webinar Series

Agenda

- Introductions and Learning Objectives
- Background on the SUPPORT Act and Recovery Housing Program Funding
- Recovery Housing Program Overview
- Before the Action Plan
- Drafting the Action Plan
- Elements of Program Implementation
- Program Implementation Examples

Introductions



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Session Learning Objectives

As a result of this webinar, participants will be able to:

1. Follow the steps to develop Recovery Housing Program models appropriate to their jurisdiction and to complete the Recovery Housing Program Action Plan.
2. Evaluate program implementation strategy options and determine the preferred approach based on existing resources and capacity in their jurisdictions.

SUPPORT Act Overview

Public Law 115-271 - SUPPORT for Patients and Communities Act **October 24, 2018**

- Developed in response to the opioid epidemic
- Section 8071 authorized the program to aid grantees with providing stable, temporary housing to individuals in recovery from a substance use disorder
- Eligible States and the District of Columbia had age-adjusted rates of drug overdose deaths above the national overdose mortality rate
- Based on CDBG under title 1 of Housing and Community Development Act (1974)

Recovery Housing Program Funding

- FY 2020 Budget appropriated \$25 million to RHP (25 grantees)
- FY 2021 Budget appropriated a second round of \$25 million (27 grantees)
- The allocation formula includes unemployment rates (15%), labor force nonparticipation (15%), and the age-adjusted rates of drug overdose deaths (70%)
- Program rules, waivers, alternative requirements for the first allocation published in the Federal Register in November 2020
- Round 2 funding notice is in development

RHP Overview

RHP is organized within the framework of the Community Development Block Grant, CDBG program.

The three fundamental pillars for CDBG compliance are:

- 1. National Objective**

- Benefit Low- and Moderate- Income Persons based on the Limited Clientele criteria, as modified by the RHP Notice

- 2. Eligible Activity**

- Use funds only for the limited list of eligible activities specified to carry out the purpose of RHP, found in the RHP Notice

- 3. Connection to Program Purpose**

- Provide stable, temporary housing for individuals in recovery from a substance use disorder



Before the Action Plan

Before the Action Plan



Partner Engagement

Potential Administration and Funding Partners

- Agencies administering drug and alcohol addiction services and funding
 - Single State Agencies
 - State Opioid Response (SOR) Grants
 - Substance Abuse Prevention and Treatment Block Grants (SABG)
- Agencies administering programs potentially serving the same populations
 - HUD Continuum of Care
 - Emergency Solutions Grant
 - Housing Opportunities for Persons With AIDS
 - HUD-Veterans Affairs Supportive Housing (VASH)
 - Housing Finance Agencies
 - Public Housing Authorities
- Agencies operating or supporting recovery housing

Partner Engagement

Potential Delivery and Funding Partners

- Agencies administering funding for other wraparound services that may support RHP beneficiaries
 - U.S. Department of Labor Workforce Innovation and Opportunity Act funding for employment programs
- Non-profits operating or supporting recovery housing
- Local hospitals
- Philanthropy

Existing Capacity Survey

Capacity Needed to Administer and Implement RHP

Ensure you have or have a plan to obtain capacity in the following areas:

- State CDBG Program
- Addiction Services and Treatment
- DRGR
- Federal Housing Programs
- Recovery Housing



Existing Capacity Survey

State Agencies Addressing Substance Use Disorder/Recovery

- What funding do they receive/administer?
- How much capacity do they have to partner?
- Could you/would you subgrant to them?

Identify Recovery Housing Providers

- Is anyone in your state providing recovery housing already?

Determine Administrative Roles

Partner Roles/Swim Lanes

- Identify lead staff at each agency
- Determine implementation method(s)
 - Direct
 - Subrecipients
 - Method of Distribution
- Project review and selection
 - Financial Feasibility
 - Services Plan
- Subrecipient oversight and management, if applicable

Citizen Participation Plan

Revise to indicate public review and comment process for RHP

- Amend plan to describe process for consultation with and participation of organizations interested in residential recovery programs for persons with SUD and for review and comment on proposed RHP Action Plan before submission to HUD
- Public must have opportunity to comment on proposed amendment to Citizen Participation Plan for a minimum of 15 days before final adoption



Developing the Action Plan

Developing the Action Plan

The RHP Action Plan must include the following:

- Proposed use of all funds
- Criteria for eligibility
- How use addresses the purpose of RHP to provide stable, temporary housing to persons in recovery from a substance use disorder

Developing the Action Plan

- Standard Form 424 and 424D
- Program summary
 - Concise executive summary that identifies needs and specific goals for RHP funds.

Developing the Action Plan

- Additional anticipated resources
 - Identify other federal and state, local, nonprofit, or private resources expected to be made available in conjunction with the use of RHP funds.
 - Not limited to liquid resources. Publicly-owned real property can also be identified.
- Administration summary
 - Include roles of grantee agencies/departments in the administration of the RHP grant, provide contact information.

