



## **U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

#### **CAPITAL FUND GUIDEBOOK TRAINING**

**CAPITAL FUND GUIDEBOOK AN INTRODUCTION 24 CFR PART 905** 



- > Trainers
  - > Local HUD Field Staff
  - Public Housing Agencies (PHAs)

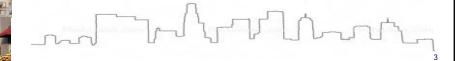


#### **OVERALL TRAINING OBJECTIVES**



#### By the end of this training, you should:

- Understand the key changes of the Capital Fund program, based on the Final Rule.
- Know eligible and ineligible activities under the Capital Fund program.
- Understand the annual Capital Fund submission requirements and how the funds will be distributed by HUD.
- Understand how the Capital Fund Formula is allocated and your requirements for certification within the PIH Information Center (PIC).

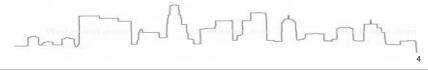




## **OVERALL TRAINING OBJECTIVES**



- Describe the changes in the Replacement Housing Factor (RHF) grant program, including Demolition and Disposition Transitional Funding (DDTF).
- Identify the general program requirements of the Capital Fund.
- Know the requirements for obligating and expending Capital Funds, how to process budget amendments, and when to perform close-out activities.
- Understand the requirements of the emergency, nonpresidentially declared natural disaster and safety and security grants.

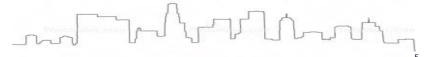




## **OVERALL TRAINING OBJECTIVES**



- Describe the key components of public housing development.
- Understand the basic relationship of the RAD and MTW demonstration programs to the basic Capital Fund Program.
- Know the requirements for providing a primary security interest and financing activities allowed under the Capital Fund Program.
- Appreciate the penalties and sanctions within the program for non-compliance.





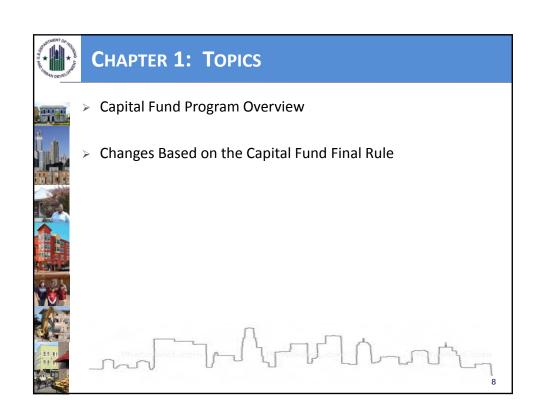
## Logistics

- Training Packets and Materials
- > Questions
- > Breaks
- > Agenda
- Overall Training and Site Logistics



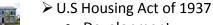


# CHAPTER 1: BACKGROUND AND INTRODUCTION





#### **CAPITAL FUND BASICS**



- Development
- No subsidies just low rents
- ➤ Brooke Amendment 1968
  - No more than 25% originally, later 30% of low income families income in rent
  - Modernization (CIAP) and Operating subsidies added
  - CIAP application based program



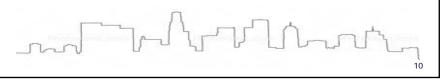


### **CAPITAL FUND BASICS, CONTINUED**



- > Comprehensive Grant Program (CGP) 1993
  - PHAs 250 and more
  - Small PHAs continue to receive CIAP
- ➤ Quality Housing and Work Responsibility Act (QHWRA) 1998
  - Public Housing Agency (PHA) Plan
  - Capital Fund
  - Operating Fund



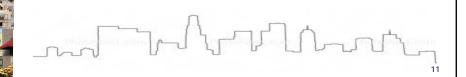




#### **TYPES OF CAPITAL FUNDS**



- > Formula
- Replacement Housing Factor (RHF)
- Demolition and Disposition Transitional Funding (DDTF)
- > Emergency and Non-Presidentially Declared Natural Disaster
- Emergency Safety and Security
- Capital Fund Education and Training Community Facilities (CFCF)





## WHAT IS THE CAPITAL FUND RULE/GUIDEBOOK TRYING TO ACCOMPLISH?

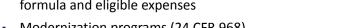


- > More effective use of Capital Funds by PHAs and residents through increased understanding of program requirements;
- More efficient and consistent management of Capital Fund Program by HUD Headquarters and Field Offices;
- Increased use of funds for modernization given the limited fiscal environment; and
- > Use of Capital Funds to better address energy efficiency.



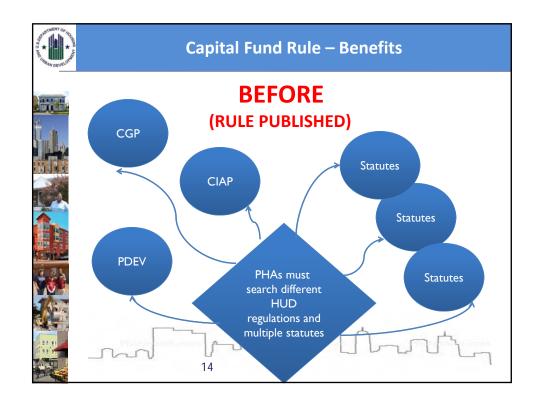


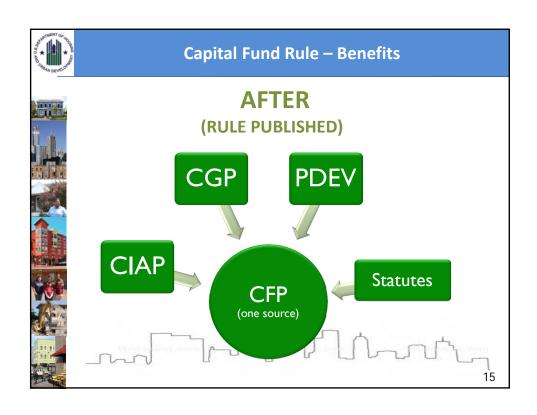


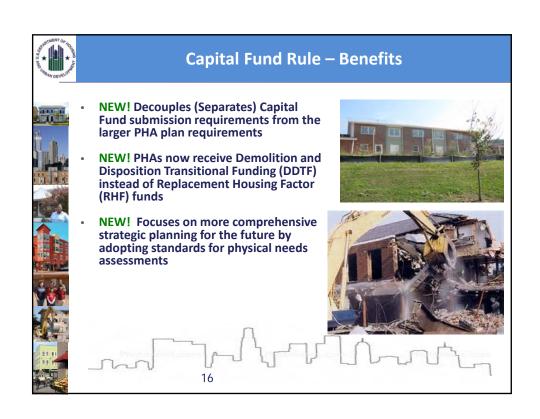


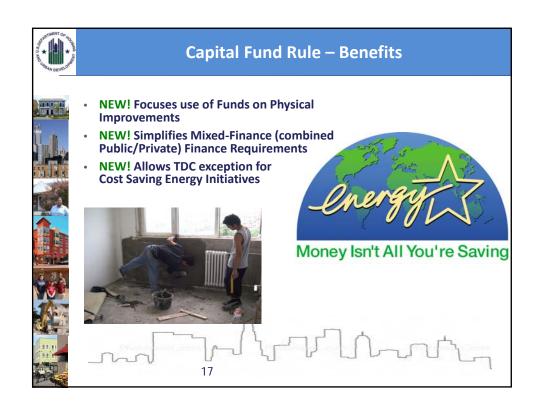
- Public Housing Development (24 CFR 941)
- Mixed Finance Development (24 CFR 941 subpart F)
- Capital Fund Final Rule incorporates Capital Fund Financing Program (CFFP) requirements at 24 CFR 905.500, Subpart E

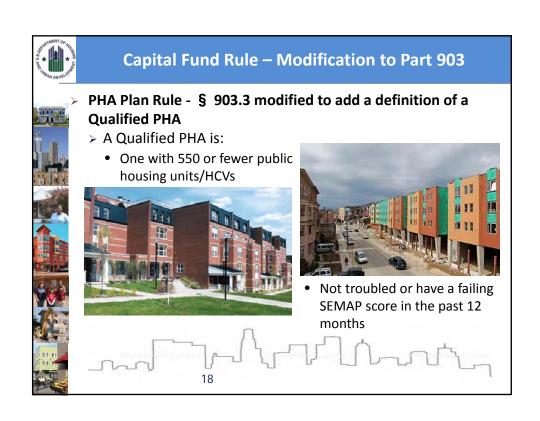


















# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

## **CAPITAL FUND GUIDEBOOK TRAINING**

**ELIGIBLE ACTIVITIES (CHAPTER 2)** 



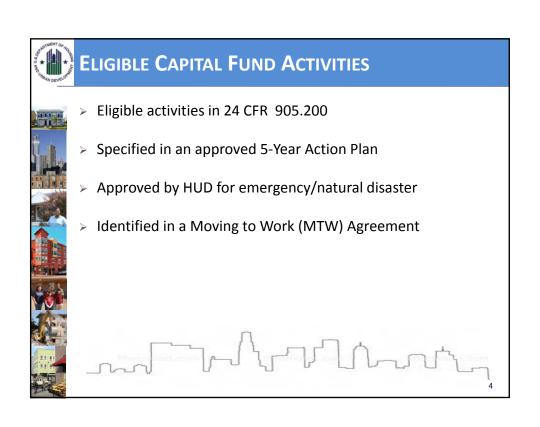
#### **CHAPTER 2: TOPICS**



- Eligible Activities
- Ineligible Activities
- > Costs and Other Limitations









## WHAT IS A BUDGET LINE ITEM (BLI)?



- Budgets have specific accounts which HUD calls "Budget Line Items (BLIs)".
- > PHAs must classify eligible expenses into one of the HUD defined BLIs in their budgets.





## **BLI QUICK REFERENCE CHART**



	T
Capital Fund Activity	BLI
Transfer to Operations	1406
Management Improvements	1408
Economic Self-Sufficiency (soft cost)	1408
Administrative Costs	1410
Capital Fund Program Fee	1410
Audit	1411
Fees and Costs, Legal	1430
Financing Costs	1430
Homeownership	BLI for associated activity*
Force Account Labor	BLI for associated activity*
Safety and Security	BLI for associated activity*
Economic Self-Sufficiency (capital	BLI for associated hard cost
expenditure)	activity*

)



## **BLI QUICK REFERENCE CHART**



Capital Fund Activity	BLI	
Physical Needs Assessment & Energy Audit	1430	
Site Acquisition	1440	
Site Improvement	1450	
Dwelling Structure	1460	
Dwelling equipment, nonexpendable	1465	
Nondwelling structures	1470	
Nondwelling equipment	1475	
Demolition	1480	
Resident Relocation and Mobility Counseling	1495	
Development	1499	
CFFP Debt Service Payments	1501 (by PHA) 9000 (by	
	LOCCS)	
RAD	1503 and 1504	

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## **ELIGIBLE ACTIVITY: DEVELOPMENT**



#### **Eligible Development Costs**

Construction and acquisition with or without rehabilitation

Development of Mixed-Finance Projects,

Resident consultation and meetings

Environmental review

Consultants necessary for any public housing aspect of the project

Initial operating period expenses - lease up, initial occupancy

Predevelopment and planning costs for public housing

Site preparation, abatement, demolition, water/gas distribution systems, site and infrastructure

Cost certification costs

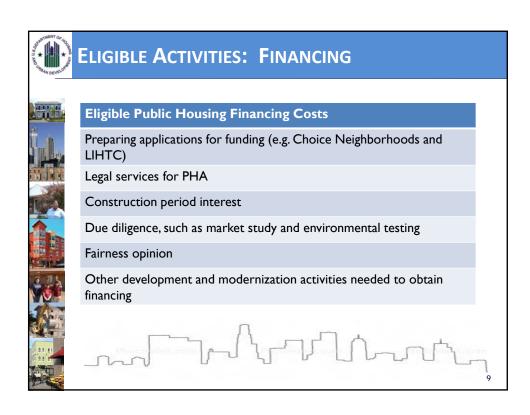
Development activity financing costs

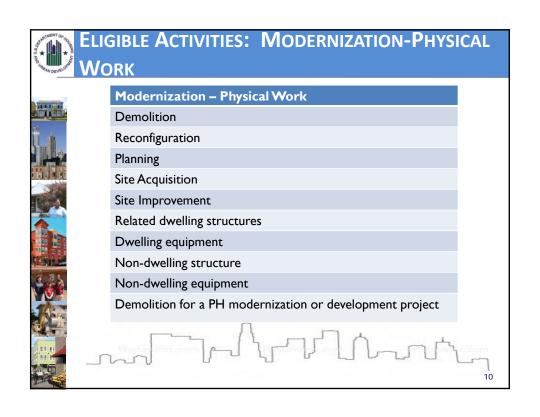
Amenity structures and fixture costs including parking lots and laundry

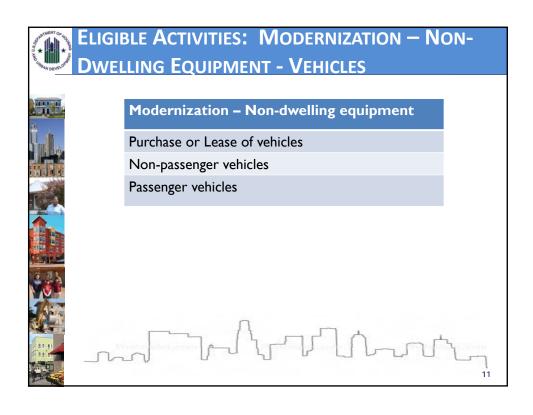
Project specific administrative costs, within Section 2.4 limits

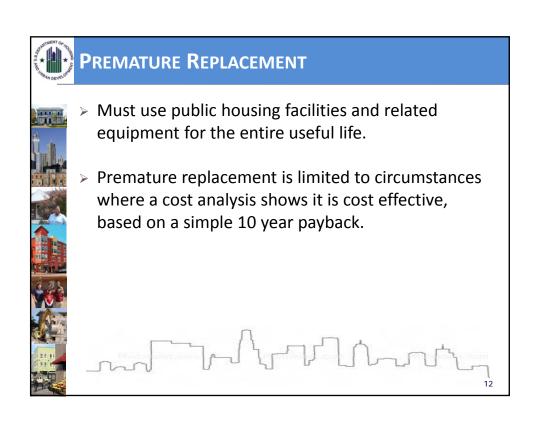
Physical Needs Assessment (PNA)

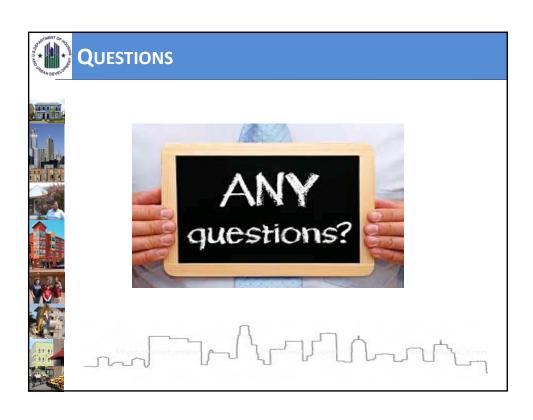
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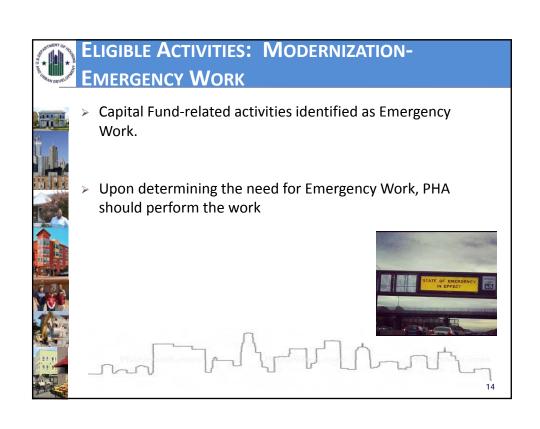














#### **ELIGIBLE ACTIVITIES: ENERGY EFFICIENCY**



#### **Energy Efficiency Work**

New or updated Energy Audits – only when audit part of Capital Fund program and not otherwise covered by Operating Funds.

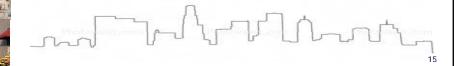
Implementation of energy and water conservation per Energy Audit

Integrated utility management and capital planning

Installation of energy/water-use efficiency fixtures and fittings

Installation and use of Energy Star appliances – part of replacement program

Automation of utility & energy management systems – master to individual metering if installed as a part of a mod. activity to upgrade utility systems





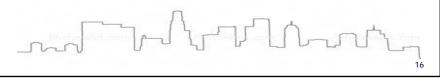
## ELIGIBLE ACTIVITIES: NON-ROUTINE MAINTENANCE

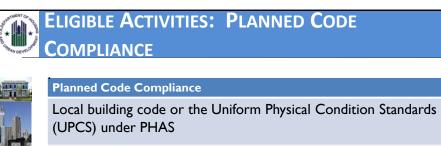


Work items ordinarily performed regularly in the course of property management and maintenance, but now substantial in scope and expense due to postponement.



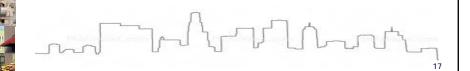
**Note:** Avoid premature replacement unless payback analysis indicates it is more cost-effective.

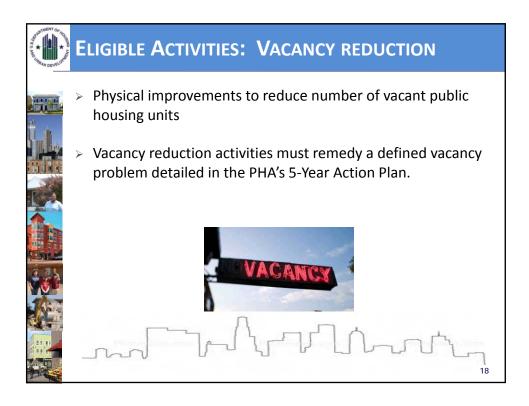




National building code, such as those developed by the International Code Council or the National Fire Protection Association

2009 International Energy Conservation Code (IECC), or ASHRAE standard 90.1-2010







#### **VACANCY REDUCTION EXAMPLE**



- 20 units chronically vacant due to deferred long and short term maintenance.
- Management deficiency

#### Plan calls for:

- Team = 3 (supervisor and two maintenance staff)
  - · PHA staff (Force Account).
- Assessment of physical needs of each unit.
- Preparation of a scope of work and cost estimates for each unit.
- Schedule of work for each unit.
- · Purchase of all supplies and materials.
- Implementation: 2 units per week for 10 weeks.





#### **GENERAL ELIGIBLE ACTIVITIES: SOFT COSTS**



#### Soft Cost

**Economic Self-Sufficiency** 

Safety and Security

Management Improvements

Training and Technical Assistance (TA)

Resident Relocation/Mobility Counseling Due to CF Activity

**Note:** Capital Funds may not be used to fund the salaries and benefits of security guards or ongoing security costs.

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#### **ELIGIBLE ACTIVITIES: OTHER COSTS**

#### **Other Cost**

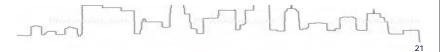
Administrative Costs/Capital Fund Program Fee (CFP Fee)

Audit

Legal

Homeownership

**Note:** CFP Fee does not cover costs for construction, supervisory, and inspection functions that are front-line project costs.



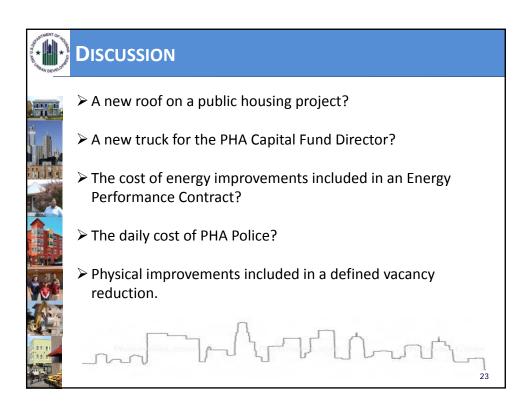


#### **DISCUSSION**



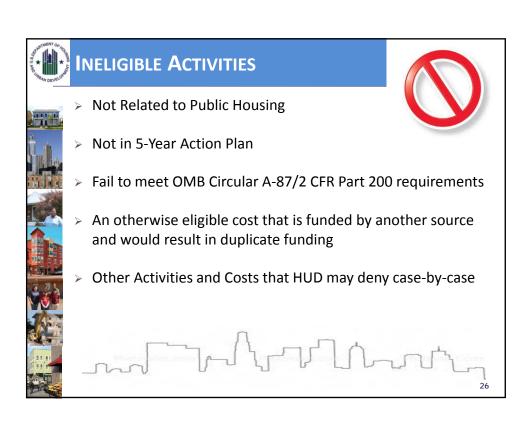
- ➤ Is the Community Building only for Section 8 Residents an eligible cost?
- ➤ Community Building for both Section 8 and PH residents?
- ➤ A new boiler for a public housing project?
- ➤ A new boiler for a Section 8 project?
- ➤ The cost of implementing a Section 3 program for the PHA?















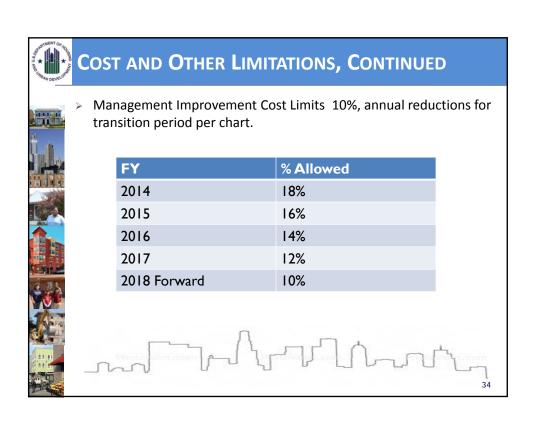


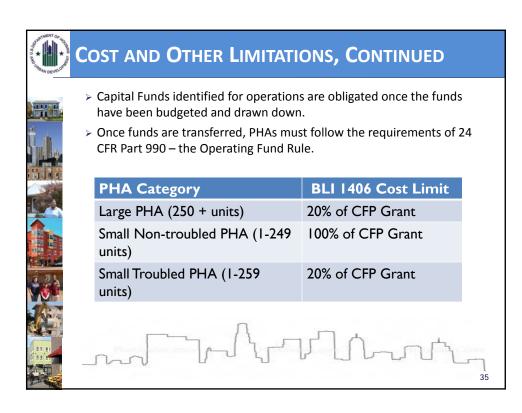


A A DEVELORAR	COST AND OTHER LIMITATIONS				
	Categories	Limitation			
	Allocation of Costs with Other Programs	Amount directly attributable to public housing program even if other programs benefit.			
	Modernization Costs	Under 90% of published TDC/ Reasonable Cost.			
	Administrative Costs/CFP Fee	Up to 10% for non-asset management (AM) PHAs. CFP Fee - percentage of the annual Capital Fund formula grant(s) amount with exclusions for AM PHAs.			
A	Development	3% of the total project budget, or, with HUD's approval, up to 6%			
		-\\\\\\\\			

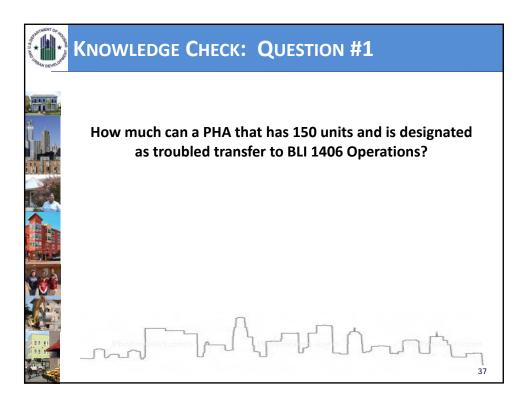
Categories	Limitation
Modernization Fee Cap	No more than 10%.
Force Account Labor (including materials and equipment	Must be in a 5-Year Action Plan. HUD approval PHAS Standard Performers and below.
Total Development Cost (TDC)	the maximum amount of Public Housing Capital Assistance for use for HCC and Community Renewal Costs on a Project absent a waiver from HUD.

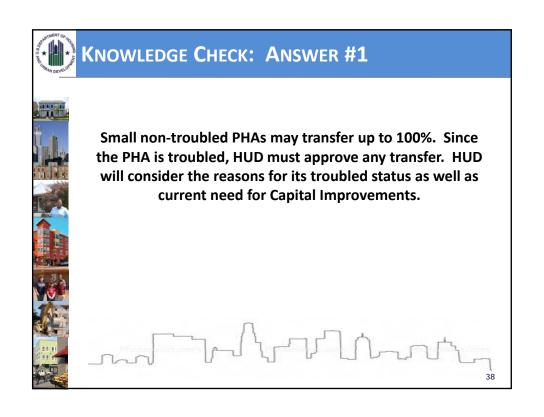
Cost and Other Limitations, Continued				
ACCOUNT.	Categories	Limitation		
	TDC Limit Exceptions	May request and exception to the TDC limit for select activities associated with energy efficiency and conservation.		
	RMC Activities	No Capital Funds for any administrative or other reason when entire development project is RMC run, unless under contract with PHA		
	Community Renewal Costs	Where the maximum amount is the difference between allowed TDC and calculated HCC.		
		~		

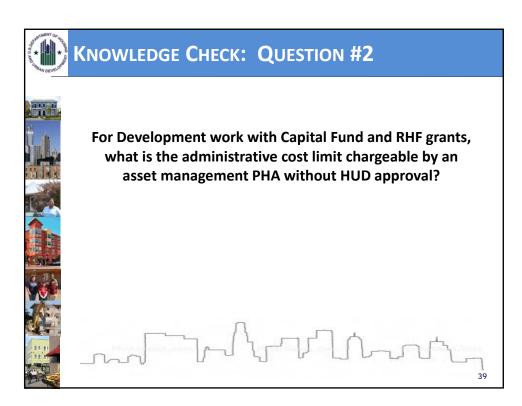


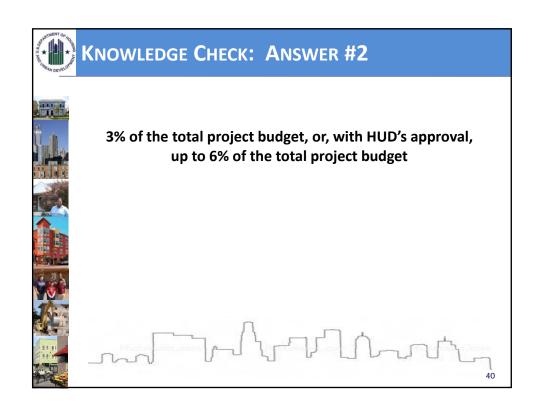


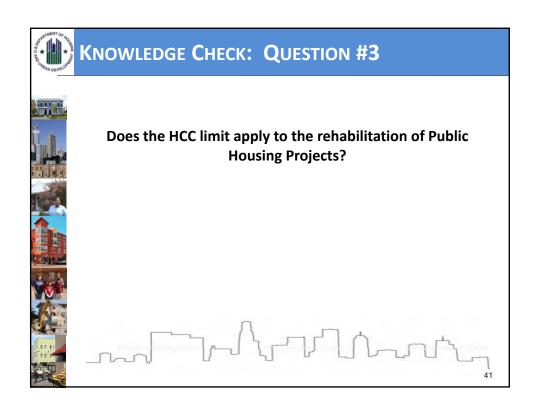


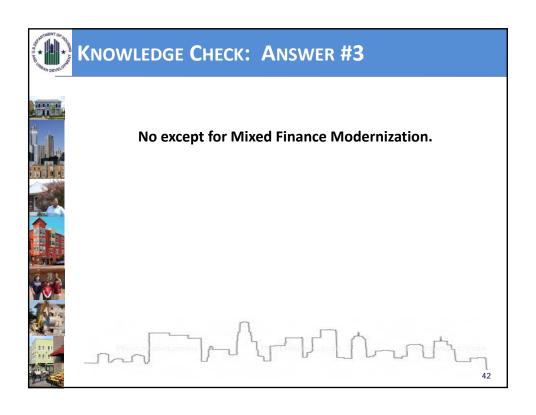


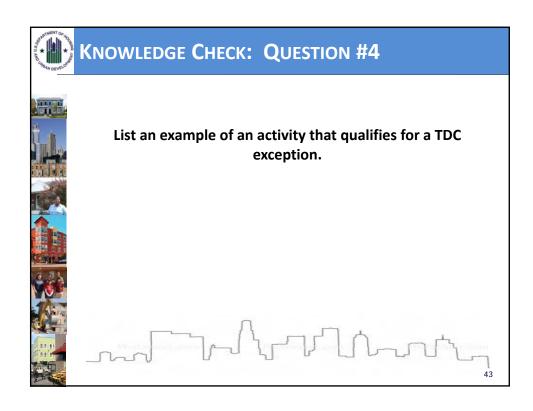


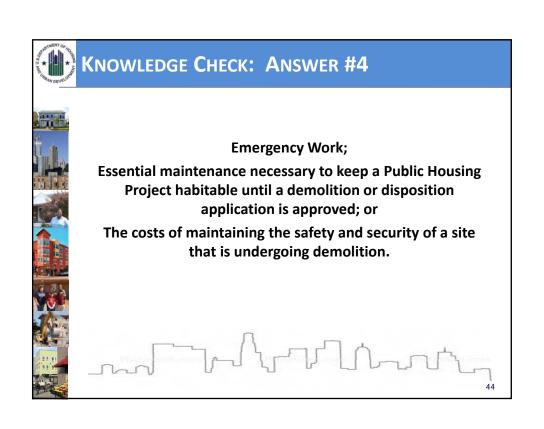


















## U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

#### **CAPITAL FUND GUIDEBOOK TRAINING**

PLANNING, ANNUAL SUBMISSION AND DISTRIBUTION OF FUNDS (CHAPTER 3)



#### **CHAPTER 3: TOPICS**



- Planning
- > Capital Fund Submission and Amendments
- > Fund Disbursement



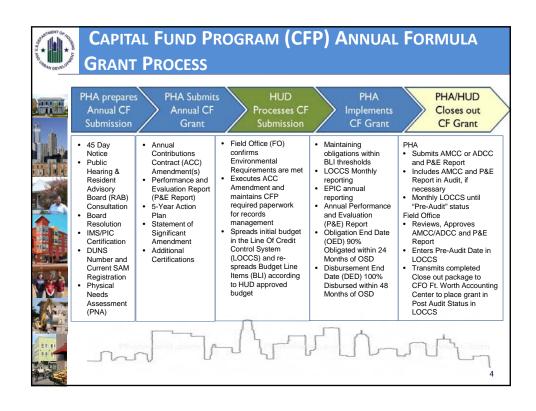


#### **CHAPTER OVERVIEW**



- ➤ PHAs are responsible for the long term physical and financial viability of the PHA and their properties.
- ➤ The Capital Fund plays a pivotal role in financing activities to achieve the PHA's mission and goals.











## PLANNING: PHYSICAL NEEDS ASSESSMENT (PNA)



A PNA identifies all of the work that a PHA needs to undertake to bring each of its developments up to the applicable modernization and energy conservation standards.



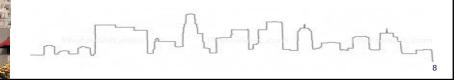


## PLANNING: PNA, CONTINUED



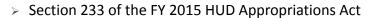
PNA Rule - Public Housing: Physical Needs Assessment Proposed Rule, 76 Federal Register 43219 (July 20, 2011)

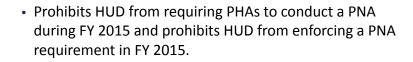
- Requires PHAs to conduct a PNA every 5 years in coordination with the Energy Audit
- > An annual updated submission of the PNA data will likely also be required, timed to the PHA's fiscal year.
- > Failure to submit PNA data will trigger CFP Final Rule sanctions including withholding of Capital Funds.





### PLANNING: PNA – WHERE ARE WE NOW?





• Does not prohibit the use of Capital Funds or Operating Funds by a PHA to perform a voluntary PNA.





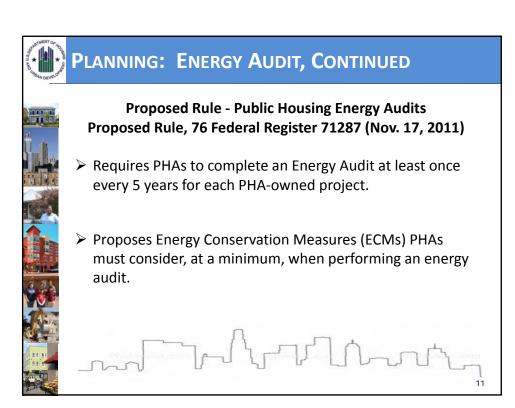
### **PLANNING: ENERGY AUDIT**

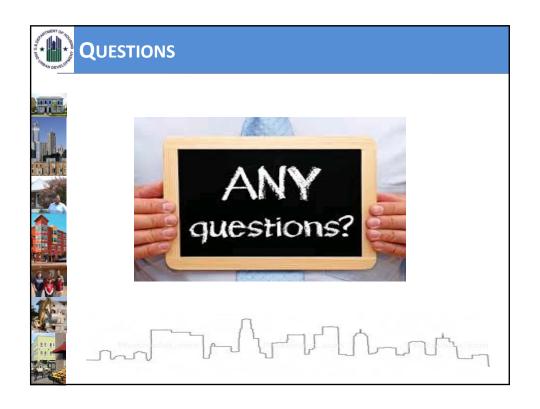


- Energy Audit identifies the types and costs of PHA energy use for "use analysis" and identification of cost reduction alternatives.
  - Currently required by 24 CFR Part 965, all PHAs must conduct an energy audit every 5 years.



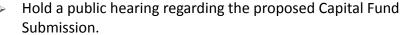
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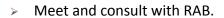






#### PLANNING: PUBLIC HEARING







> Capital Fund Submission must include copy of RAB recommendations and how PHA addressed them.

PHA may not fund work items not approved by this process.





#### **PLANNING: BOARD RESOLUTION**



- > PHA must have a copy of a Board Resolution on file approving its 5-Year Action Plan.
  - May use the public hearing and board resolution from its most recent 5-Year Action Plan if no current Board meeting held.
  - PHA may not access reserved Capital Funds until board resolution provided to HUD and HUD approval provided.





### PLANNING: IMS/PIC DATA CERTIFICATION



- Each year, PHA must certify data accuracy in the Inventory Management System/Public Housing Information Center (IMS/PIC).
- > The Capital Fund formula is based on unit information in IMS/PIC .
- > HUD may suspend access to all Capital Fund LOCCS accounts for that year until IMS/PIC certification complete.