Developing the Action Plan

Use and Allocation of Funds

- Method of distribution to local governments (including CDBG Entitlement), if applicable
- Direct implementation: via grantee staff; award funding via contracts or subrecipient agreements
- Description of eligible subrecipients and threshold criteria

Developing the Action Plan

Use and Allocation of Funds

- Description of evaluation criteria, including how will meet the SUPPORT Act requirement that grantees give priority to:
 - Entities with the greatest need
 - Entities with the ability to deliver effective assistance in a timely manner
- Other Evaluation Criteria

Developing the Action Plan

Definitions

- Individual in Recovery

Sample adapted from the SAMHSA definition of recovery:

An individual going through a process of change to improve their health and wellness, live a self-directed life, and strive to reach their full potential.

Four major dimensions support a life in recovery:

Health

Home

Purpose

Community

Developing the Action Plan

Definitions

- Substance Use Disorder – cannot limit definition to specific types of SUD

Sample SAMHSA definition of substance use disorder:

Substance use disorders occur when the recurrent use of alcohol and/or drugs causes clinically significant impairment, including health problems, disability, and failure to meet responsibilities at work, school, or home.

Sample Mayo Clinic Definition of substance use disorder

Drug addiction, also called substance use disorder, is a disease that affects a person's brain and behavior and leads to an inability to control the use of a legal or illegal drug or medication. Substances such as alcohol, marijuana and nicotine also are considered drugs.

Developing the Action Plan

- Expenditure plan to meet deadlines and administrative cap
- Outcomes

Required outcome measures:

- Number of individuals assisted in RHP activities
- Number of individuals able to transition to permanent housing from RHP-assisted temporary housing

Proposed outcome measures:

- Grantees are encouraged to confer with researchers to better understand other potential measurable impacts

Developing the Action Plan

- Citizen participation summary
 - Process
 - Comments
 - Response to comments
 - Public hearing(s)
- Partner coordination summary
 - Federally assisted partners addressing substance use disorders
 - Partners potentially serving the same populations

Developing the Action Plan

- Subrecipient management and monitoring policies and procedures
- Description of pre-award or pre-agreement costs to be reimbursed

Developing the Action Plan

Required certifications

- RARA
- Lobbying restrictions
- Authorization/Legal Authority
- URA/104(d)
- Section 3
- CPP
- Use of funds criteria
- Civil Rights and Fair Housing
- Excessive Force Policy
- Religious Freedom Restoration Act
- Development and Maintenance of Capacity
- Lead Based Paint, LSHR
- Environmental Review
- Applicable Laws



Program Implementation

Program Implementation



Program Implementation

- Negotiate and execute written agreements with partner agencies
 - e.g., interagency or intergovernmental agreements, to formalize roles determined during partner coordination and stated in the Action Plan
- Ensure division of responsibilities are clearly defined
- Establish key milestones and progress expectations
- Define scope and frequency of reporting

Program Implementation

Project Selection

- Publish NOFA, RFA, RFP or complete other selection process consistent with:
 - Administrative roles and subrecipient administration
 - Use of funds
 - Eligibility
 - Selection criteria described in Action Plan
- Include applicable federal cross-cutting requirements:
 - URA/104(d)
 - Section 3
 - Civil Rights/Fair Housing
 - Lead Based Paint
 - Environmental Review
 - Procurement
- Review and select project(s), announce funding awards

Program Implementation

Develop and Execute Written Agreements with Funded Agencies

- Ensure environmental review completed prior to project costs incurred
- Ensure compliance with URA/104(d) ensuring all occupants of acquired property receive required notices, referrals, and assistance
- Include all applicable CDBG, RHP and cross-cutting requirements in written agreement

Program Implementation

Conduct Management and Oversight of Projects

- Conduct management and oversight of projects consistent with roles/responsibilities and oversight of subrecipients and contractors (as applicable) described in Action Plan

Track funding disbursements to ensure compliance with statutory timelines:

- 30% within 1 year of funding
- 100% by 9/1/2027 (for FY 20 funds)



Sample Program Design

Sample Program Implementation #1



The state RHP grantee has decided to act directly and partner with the SSA to evaluate applications and provide recovery support services funding. The NOFA process results in an award to a private nonprofit subrecipient for acquisition and minor rehabilitation of an occupied residential rental property (a 4-bedroom home) built in 1950 to operate as recovery housing. The target population is individuals with SUD transitioning from or at risk of homelessness.

Sample Program Implementation Poll

Poll #1: Applicable Cross-Cutting Requirements

Which of the Cross Cutting requirements do you expect to be the most challenging, require technical assistance?