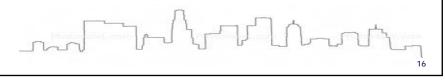
## PLANNING: IMS/PIC DATA CERTIFICATION

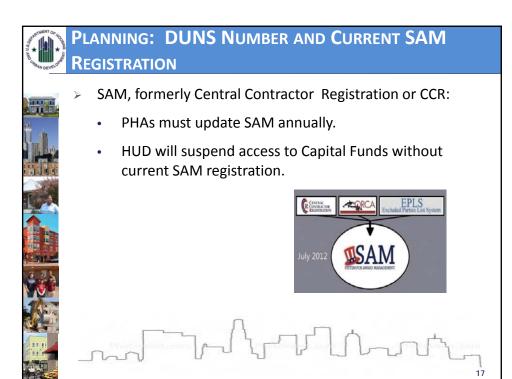


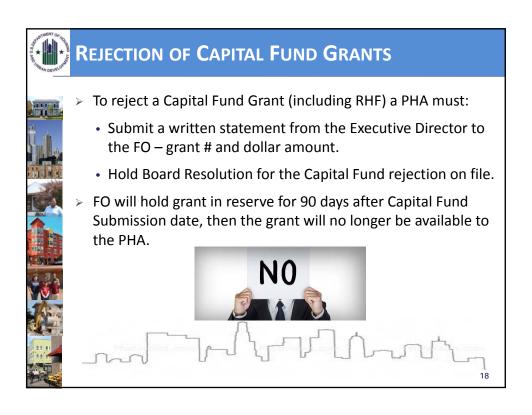
- > HUD will run the formula based on uncertified data
  - issue an ACC Amendment
  - suspend grant until certification complete
- > HUD will not increase funding amount after calculation based on uncertified data

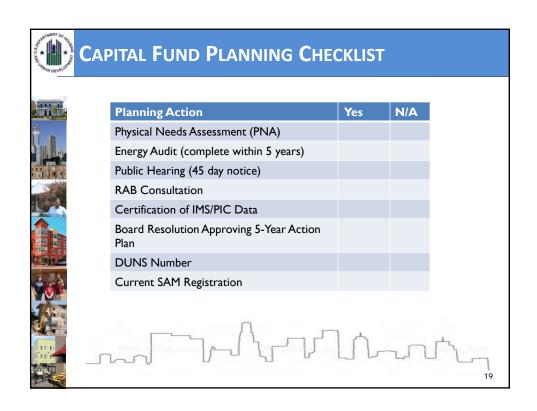
Incorrect or Untimely Data = Incorrect/Less Capital Funding

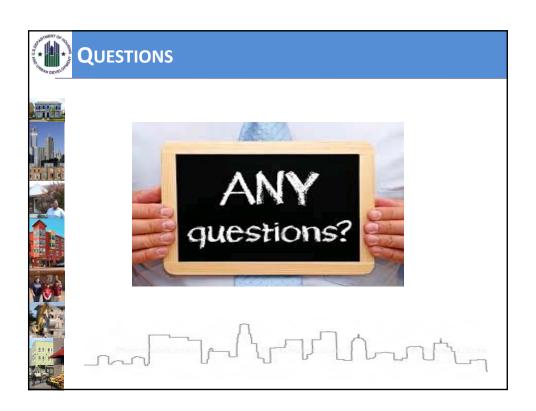


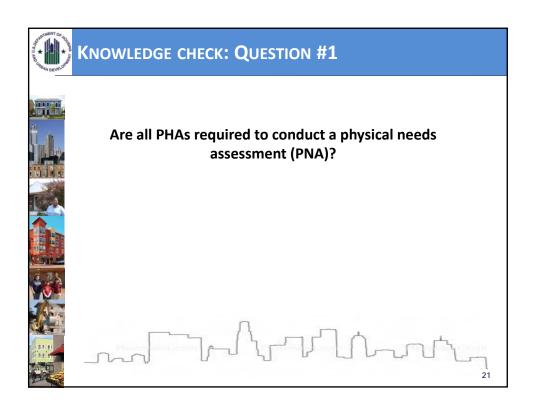


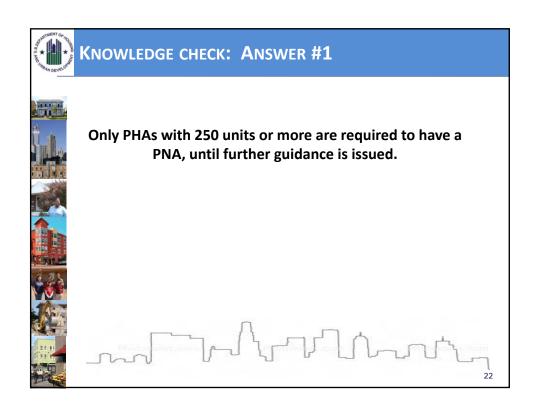


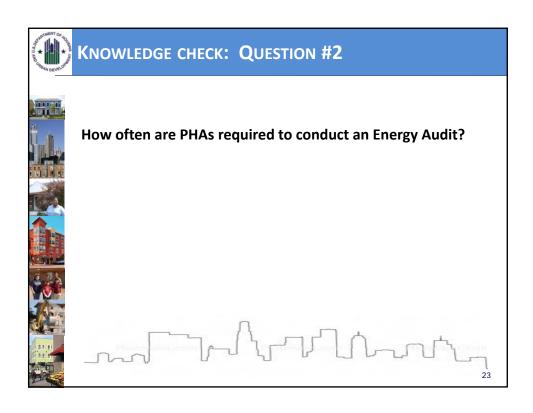


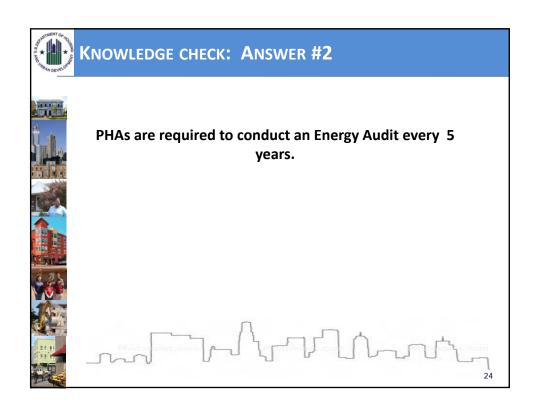


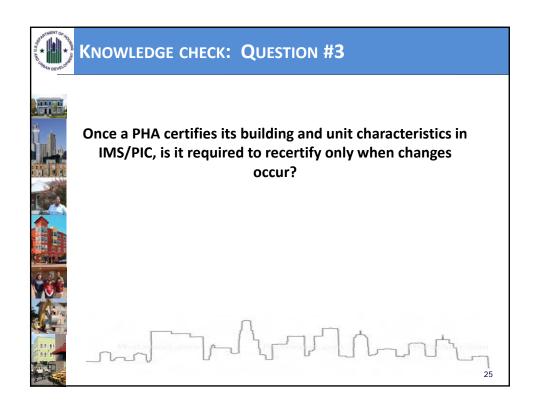


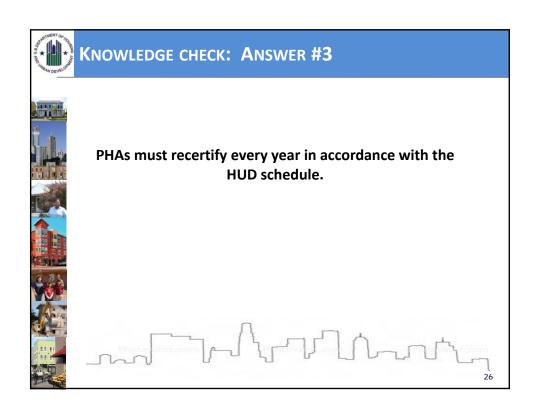




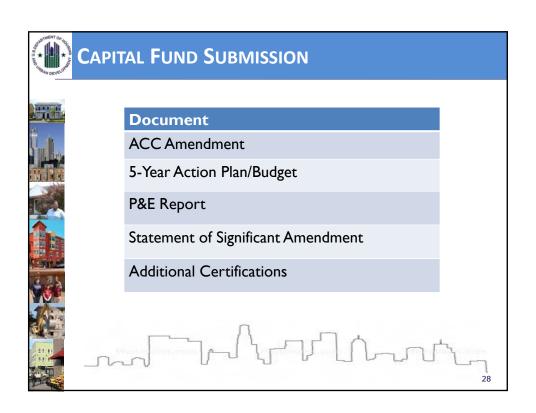


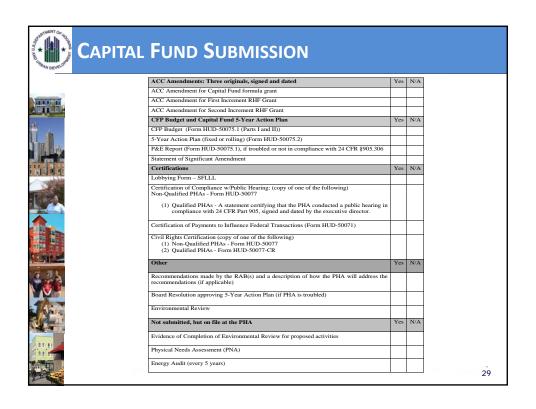


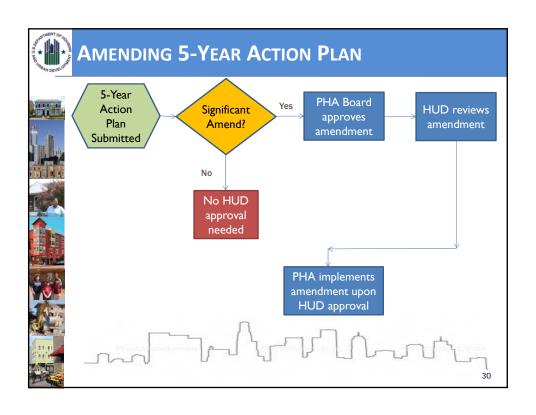














#### **SIGNIFICANT AMENDMENTS**



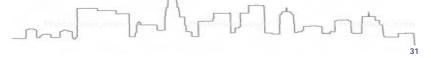
After "the approval process" is complete, the PHA may amend the CF 5-Year Action Plan at any time.



It must go through "the approval process" again if it constitutes a significant amendment

> The minimum definition of significant amendment does not include addition of new work items.

Remember: A PHA can not add new work items without RAB comments and a public hearing.

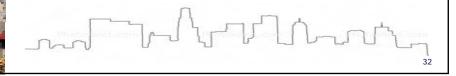


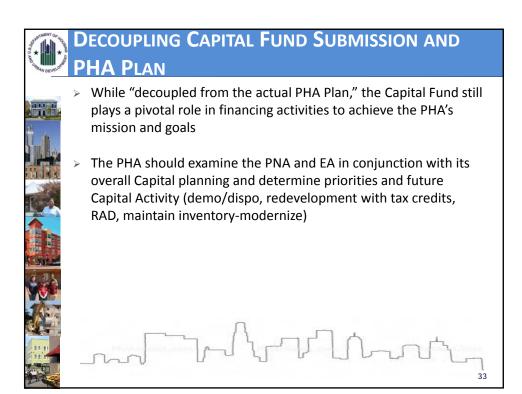


## DECOUPLING CAPITAL FUND SUBMISSION AND PHA PLAN

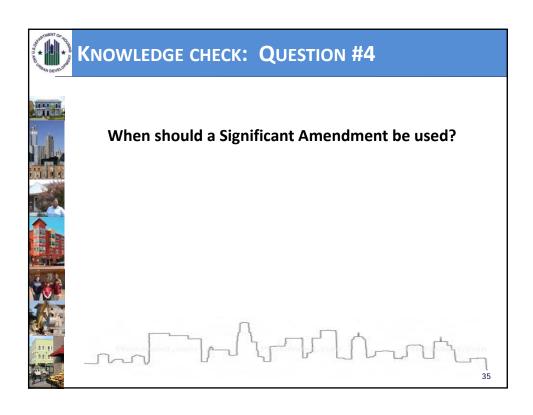


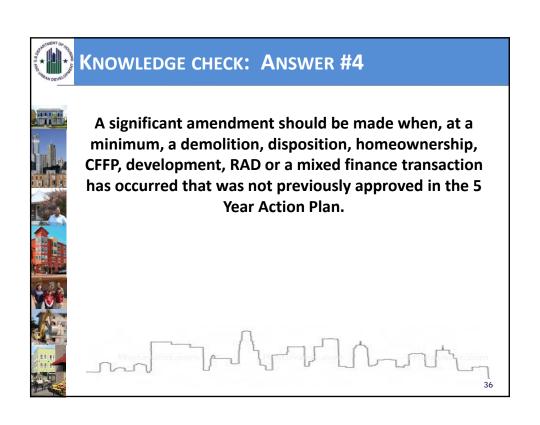
- > PHAs that submit Annual Plans must include "statement of capital improvements needed" in Annual Plan not copy of 5-Year Plan.
- Must reference most recently approved 5-Year Action Plan in Annual PHA Plan
- Approved 5-Year Action Plan included in public hearing materials.
- FO does not review 5-Year Action Plan in Annual Plan review.

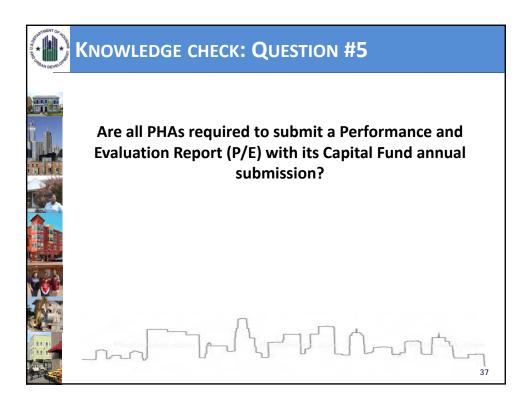


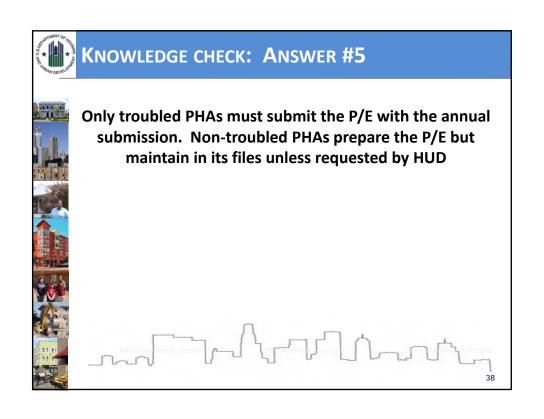




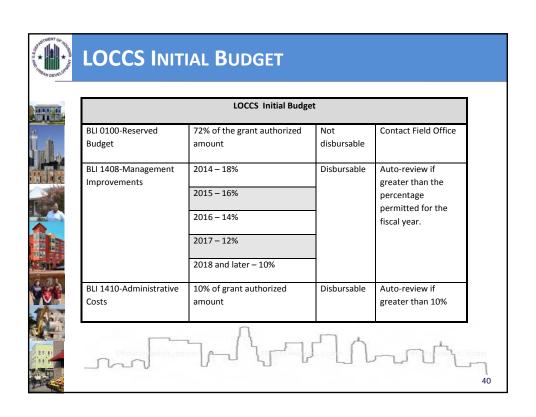


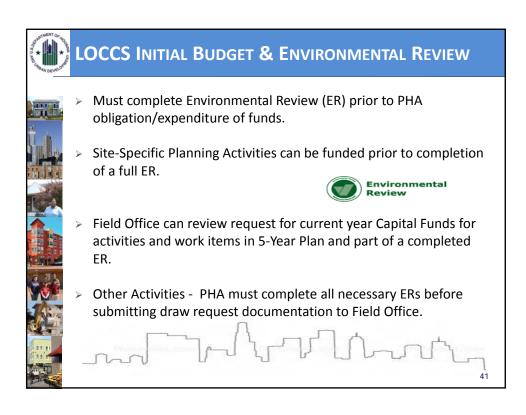


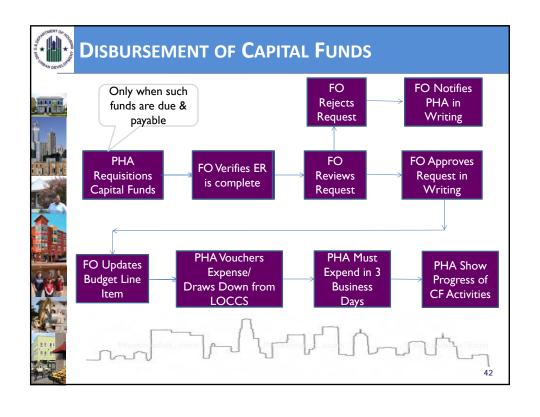


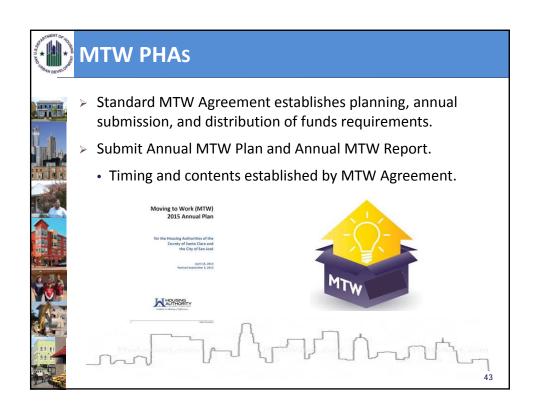


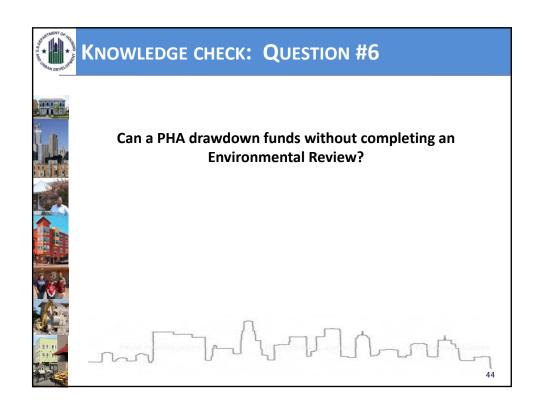


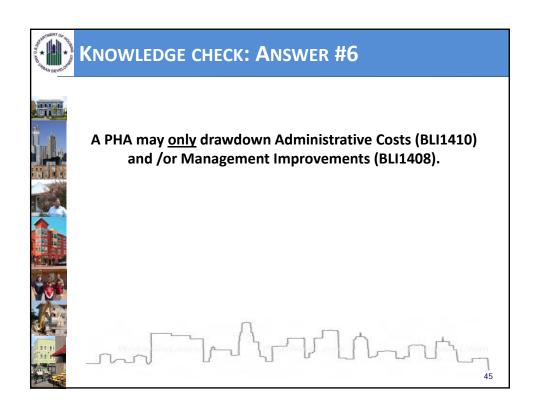


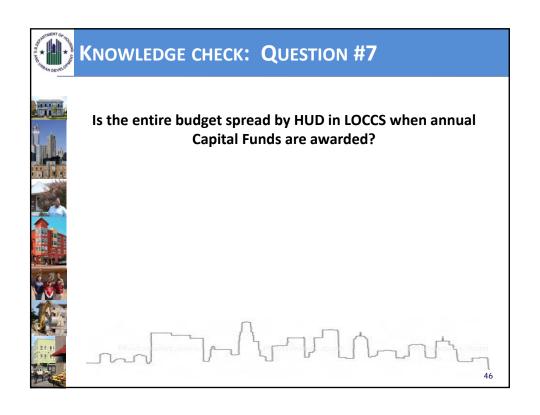


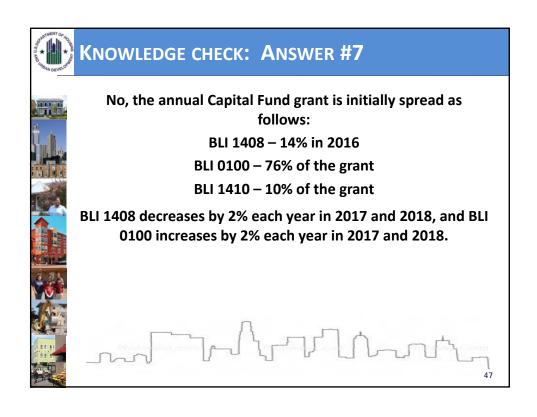


















## U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

**CAPITAL FUND GUIDEBOOK TRAINING** 

CAPITAL FUND FORMULA CALCULATION (CHAPTER 4)



### **CHAPTER 4: TOPICS**



- General Capital Fund Formula Overview
- How Can PHAs Ensure Capital Fund Grant Accuracy?
  - PIC/IMS Certification
  - Review Faircloth Limits
  - Review High Performer List
- What should PHAs do after Capital Fund grant announcements?





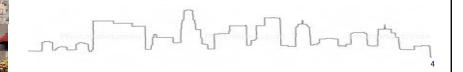
# GENERAL CAPITAL FUND FORMULA OVERVIEW



## FORMULA OVERVIEW



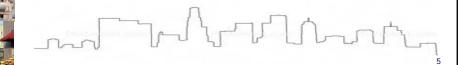
- The Capital Fund Formula calculates annual Capital Fund grant awards including formula grants, Demolition Disposition Transitional Funding (DDTF), and Replacement Housing Factor (RHF).
- > The formula allocates to each PHA a share of the fund.
- > Shares are calculated with mathematical formulas described in 24 CFR 905.400.

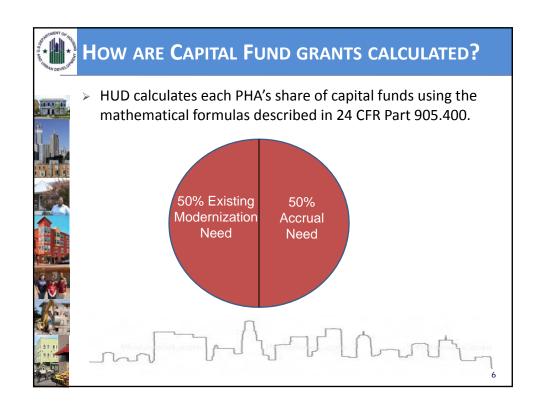




- PHAs are responsible for submitting accurate information in the IMS/PIC system and certifying annually.
- > Grant calculations also rely on additional data sources.

Data drives the formula, so data accuracy is key!







#### **CALCULATION OF EXISTING MODERNIZATION NEED**



- 24 CFR 905.400(c) outlines the calculation of existing modernization need.
- However, 905.400(d)(6) freezes the calculation at FFY 2008 levels, adjusted for changes in inventory and for the cost index of rehabilitating property in the area.
- Units with a Date of Full Availability (DOFA) date of October 1, 1991, or after are considered to have no existing modernization need.





## **CALCULATION OF ACCRUAL NEED**



- > 24 CFR 905.400(e) outlines calculation of accrual need.
- > The regulation details 3 different calculations:
  - The per-unit accrual need for New York City Housing Authority and Chicago Housing Authority is set in regulation.
  - Calculation for PHAs with less than 250 units ("Small PHAs").
  - Calculation for PHAs with 250 or more units ("Large PHAs").



 $^{st}$  Only used for PHAs greater than 250 units.

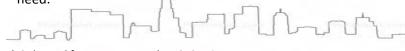


#### **CALCULATION OF ACCRUAL NEED, CONTINUED**





- **B.** The extent to which the buildings in a development have fewer than 5 units.
- **C.** The age of the development as determined by the DOFA Date.
- **D.** Whether the development is a family development.
- **E.** The cost index of rehabilitating property in the area.
- **F.** The extent to which the units of a development were in a non-metropolitan area during FFY 1996.
- G. PHA size of 6,600 units or more in FFY 1999.\*
- **H.** The PHA is located in the Southern or Western or Midwest census regions.
- > The Per-Unit Accrual Need is adjusted by the cost index for New York City and Chicago Housing Authorities and Small PHAs.
- Large PHAs do not receive a cost index adjustment of accrual need.



\* Only used for PHAs greater than 250 units.

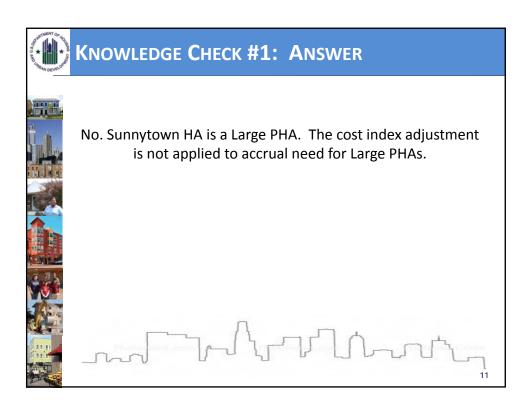


## **KNOWLEDGE CHECK #1: QUESTION**

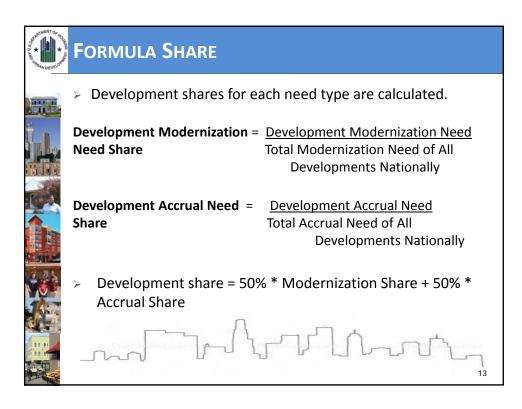


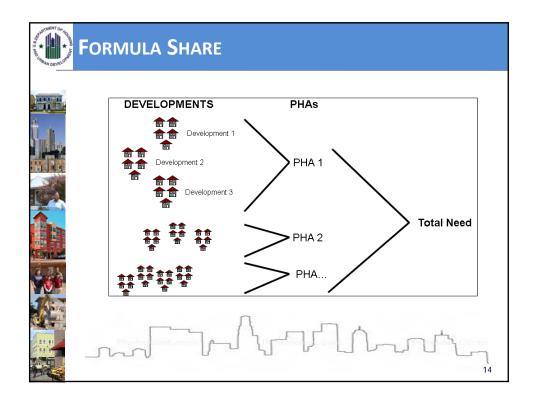
Sunnytown HA has 1,200 units. Would Sunnytown's Per Unit Accrual Need be adjusted for the cost index of rehabilitating property in the area?









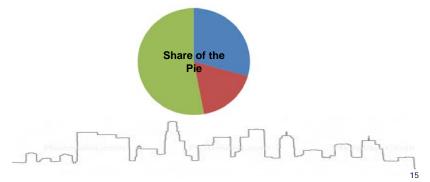




#### **FORMULA SHARE**



- The Formula Share for each PHA is based on it's modernization and accrual needs relative to those of all other PHAs.
- In dividing up the "pie" of funds, PHAs are impacted by changes in other PHAs as well as their own.





#### **CAPPING AND HIGH PERFORMER BONUSES**



- > The shares initially assigned to each PHA are then adjusted to factor in High Performer Bonus and to implement the "Capping" requirement.
- > 24 CFR 905.400(h) describes "capping."
- > Under 24 CFR 905.400(I), High Performing PHAs under the PHAS system are awarded a "bonus" of up to 5%.





#### **FORMULA SUMMARY**



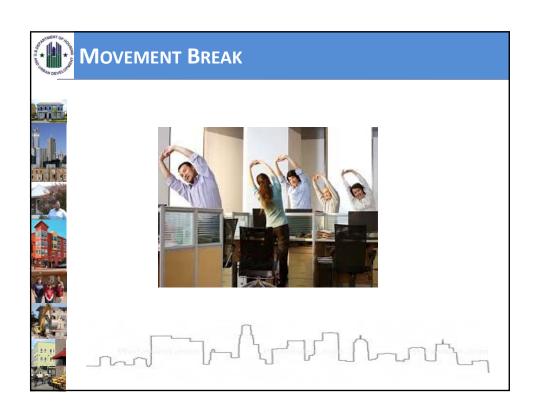
- > The Capital Fund Formula is data driven, so data accuracy is key!
- The Formula Share for each PHA is based on its modernization and accrual needs relative to those of all other PHAs. In dividing up the "pie" of funds, PHAs are impacted by changes in other PHAs as well as their own.
- > The application of Capping and High Performer bonuses transform the initial share calculations.
- > PIC data is key—therefore, accurately certifying to PIC data annually is essentially.





## HOW CAN PHAS ENSURE CAPITAL FUND GRANT ACCURACY?

THE REPORT OF THE PROPERTY OF	How Can PHAs Ensure Capital Fund Grant Accuracy?			
		J	Action	Timing
İd.		J	Maintain accurate PIC data	On-going
		J	PIC Certification	July/August
		J	Check Faircloth List	Notification from HUD and web posting
		J	Check High Performer List	Notification from HUD and web posting
	_^	~_^		19





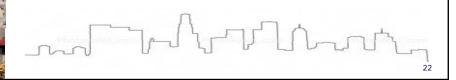
## **IMS/PIC CERTIFICATION**



## **PIC CERTIFICATION**



- > PHAs should maintain accurate information in IMS/PIC.
- Annual PIC Certification process is when PHA Executive Directors certify to the information inventory information in IMS/PIC
- > PIC Certification is necessary to ensure:
  - Accurate calculations of Capital Fund grant awards.
  - Funds are awarded timely.
    - Grants will be suspended for PHAs that fail to certify.



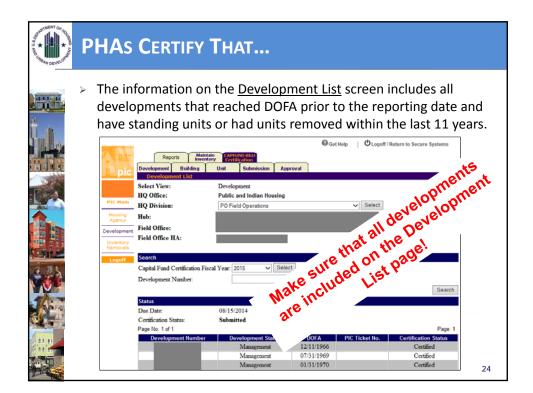


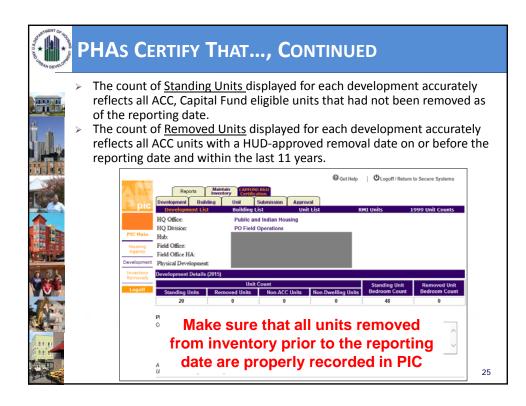
#### **CERTIFICATION DATES AND RESOURCES**

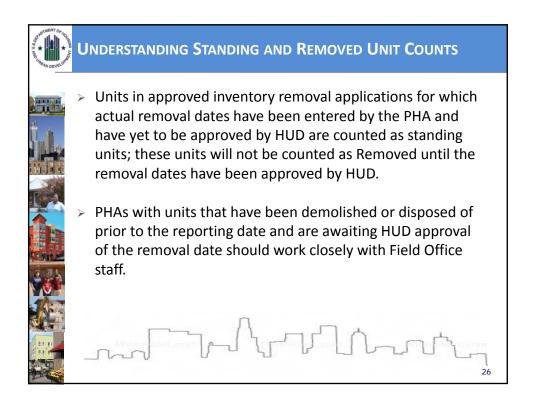
 The annual PIC Certification generally runs from early July mid-August.

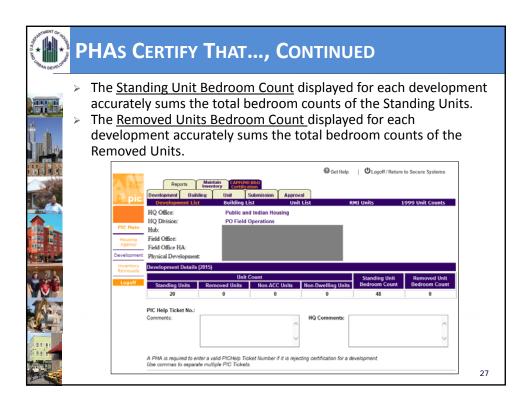
> Reporting Date: 6/30/2015 Certification Open: 7/1/2015 Certification Deadline: 8/15/2015

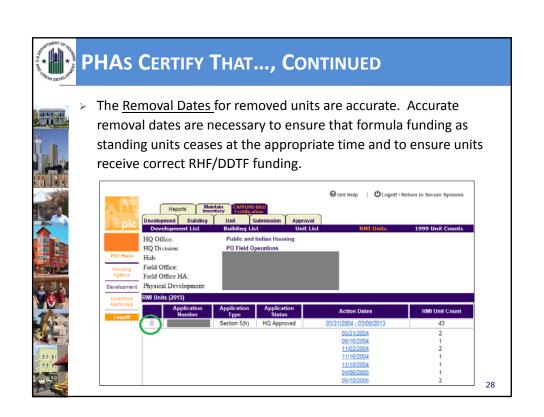
- For the past several years, the reporting date has been June 30<sup>th</sup>. PHAs certify to the accuracy of their data as of the reporting date.
- > PIC Certification information is posted on the Office of Capital Improvements Web page annually.

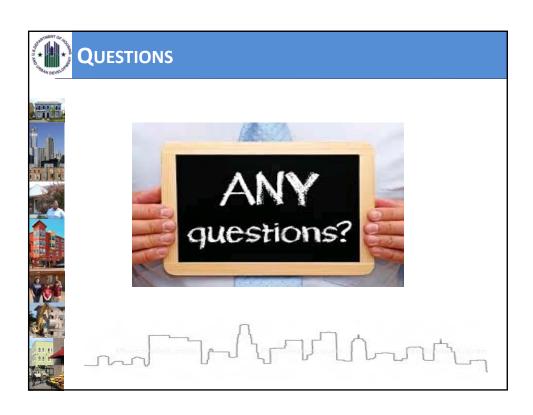


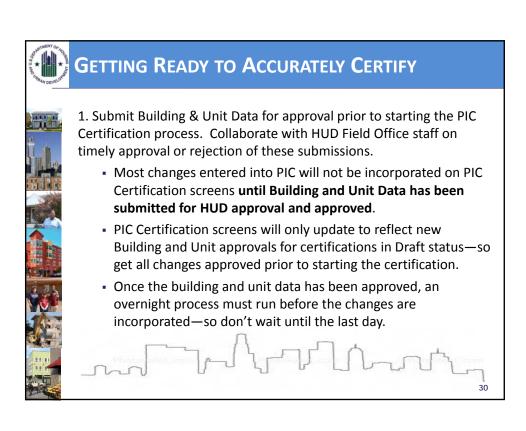














#### GETTING READY TO ACCURATELY CERTIFY, CONT.



- 2. Work with HUD to correct data problems in advance of the certification deadline whenever possible.
  - Some changes can be made at the PHA level and some by HUD Field Office staff.
  - Some changes can only be made by HUD Field Office and HQ staff with special PIC access; the PIC Coach in your local Field Office can route these changes to the appropriate contacts.

Remember: changes should be made before beginning the certification process, and changes should be followed by a Building & Unit submission and approval.