- a. Environmental Review
- b. Lead Safe Housing Rule
- c. Relocation – Uniform Act and 104(d)
- d. Section 3

Sample Program Implementation Poll

Poll #2: Applicable Cross-Cutting Requirements

Compliance with the Lead Safe Housing Rule does NOT require that you:

- a. Use safe practices in conducting remediation
- b. Determine if the structure was built before 1978
- c. Conduct final clearance testing
- d. Determine lead content of paint based on taste

Sample Program Implementation Poll

Poll #3: Applicable Cross-Cutting Requirements

Compliance with the Uniform Relocation Act requires:

- a. Determination of fair market value of the property to be acquired.
- b. Determine relocation eligibility based on the date of initiation of negotiations.
- c. Provide displaced persons with decent, safe, and sanitary comparable replacement housing.
- d. All of the above.

Sample Program Implementation

Implementation Partners and Expertise/Responsibilities:

- State Economic Development Department – CDBG/RHP and cross-cutting requirements, DRGR
- Single State Agency – Addiction services and treatment
- Subrecipient – Recovery housing, Federal housing/homeless programs

Sample Program Implementation

Development Budget

Activity	Cost	Source
Acquisition	\$400,000	Recovery Housing Program Grant
Rehabilitation	\$60,000	Recovery Housing Program Grant
Relocation	\$30,000	Recovery Housing Program Grant
Professional Fees	\$10,000	Recovery Housing Program Grant
Project Management	\$25,000	Subrecipient in-kind
Soft Costs	\$15,000	Recovery Housing Program Grant
Capitalized Operating Reserve	\$20,000	County General Funds
Total	\$560,000	

Sample Program Implementation

Annual Operating Budget

Activity	Cost	Source
Administrative Expenses	\$20,000	HUD CoC Grant
Operating Expenses	\$6,000	HUD CoC Grant
Maintenance Expenses	\$6,000	HUD CoC Grant
Taxes & Insurance	\$5,000	HUD CoC Grant
Replacement Reserve	\$2,000	Rental Income
Total	\$39,000	

Sample Program Implementation

Annual Services Budget

Activity	Cost	Source
RHP Case Management/Peer Supports	\$20,000	SSA (SABG) or Medicaid
Urine Analyses	\$25,000	SSA (SABG) or Medicaid
Transportation	\$4,000	Philanthropic grants/donations
Food	\$5,000	Philanthropic grants/donations
Miscellaneous	\$2,000	Philanthropic grants/donations
Total	\$56,000	

Sample Program Implementation

Written Agreements

- Single State Agency Intergovernmental Agreement
- Subrecipient Agreement

Sample Program Implementation

Implementation Steps

- Project Start-up
- Project Management, Reporting, and Oversight
- Project Close out
- Ongoing Monitoring

Sample Program Implementation #2



The state RHP grantee has decided to partner with the National Alliance for Recovery Residences (NARR) state affiliate to evaluate applications. The NOFA process results in an award to a private, nonprofit Recovery Housing Program for rental assistance to new and existing tenants. The target population is low-income individuals with SUD that need financial assistance for recovery housing until they are stable and employed.

Sample Program Implementation #2

Poll question: What are some key considerations, and/or potential issues you see with this sample program implementation?

Type your answers in the chat box.

The state RHP grantee has decided to partner with the National Alliance for Recovery Residences (NARR) state affiliate to evaluate applications. The NOFA process results in an award to a private, nonprofit Recovery Housing Program for rental assistance to new and existing tenants. The target population is low-income individuals with SUD that need financial assistance for recovery housing until they are stable and employed.

Sample Program Implementation #2



The state RHP grantee has decided to **partner with the National Alliance for Recovery Residences (NARR) state affiliate to evaluate applications**. The NOFA process results in an award to a private, nonprofit Recovery Housing Program for rental assistance to new and **existing tenants**. The target population is low-income individuals with SUD that need financial assistance for recovery housing until they are stable and employed.

Sample Program Implementation #2



The state RHP grantee has decided to partner with the National Alliance for Recovery Residences (NARR) state affiliate to evaluate applications. **NARR will provide subject matter expertise at no cost to the state, and all recovery housing providers in the state are NARR certified.** The NOFA process results in an award to a private, nonprofit Recovery Housing Program for rental assistance to **increase the number of people served.** The target population is low-income individuals with SUD that need financial assistance for recovery housing until they are stable and employed.



Q & A



Resources

- **SUPPORT Act**
- **HUD Exchange Recovery Housing Program (RHP) Page**
- **HUD Exchange Environmental Review Page**
- **HUD Exchange Relocation Assistance Page**
- **HUD Exchange Lead-Based Paint Housing Rule Page**





Thank you for attending!

[Visit RHP Page on HUD Exchange](#)