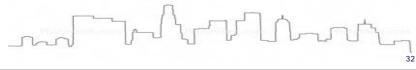




#### GETTING READY TO ACCURATELY CERTIFY, CONT.



- 3. Work with HUD Field Office staff on entry of information on new developments.
  - New developments will not appear on PIC certification screens or receive Capital Funds until an Actual DOFA Date has been entered in PIC.
- 4. Work with HUD staff to ensure inventory removals are properly recorded in PIC.
  - Enter inventory removal applications timely.
  - Enter removal dates timely. Information on requirements for removal dates can be found at <u>24 CFR 970.35</u>.
  - Collaborate with HUD staff on review of removal dates.





#### **REJECTING CERTIFICATION DATA**



- Rejections are required when the certification information cannot be corrected by the certification deadline.
- A PIC Ticket is required for rejecting certification data. PHAs should enter the PIC Ticket Number in the comments section for the development.
- PHAs should also provide as many specifics as possible/feasible in the comments section. For example, "Unit A in Building B is listed in PIC with a bedroom count of 1 but it should be 5. The total Standing Unit Bedroom Count is listed as 48 but should be 52."

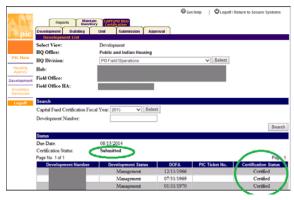




#### **SUBMITTING PIC CERTIFICATION**



- > To complete the process, PHA Executive Directors will mark each development as either certified or rejected. Then, they will select the "Submit" button.
- The PIC Certification Development List screen will display the certification status of each development and the overall PHA certification status.



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#### **KNOWLEDGE CHECK #2: QUESTION**



While reviewing the certification data, I noticed some DOFA dates that are different than last year's certification. Why would these dates change? Can I certify anyway?

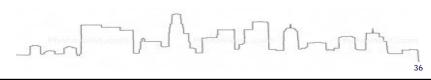




#### **KNOWLEDGE CHECK #2: ANSWER**



- If the Development DOFA Date is wrong for any development and cannot be corrected prior to certification, the PHA must reject the certification for the impacted development.
- Development-level Actual DOFA Dates are unit-weighted averages in cases where buildings with different DOFA Dates are grouped into a single development. So, when there are changes to unit information, the development DOFA date adjusts.

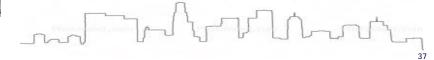




#### **KNOWLEDGE CHECK #3: QUESTION**



My PHA removed units and entered the actual removal dates in PIC. Why are the units counted as standing units in the certification?





#### **KNOWLEDGE CHECK #3: ANSWER**



- > It depends.
- Are the actual removal dates on or before the reporting date? If not, the units were standing as of the reporting date.
- Has HUD approved the actual removal dates in PIC? If not, collaborate with your local Field Office to ensure approval or rejection of the removal dates prior to certification.





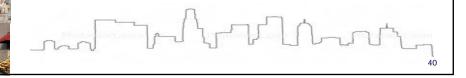
## FAIRCLOTH LIMITS AND HIGH PERFORMER BONUSES

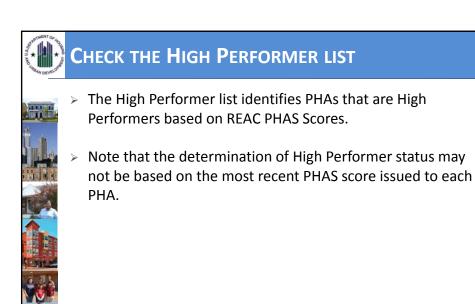


#### **CHECK THE FAIRCLOTH LIMITS**



- > The Faircloth Limit identifies the maximum number of units under ACC that can be funded by the CF formula
- PHAs that exceed their Faircloth ceiling will have a reduction in funds.





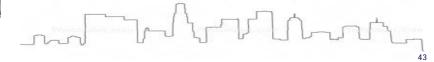




#### **KNOWLEDGE CHECK #4: QUESTION**



My PHA is a High Performer as indicated by our most recently issued PHAS score, but we didn't get a High Performer Bonus in 2015. Why not?

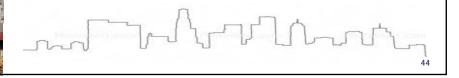




#### **KNOWLEDGE CHECK #4: ANSWER**



- > It depends.
- ➤ For the purpose the 2015 Capital Fund Formula Calculation, the determination of High Performer Status was based on PHAS Scores issue for PHA FYEs of 12/31/2013, 3/31/2014, 6/30/2014, and 9/30/2014. Was your PHA a High Performer then?
- Did you check the High Performer List for accuracy and follow the appropriate process to request a revision?

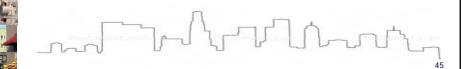




### What should PHAs do after Capital Fund grant announcements?



- > Review, sign, return ACC Amendment
- > Check Development Per Unit Funding Report
- > Follow up with OCI about any issues (PIHOCI@HUD.gov)
- > Spread CF grant funds in LOCCS

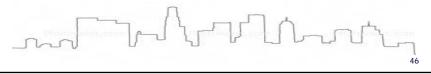




#### **SUMMARY**



- > The Capital Fund Formula is data driven, so data accuracy is key!
- PHAs can help ensure accurate calculations of Capital Fund grant awards by accurately certifying to their PIC through the annual PIC certification process, and checking the Faircloth Limits and High Performer List.
- Capital Fund grants are calculated at the development level and rolled up to the PHA grant awards. Check the Development Per Unit Funding Report posted online and email <a href="PIHOCI@HUD.gov">PIHOCI@HUD.gov</a> if anything seems amiss.









# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT CAPITAL FUND GUIDEBOOK TRAINING

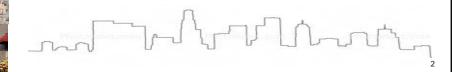
REPLACEMENT HOUSING
FACTOR (RHF)/
DEMOLITION & DISPOSITION
TRANSITIONAL FUNDING (DDTF) (CHAPTER 5)



#### **CHAPTER 5: TOPICS**



- Replacement Housing Factor (RHF) Specifics.
- Demolition & Disposition Transitional Funding (DDTF)
   Transition.







## REPLACEMENT HOUSING FACTOR (RHF) SPECIFICS



#### **BACKGROUND**



- PHAs received Replacement Housing Factor (RHF) funds for development or acquisition of ACC units to replace ACC units lost through HUD-approved demolition or disposition.
- Capital Fund Rule, effective November 2013, created Demolition and Disposition Transitional Funding (DDTF) to replace RHF gradually over a 5-year period.

This presentation will define RHF and DDTF separately and describe the transition process.

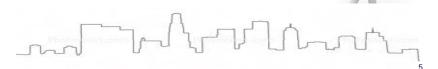




#### How is RHF/DDTF Eligibility Determined?



- PHAs enter the date of disposition or demolition into the IMS/PIC system.
- The date of IMS/PIC entry is used to calculate RHF/DDTF eligibility:
  - Demolition date of final payment to demolition contractor.
  - Disposition date of deed or ground lease transfer of property ownership.
- June 30 Reporting Date deadline.



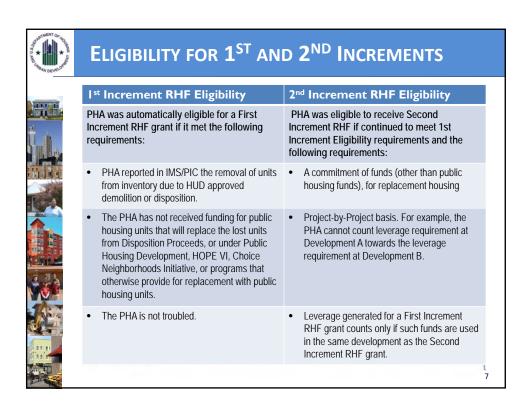


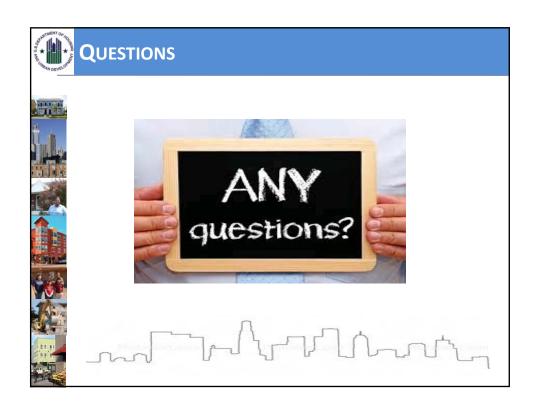
#### **RHF**



- Prior to July 1, 2012, PHAs were eligible for up to 10 years of RHF funding if they removed ACC units from their inventory.
  - First Increment Grants first five years of RHF grants
    - Reduced units count through HUD approved demo/dispo.
  - Second Increment Grants next 6-10 years of RHF, if eligible:
    - Obligate Capital Funds on time.
    - PHA Plan approved on time.
    - Leverage additional non-Capital Fund funds.









#### **ELIGIBLE USES FOR RHF GRANTS**



Development of new public housing units (under ACC) including:

- Acquisition of additional units from the private market
  - Units may or may not meet Uniform Physical Condition Standards (UPCS);
  - Can be rehabilitated to meet UPCS;
- Construction of new ACC units:
  - Conventional public housing new construction
  - Mixed finance public housing new construction;
- On-site and off-site infrastructure related to the above activities; and,
- Administrative costs up to 3 percent of the total of Capital Funds in a development project budget can be in BLI 1410-Administration.





#### **OFF AND ON-SITE INFRASTRUCTURE**



- On-site and off-site infrastructure refers to work related to the above activities, e.g. sanitary sewers, storm sewers, water, electric, and gas distribution systems.
- > PHAs can use RHF funds for connections from the street to the dwelling structure.
- PHAs cannot use RHF funds for connections and systems that will benefit non-public housing units.

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#### **ELIGIBLE USES FOR RHF GRANTS, CONTINUED**



 PHAs participating in Rental Assistance Demonstration (RAD) program may use RHF funds for eligible activities as described in RAD notice.

http://portal.hud.gov/hudportal/documents/huddoc?id=PIHNotice 201 2-32 062015.pdf





#### INELIGIBLE USES FOR RHF GRANTS INCLUDE:



- Modernization of ACC units;
  - **Demolition of ACC units** unless the PHA will build new ACC units on the same site;



- Development of homeownership units; and
- Uses that are eligible under BLI 1406-Operations and BLI 1408-Management Improvements.
- CFFP financing to carry out non-development activities.





#### **OBLIGATION AND EXPENDITURE OF RHF FUNDS**



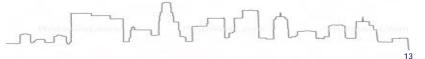
RHF grants ordinarily operate under the same rules as formula grants:

- 24 months from Obligation Start Date (OSD) to obligate 90% of grant.
- 48 months from OSD to expend 100% of grant.

#### BUT...

- PHAs can "accumulate" a series of first increment or second increment grants, by submitting an RHF plan.
  - · Obligation and expenditure end dates for all grants in the accumulation are those of the most recent grant.

(See for PIH Notice 2012-41, http://portal.hud.gov/hudportal/documents/huddoc?id=pih2012-41.pdf)



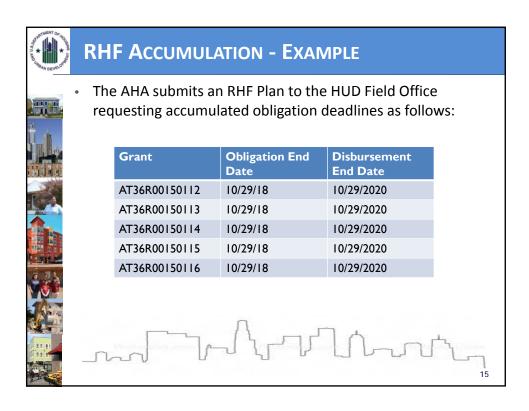


#### **RHF Accumulation - Example**

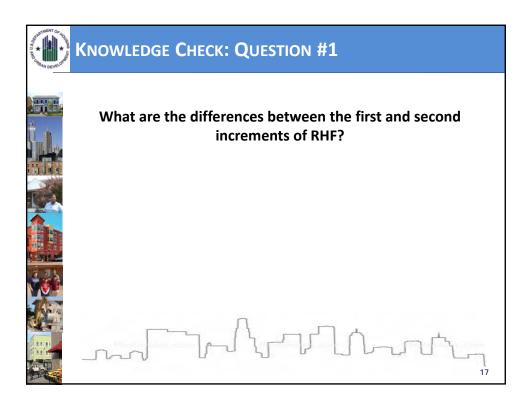


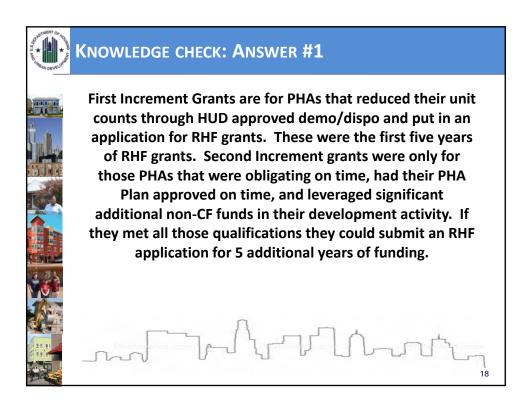
- The Anytown Housing Authority has 5 years of a 1st increment of RHF grants.
- The Obligation and Disbursement End Dates prior to accumulation of the grants are as follows:

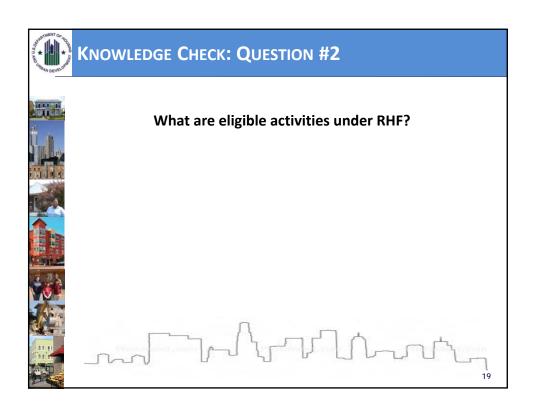
Grant	Obligation End Date	Disbursement End Date
AT36R00150112	3/11/2014	10/29/2016
AT36R00150113	9/8/2015	9/8/2017
AT36R00150114	5/12/2016	5/12/2018
AT36R00150115	4/12/2017	4/12/2019
AT36R00150116	4/1/2018	4/1/2020

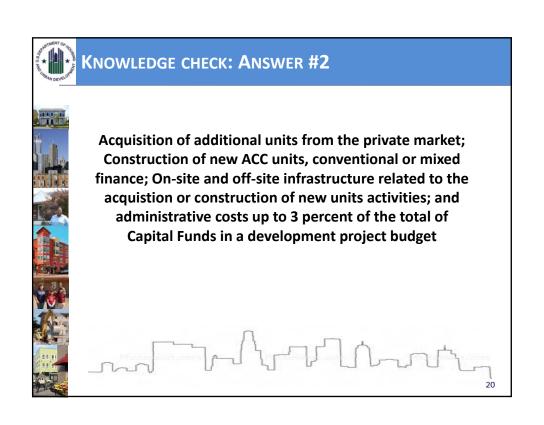
















## DEMOLITION & DISPOSITION TRANSITIONAL FUNDING (DDTF)



### DEMOLITION AND DISPOSITION TRANSITIONAL FUNDING (DDTF)



- PHAs that removed ACC units from inventory on or after July 1,
   2012, are eligible for 5 years of DDTF, but not for RHF grants.
  - Based on Capital Fund Rule, effective in November 2013.
- DDTF funds are added to the regular Capital Fund formula grants and considered one grant, not separate grants.
- > DDTF fund rules are same as formula grants.



- Eligible uses include:
  - · Modernization of existing ACC units;
  - · Development of new ACC units; and
  - · Any eligible formula grant activities.



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#### **DDTF, CONTINUED**



- > A PHA is first eligible to receive DDTF funds in the FFY after it reports in PIC its removal of units. June 30 remains the cut-off date.
- A PHA will not receive DDTF funds merely upon SAC approval of a Demo/Dispo application; PHA must complete the physical demolition of the units and then report in PIC the removal of its units before DDTF funds are awarded.
- > There is no device to indicate the portion of DDTF that is part of the Capital Fund formula grant.

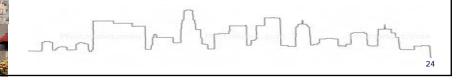




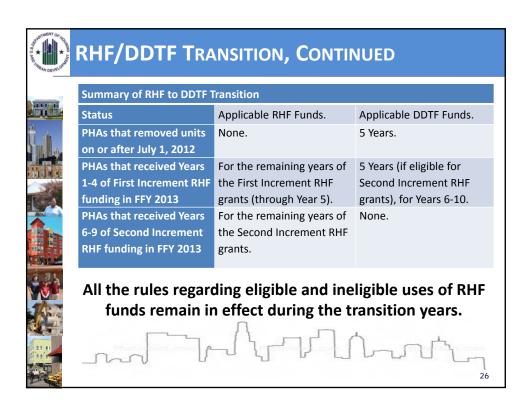
#### **DDTF, CONTINUED**



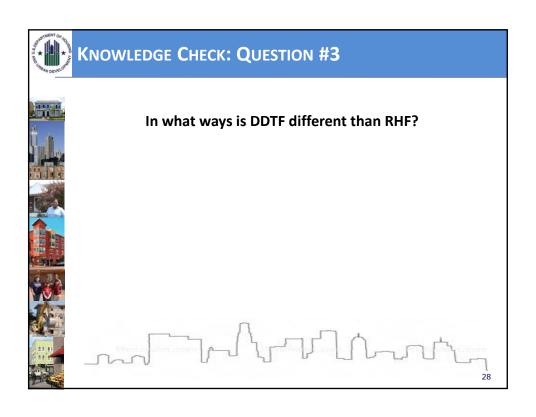
- No separate planning requirement for DDTF.
- > The PHA must include any activities to be funded with DDTF in its 5-Year Action Plan.



Comparison of RHF		2000
Accumulation	Yes.	No. Same obligation and expenditure requirements as the Capital Fund formula grant.
Eligible Activities	Development of replacement public housing units.	Any Capital Fund eligible activity.
Funding Delivery	Stand-alone RHF grant each year; separate ACC Amendments.	Included in the PHA's annual Capit Fund formula grant.
Years of Funding	5 or 10	5



					ENTA					
	RHF to DDTF Transition by FY									
		FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
	Year 1	Year 1 of DDTF	Year 2 of DDTF	Year 3 of DDTF	Year 4 of DDTF	Year 5 of DDTF				
In FY 2014 what year of funding (out of 10 years) is the PHA receiving?	Year 2	Year 2 of 1st Incr RHF	Year 3 of 1st Incr RHF	Year 4 of 1st Incr RHF	Year 5 of 1st Incr RHF	DDTF (to replace Year 1 of 2nd Incr RHF)	DDTF (to replace Year 2 of 2nd Incr RHF)	DDTF (to replace Year 3 of 2nd Incr RHF)	DDTF (to replace Year 4 of 2nd Incr RHF)	DDTF (to replace Year 5 of 2nd Inci RHF)
	Year 3	Year 3 of 1st Incr RHF	Year 4 of 1st Incr RHF	Year 5 of 1st Incr RHF	DDTF (to replace Year 1 of 2nd Incr RHF)	DDTF (to replace Year 2 of 2nd Incr RHF)	DDTF (to replace Year 3 of 2nd Incr RHF)	DDTF (to replace Year 4 of 2nd Incr RHF)	DDTF (to replace Year 5 of 2nd Incr RHF)	
	Year 4	Year 4 of 1st Incr RHF	Year 5 of 1st Incr RHF		DDTF (to replace Year 2 of 2nd Incr RHF)	DDTF (to replace Year 3 of 2nd Incr RHF)	DDTF (to replace Year 4 of 2nd Incr RHF)	DDTF (to replace Year 5 of 2nd Incr RHF)		
	Year 5	Year 5 of 1st Incr RHF	replace Year 1 of 2nd Incr	DDTF (to replace Year 2 of 2nd Incr RHF)	DDTF (to replace Year 3 of 2nd Incr RHF)	DDTF (to replace Year 4 of 2nd Incr RHF)	DDTF (to replace year 5 of 2nd Incr RHF)			
	Year 6	DDTF (to replace Year 1 of 2nd Incr RHF)		DDTF (to replace Year 3 of 2nd Incr RHF)	DDTF (to replace Year 4 of 2nd Incr RHF)	DDTF (to replace Year 5 of 2nd Incr RHF)				
	Year 7	Year 2 of 2nd Incr RHF	Year 3 of 2nd Incr RHF	Year 4 of 2nd Incr RHF	Year 5 of 2nd Incr RHF					
	Year 8	Year 3 of 2nd Incr RHF	Year 4 of 2nd Incr RHF	Year 5 of 2nd Incr RHF						
	Year 9	Year 4 of 2nd Incr RHF	Year 5 of 2nd Incr RHF							
	Year 10	Year 5 of 2nd Incr RHF								





#### **KNOWLEDGE CHECK: ANSWER #3**



Several, 1) it is not given as a separate grant; 2) there is no accumulation; 3) it can be used for any eligible Capital Fund activities; and, 4) there is only up to 5 Years of funding instead of 10 years.

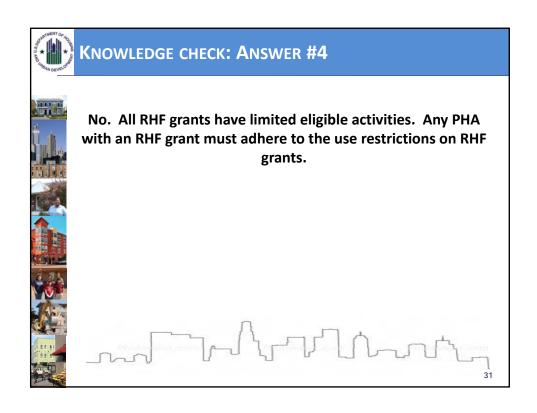




#### **KNOWLEDGE CHECK: QUESTION #4**



Are transition PHAs who are currently receiving RHF grants, but will receive DDTF in the future to replace their 2<sup>nd</sup> increment RHF grants, allowed to use their RHF grants for any eligible Capital Fund activities or are they still required to follow the use restrictions of RHF grants?









### U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

**CAPITAL FUND GUIDEBOOK TRAINING** 

GENERAL PROGRAM REQUIREMENTS AND IMPLEMENTATION (CHAPTER 6)



#### **CHAPTER 6: TOPICS**



- Overview
- Real Property Acquisition and Relocation
- Wage Rates



- Procurement, Contract Administration
- Force Account Labor
- > Administrative Requirements and Other Compliance

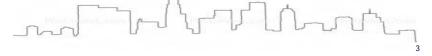




#### **O**VERVIEW



- PHAs were required to comply with 24 CFR Part 85, Uniform Administrative Requirements for Grants to State and Local Governments.
- Replaced with the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*found at 2 CFR Part 200:
  - December 26, 2014, HUD published a rule which consolidates OMB Circulars A-102, A-87, and A-133.
  - Changes to grant administration, procurement, contracting requirements.
  - Repealed Part 84 and Part 85, with some exceptions for Capital Fund and mixed finance development.





### REAL PROPERTY ACQUISITION AND RELOCATION



#### **REAL PROPERTY ACQUISITION AND RELOCATION**



#### Uniform Relocation Assistance:

- Federal law that establishes minimum standards with respect to acquisitions of real property and relocation of persons resulting from the acquisition, rehabilitation, or demolition of real property for a federally-funded program or project.
- All acquisition or rehabilitation funded by the Capital Fund <u>must</u> comply with URA.
- PHAs should include URA compliance when planning any activity involving land acquisition or tenant relocation.



 REAL PROPERTY ACQUISITION AND RELOCATION				
URA/Relocating Residents	URA/Acquisition			
Anytown PHA is modernizing Happy Homes	Anytown has RHF grants to develop a new project			
Modernization in 3 phases	Identified a 5 unit property to acquire and rehabilitate			
Units in Phase 3 will remain vacant	Asking price \$510,000. PHA negotiated price of \$500,000			
Residents of Phases 1&2 will be housed in Phase 3 units during modernization	Independent appraisal established fair market value at \$475,000			
As each Phase is completed residents will return to their modernized units	PHA and owner renegotiated price to appraisal value of \$475,000			
All moving and relocation costs are eligible				



#### REAL PROPERTY ACQUISITION AND RELOCATION, CONT.



- Section 104 (d) of the Housing and Community Development Act of 1974:
  - Federal law that applies to PHAs when using CDBG, HOME, and UDAG programs in conjunction with public housing development or demolition.
  - Section 104(d) relocation and one-for-one replacement may apply when CDBG or HOME funds are used in connection with the demolition or conversion of lower-income units.
  - 24 CFR Part 42 Subpart C are the regulations that implement Section 104(d).

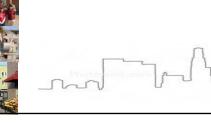




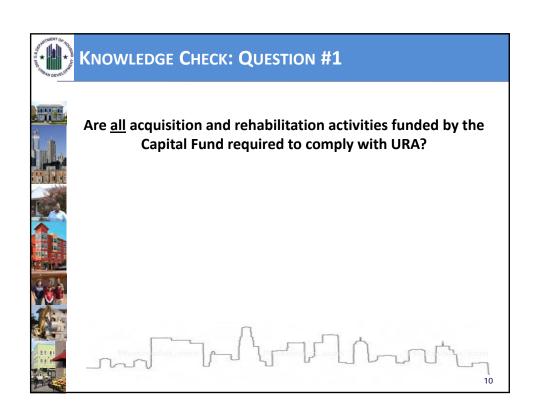
### REAL PROPERTY ACQUISITION AND RELOCATION RESOURCES

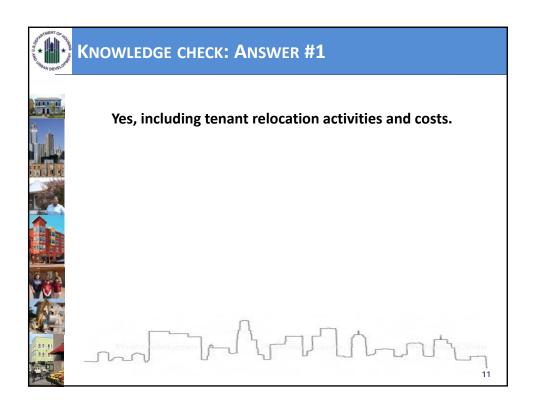


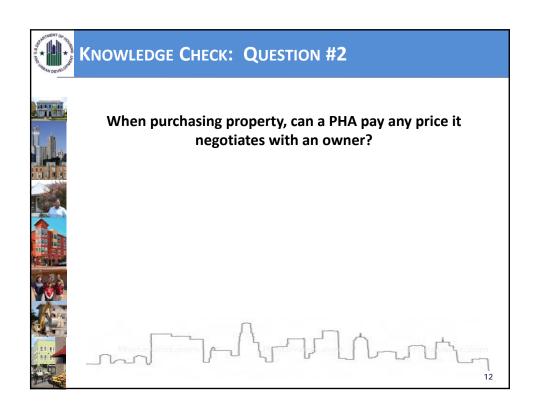
- > HUD Handbook 1378, Real Estate Acquisition and Relocation Policy and Guidance.
- > 24 CFR Part 42 Subpart C Section 104(d).
- HUD's Real Estate Acquisition and Relocation website: www.hud.gov/relocation

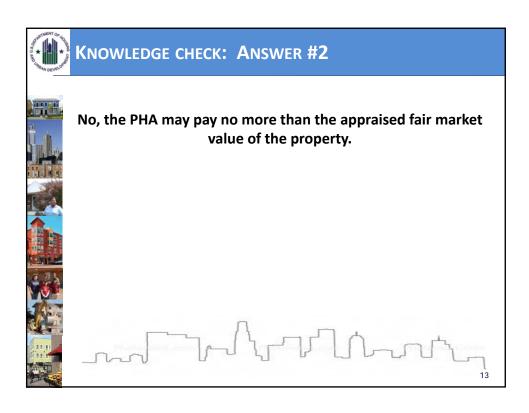






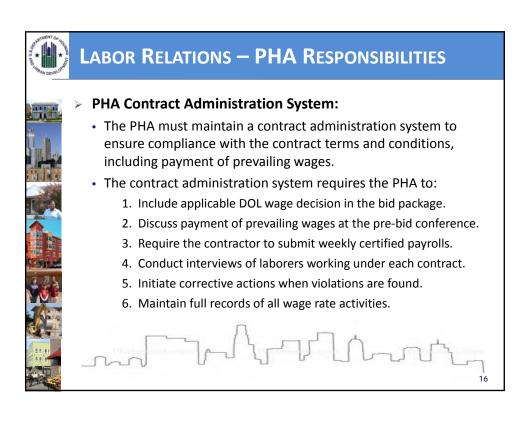


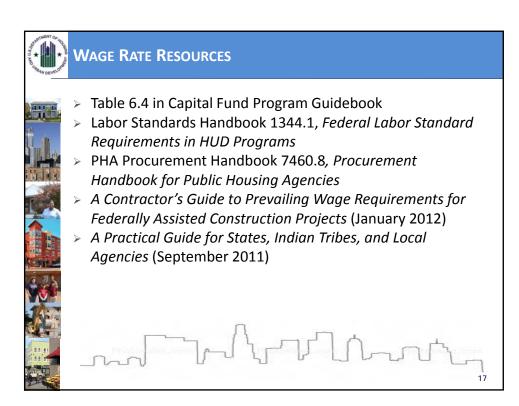


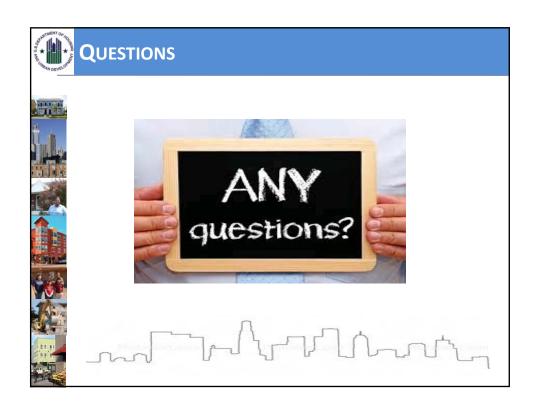


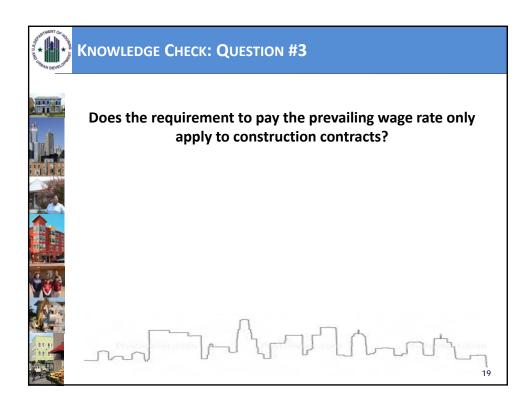


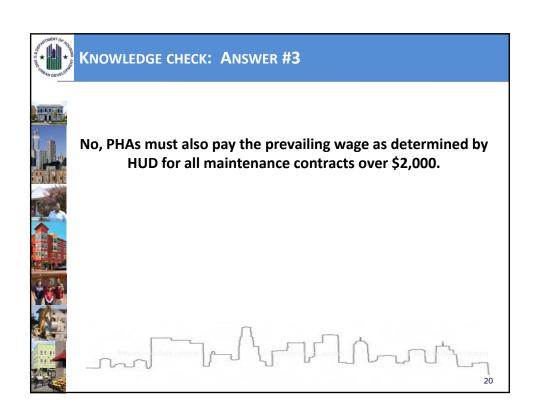
SELECTION OF TOP HOLES	WAGE RATES						
NAME OF TAXABLE PARTY.	Davis-Bacon	HUD-Determined Prevailing Wage					
	Davis-Bacon and Related Acts require payment of prevailing wage rates and benefits as determined by the Department of Labor (DOL) on federally-financed or assisted construction.	Contracts for <i>certain</i> professional services are <u>excluded</u> from coverage by HUD-determined prevailing wage rates, including contracts for inspections and service or maintenance of leased equipment, fixtures, or appliances.					
	Except for non-routine maintenance work, for all construction contracts exceeding \$2,000.	All maintenance (routine and non-routine) contracts in excess of \$2,000.					
	Includes both on-site and offsite work.						









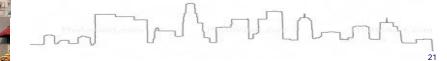




#### **KNOWLEDGE CHECK: QUESTION #4**



Is the PHA contractor totally responsible for ensuring that the prevailing wage is paid?



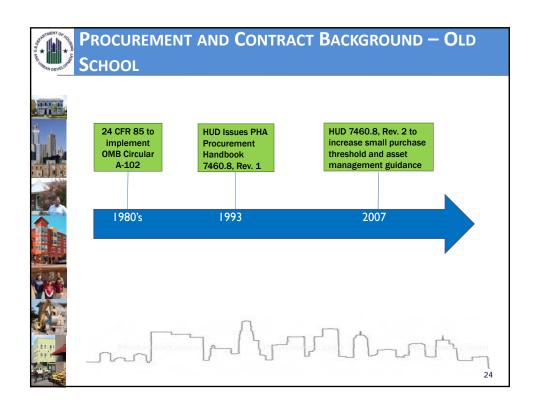


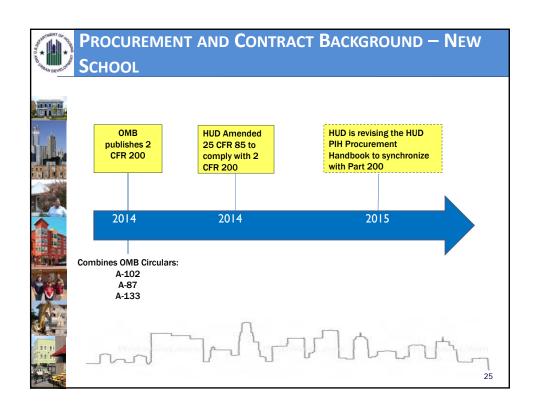
#### KNOWLEDGE CHECK: ANSWER #4

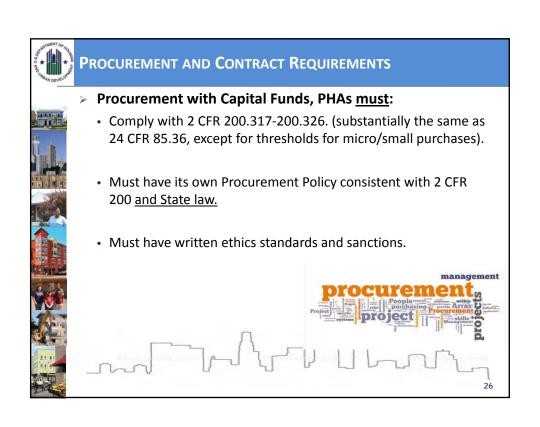


No, PHAs are responsible for ensuring that the prevailing wage is paid through oversight and monitoring, which includes obtaining certified payrolls from the contractor, interviewing employees to ensure the correct wages are paid, and taking enforcement actions against the contractor when instances of non-compliance are found.















#### **PROCUREMENT AND CONTRACT REQUIREMENTS**



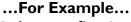
#### Price Reasonableness:

- Price analysis performed when there is adequate competition. Comparison of ICE to prices submitted by competitors.
- Cost analysis performed when an absence of competition (e.g., sole source contracts) or where the PHA requires (e.g., competitive proposals contracts) to facilitate price negotiation.
  - (i) General and Administrative Cost.
  - (ii) Owner Overhead.
  - (iii) Profit.





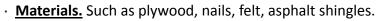
### **COST ANALYSIS EXAMPLE**





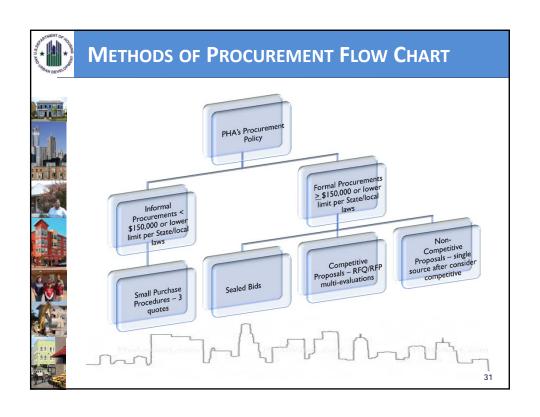


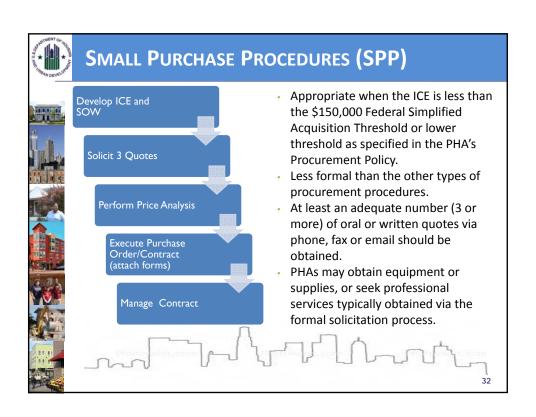
- Break down the change order price into its comp of cost.
- Examine each item of cost.

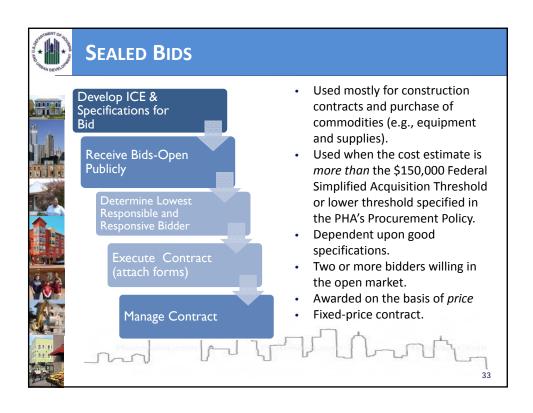


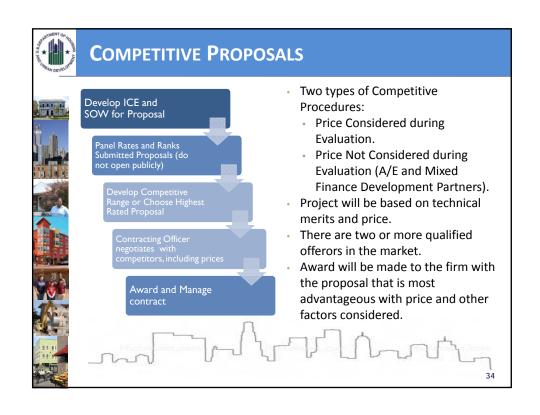
- **Equipment.** Such as cranes, dump truck.
- <u>Labor.</u> Costs for the size of the job at hand, such as hauling asbestos debris out.
- General, Administrative and Overhead. Contractor costs to administer contract.
- · Profit. Based on risk and industry standards.

80







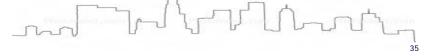


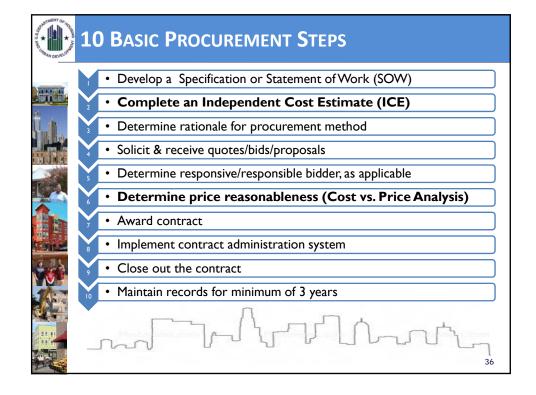


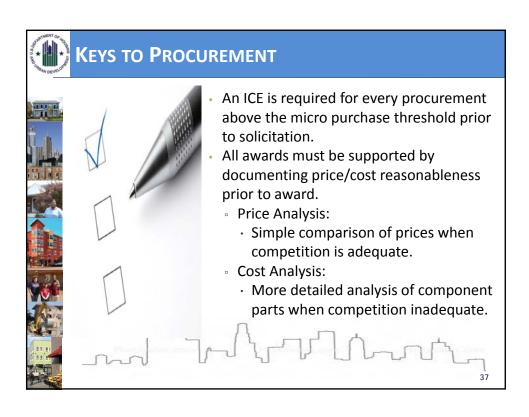
#### **Non-Competitive Proposals**

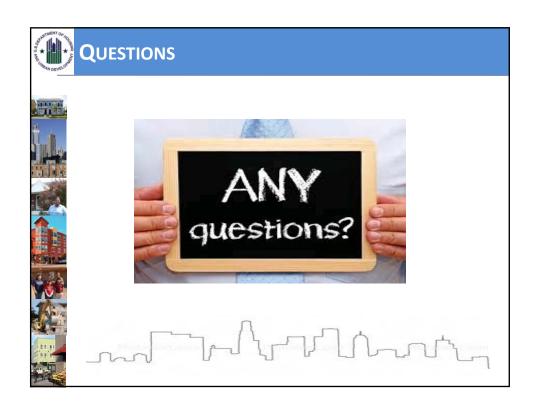


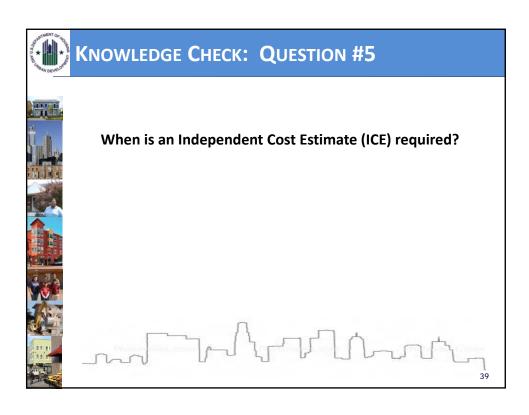
- Used when other methods are not feasible <u>and</u> one of the following circumstances applies:
  - Item is available only from a single source.
  - An emergency situation or public exigency exists
  - HUD authorizes.
  - After solicitation of a number of sources, competition is determined inadequate, *i.e.*, only one respondent.
- If applicable, use of this method must be justified in writing by the PHA.
- Cost Analysis must be performed in all cases.
- All technical and cost aspects may be "negotiated" with the sole provider.

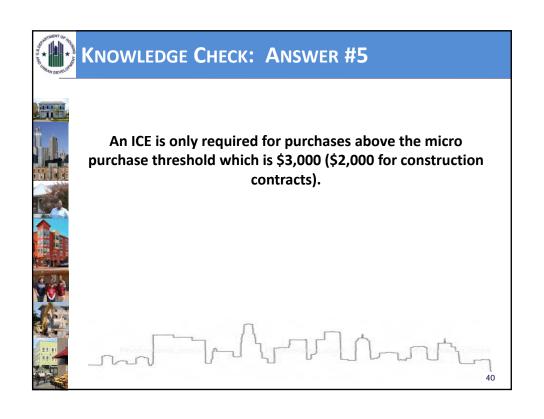


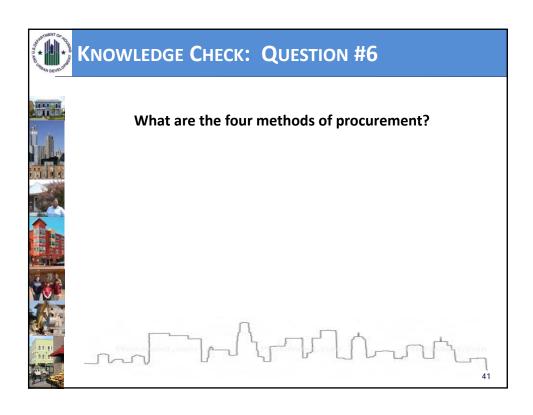


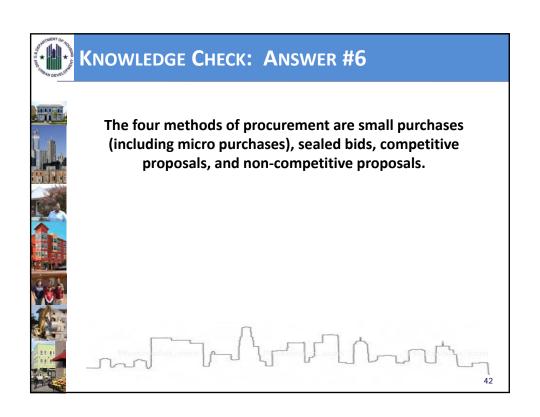








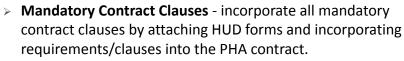






#### **CONTRACT RELATED REQUIREMENTS**





- Assurances of Completion For each Capital Fund construction contract over \$150,000, contractor shall furnish assurances of completion. These can take several forms.
  - A bid guarantee from each bidder equal to 5% of the bid price.
  - · At least one of the following:
    - Performance bond and payment bond for 100% of contract.
    - Performance/payment bonds, each for 50% or more of contract price.
    - · A 20% cash escrow.
    - A 10% irrevocable letter of credit with HUD acceptable terms.
    - Any other payment method acceptable to HUD.





## CONTRACT ADMINISTRATION AND ACCEPTANCE OF WORK



- Inspect work in progress and goods delivered for compliance.
- If complete accept the work and only pay for acceptable work.

#### Guarantees and Warranties:

- Specify the guaranty period, amounts withheld and warranties.
- Inspect 3 months after the project guaranty period begins, 3 months before expiration, and as needed.
- PHAs require repair or replacement of all defective items prior to the expiration of the guaranty or warranty.

#### Notification of Completion

 Require all contractors and developers to notify PHA in writing when contract work will be completed and ready for inspection.





#### **FORCE ACCOUNT LABOR**

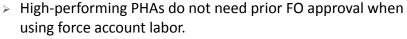


### FORCE ACCOUNT LABOR

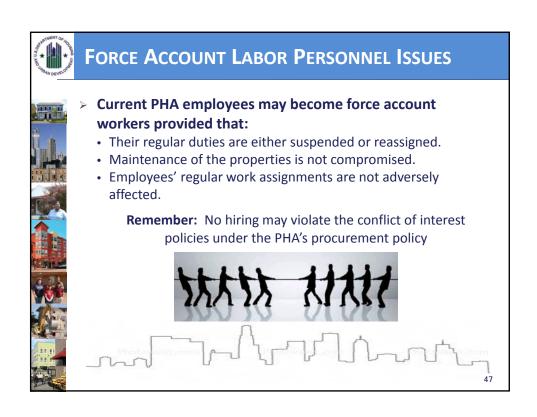


- Labor employed directly by PHA (permanent or temporary) to do physical work funded by the Capital Fund.
- > PHA uses employees, pursuant to its personnel policy, instead of a contractor.
- PHA may use force account labor -- IF included in the Field Office approved PHA 5-Year Action Plan and if it is cost effective and suitable for the PHA.

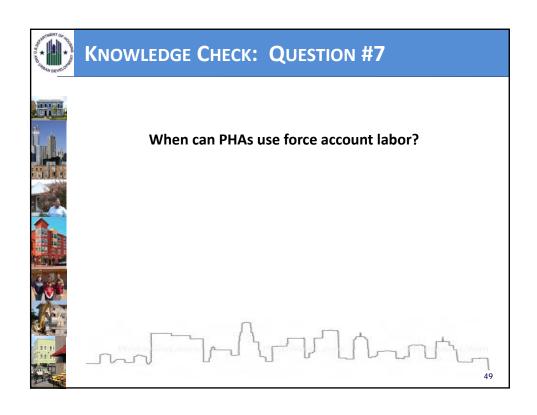


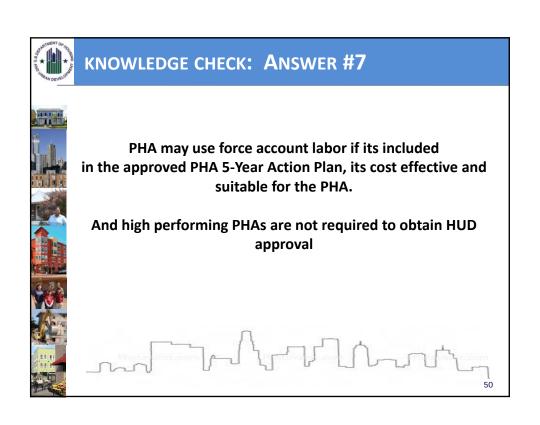
















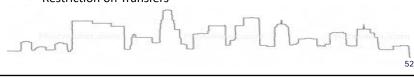
# ADMINISTRATIVE REQUIREMENTS AND OTHER COMPLIANCE



### **PHA ADMINISTRATIVE REQUIREMENTS**

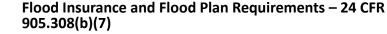


- Administrative (See Table in Section 6.8 of Guidebook for reference)
  - CFR compliance
  - · Nondiscrimination and Equal Opportunity
  - · ΠΡΔ
  - Section 3 (24 CFR Part 135)
  - · Disposition and Relocation
- Compliance with Physical Standards 24 CFR 905.308 (b)(5) and 905.308(b)(6)
  - Lead-Based Paint and Fire Safety
  - · Design and Construction
- Affordability
  - · Operation as Public Housing
  - Use Restriction Secured by Declarations
  - Restriction on Transfers



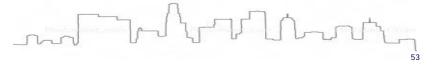


#### PHA Administrative Requirements, Cont.





- HUD considers PHAs to be in full compliance with DOT requirements when DOTs, with an accurate and current legal description, are recorded in first position against all of their public housing property and is effective until the latest expiration date required by the funds and/or activities at the property.
- HUD does not require PHAs to revise and re-record DOTs based on changes to public housing unit counts or based on changes to development or AMP numbers.
- PHAs should have a method to identify the current development numbers for the sets of land and other property against which each DOT is recorded.



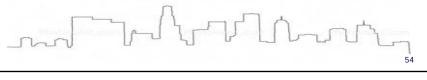


#### PHA Administrative Requirements, Cont.



- A recorded document which assures HUD that the public housing units will be subject to an agreement obligating the owner entity and/or public housing authority to:
  - (1) Maintain and operate the public housing units for the period required by law in compliance with all applicable public housing requirements, and
  - (2) Not to encumber, demolish, or sell the public housing units without HUD approval.







#### PHA Administrative Requirements, Cont.



- Section 18 The demolition and disposition of public housing is authorized under Section 18 of the Housing Act of 1937, as amended. 24 CFR 970 details the administrative steps required to perform demolition/disposition activity in accordance with the Act. A revision to 24 CFR 970 was published in the Federal Register on October 24, 2006, and took effect on November 24, 2006.
- Section 30 PIH 2011-30 provides guidance to public housing authorities on how to pursue HUD approval to place a mortgage or other encumbrance on public housing property where the subject property is owned by the PHA, typically used in CFFP transactions.



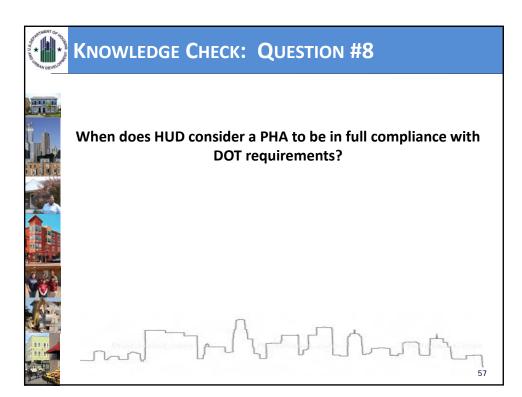


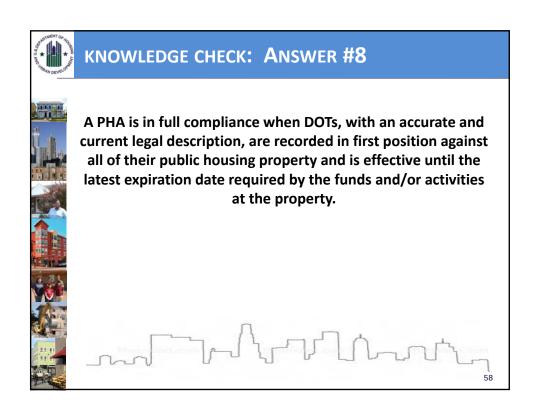
#### **ENVIRONMENTAL REVIEW**

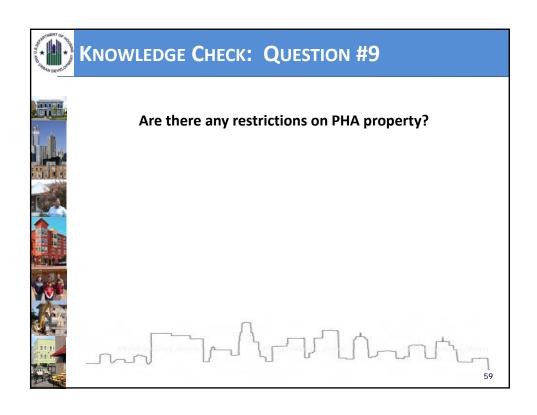


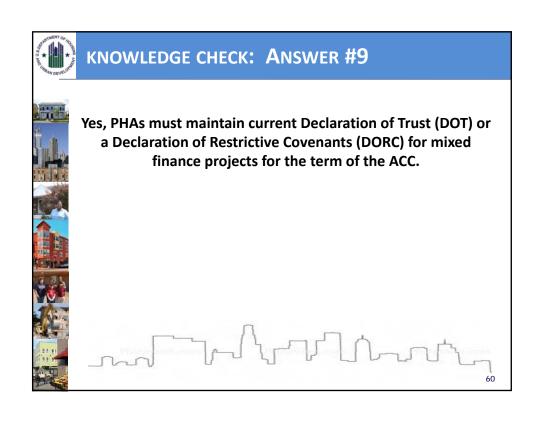
- HUD is looking at ways to streamline the environmental review process for all HUD program areas.
- Updated guidance and review procedures will be provided to Field Offices and PHAs.
- Once updated, the guidance will be added to the Capital Fund Guidebook.

















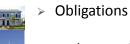
# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

### **CAPITAL FUND GUIDEBOOK TRAINING**

OBLIGATIONS, BUDGET REVISIONS, EXPENDITURES AND CLOSEOUT (CHAPTER 7)



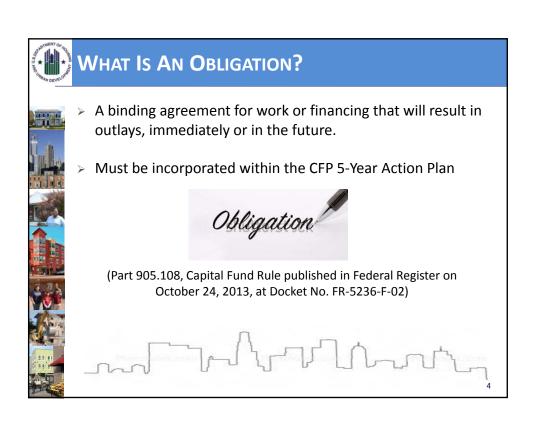
### **CHAPTER 7: TOPICS**



- Budget Revisions and Amendments
- > Expenditures
- Closeout



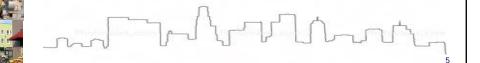






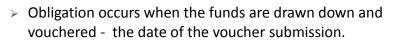
#### WHEN DOES OBLIGATION OCCUR?

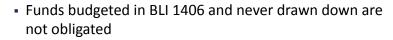
- > **Generally** when a contract has been signed and dated by both parties.
- Mixed Finance Development at financial closing
- > **Conventional Development** when the development contract is signed.





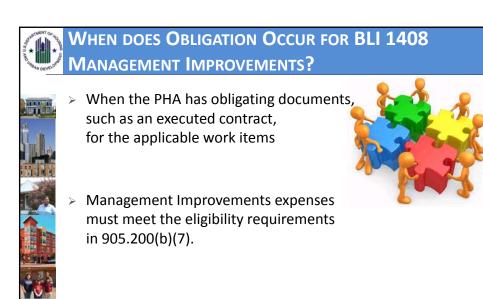
## WHEN DOES OBLIGATION OCCUR FOR BLI 1406 OPERATIONS?

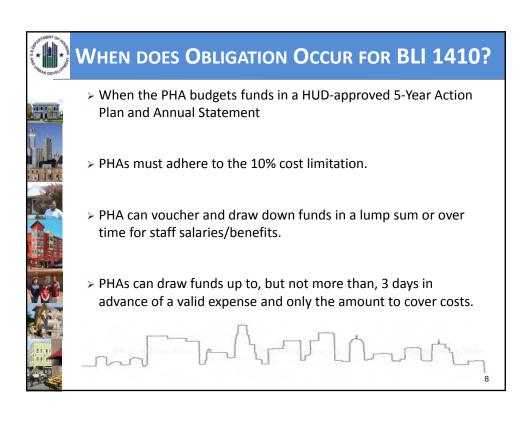














#### WHEN DOES OBLIGATION OCCUR FOR BLI 1502?



- PHA must submit a budget revision to move funds from contingency to another line item.
- > Limit on contingency is 8% of Capital Fund grant.
- Funds budgeted for contingency that remain in contingency are not considered obligated or expended.



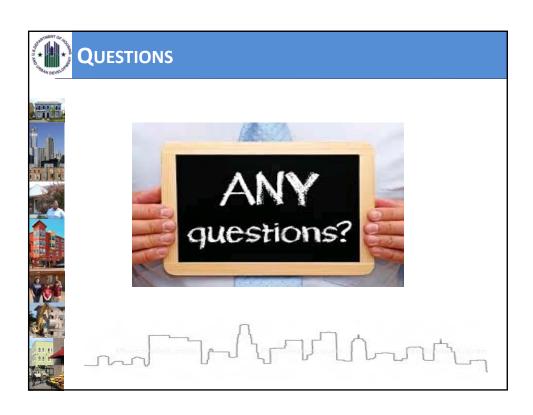


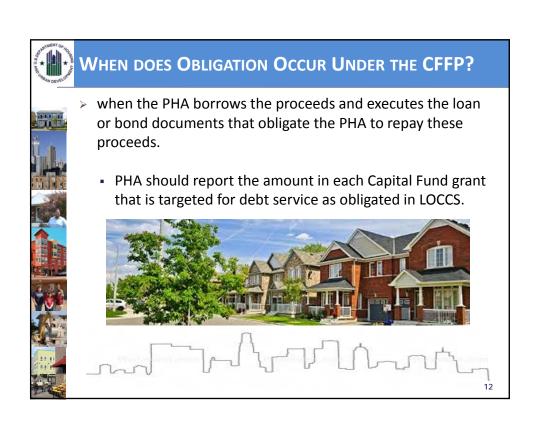
## LETS DISCUSS: WHICH OF THE FOLLOWING ARE OBLIGATIONS?



- > A PHA places a purchase order for stoves.
- > A developer agreement is signed.
- > A PHA budgets funds to BLI 1406 Operations.
- > A PHA budgets funds to BLI 1410 Administration.
- > A developer contract is signed.

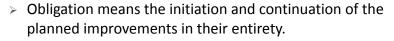


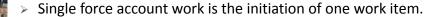






### When does Obligation Occur for Force Account Work?





All funds for a group of sequentiallyrelated work items are considered obligated when the first work item is started.



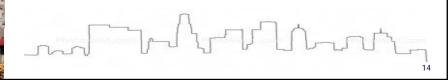




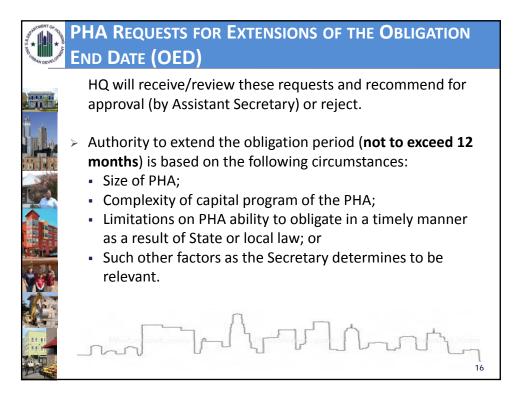
#### WHEN DOES OBLIGATION OCCUR FOR PRE-DEVELOPMENT COSTS?



- When the PHA enters into a binding contract, such as for architectural and engineering services and , demolition, abatement.
- For conventional development, up to 3 percent of Capital Funds TDC (total development cost) can be obligated for predevelopment costs without HUD approval.
- For mixed finance development, Capital Funds may not be obligated for pre-development costs without HUD approval.



MAN DEVELORIS	SUMMARY OF C	OBLIGATION REQUIRE	MENTS FOR CAPITAL
	Program	Obligation Requirements	Obligation Time Frame
	Capital Fund Formula (CFF) Grants	90% or more of authorized Capital Fund grant	24 months from obligation start date
	Replacement Housing Factor (RHF) Grants	90% or more of authorized amount by OED for accumulation	24 months from accumulation date (up to 5 years of grants)
	Emergency & Safety Security Grants	90% or more of authorized amount	12 months from the obligation start date
	Disaster Grants	90% or more of authorized amount of Disaster grant	24 months from obligation start date
	Demolition Disposition Transitional Funding (DDTF)	Same as Formula Grant as it is not a separate grant but part of the CFF.	Same as Formula Grant as it is not a separate grant but part of the CFF.
			15 15





## PHA REQUESTS FOR EXTENSIONS OF THE OED, CONTINUED

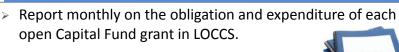


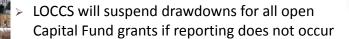
- The Act and the regulation permit the Secretary to grant obligation deadline extensions in excess of 12 months based on 9(j)(2)(A) of the Act.
- All requests for OED extensions are submitted to HQ.
- OCI sends approval/denial letter to the housing authority and a copy to FO.

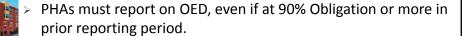


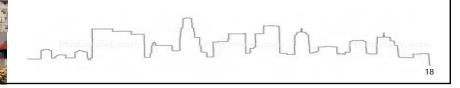


#### **PHA OBLIGATION REPORTING**

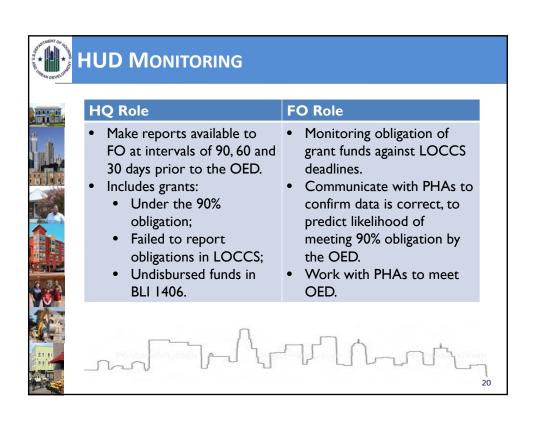














#### **HUD MONITORING**



- Determining Compliance:
  - HUD may request and/or review some or all PHA documentation supporting the obligation.
- > Determining Noncompliance:
  - The 1937 Act requires that all <u>subsequent</u> Capital Fund grants be withheld from a PHA that is not in compliance with the deadlines described in this section.

Note: As of November 25, 2013, a PHA that fails to obligate 90% of any RHF grant – RHF funds unobligated by OED are automatically recaptured.





## CONSEQUENCES OF NONCOMPLIANCE WITH THE OBLIGATION END DATE — PENALTIES AND SANCTIONS



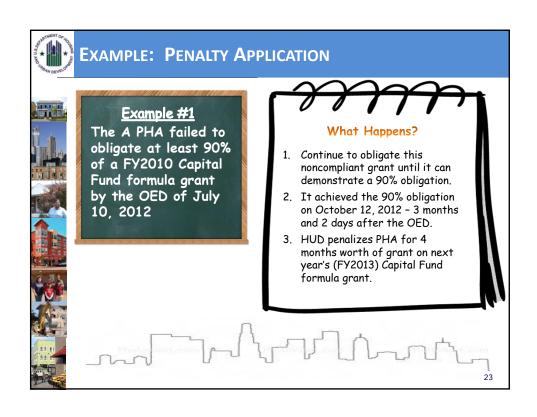
> HUD will withhold a PHA's next Capital Fund grant until the PHA obligates at least 90% of its past due grant.

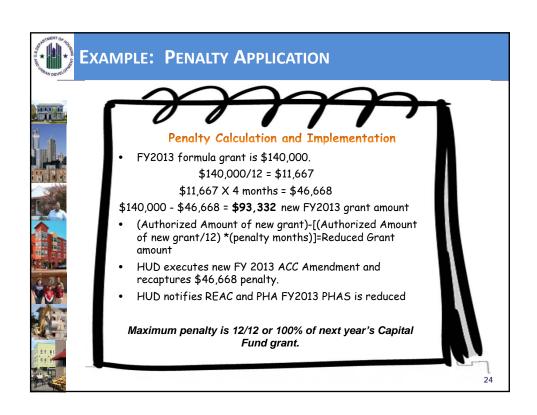
 Reduction of the new Capital Fund Grant by 1/12 for every month or portion of the month that the PHA was in noncompliance with the OED requirements of the previous grant.

CFF/12 X # of months of non-compliance = penalty



 Penalty is not imposed on the noncompliant grant; it is applied to the suspended grant.

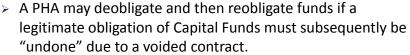






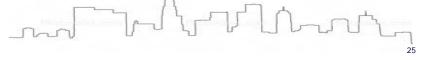
## HUD Monitoring: Deobligation and Reobligation





- A PHA is not penalized if the OED has passed and it is no longer compliant with the 90% obligation requirement.
- > If the FO accepts, the PHA reports the deobligation and the FO includes a Project Note in LOCCS.
- > Obligation date is only extended if approved by HUD HQ.

NOTE: If the expenditure end date has passed, the grant cannot be reobligated and funds must be recaptured.





#### **DEOBLIGATION AND REOBLIGATION EXAMPLE**

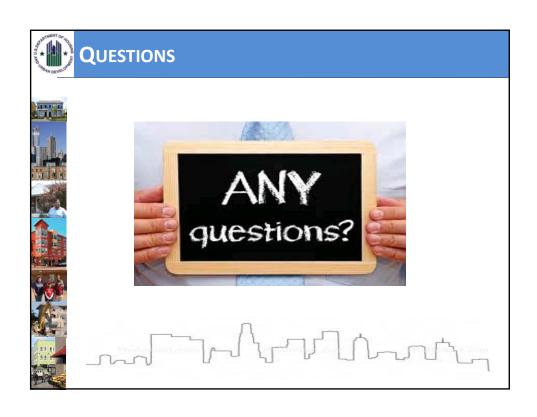


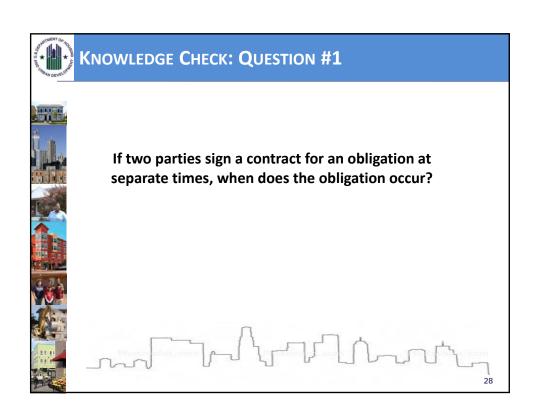
Anytown PHA has an obligation end date of 8/3/2012. It has obligated 80% of its grant already and signs contracts with architects and engineers to develop new units at an identified site on 7/15/2012. This contract accounts for 15% of the Capital Fund grant. As of 7/15/2012, the PHA is 95% obligated and in compliance with 9(j) requirements.

On 9/1/2012, an environmental review indicates that the site cannot be approved for development. The contract is no longer valid, and the PHA must deobligate 15% of its grant. Although the PHA was 95% obligated on the obligation end date, as of 9/1/2012, the PHA's grant is only 80% obligated.

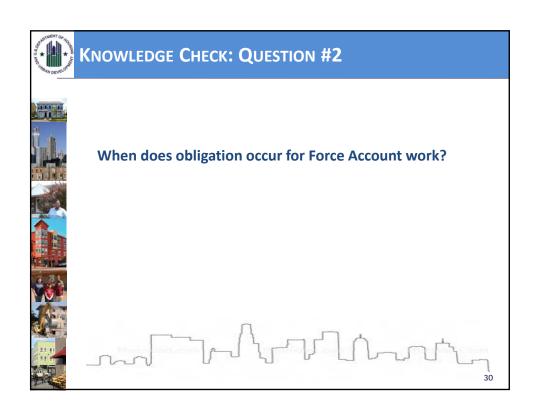
The PHA is not penalized because it was in compliance with the requirements on the OED.

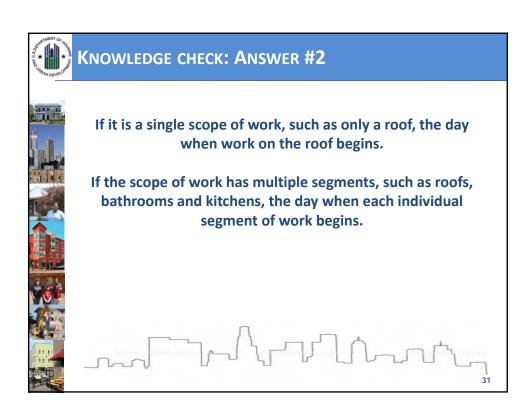
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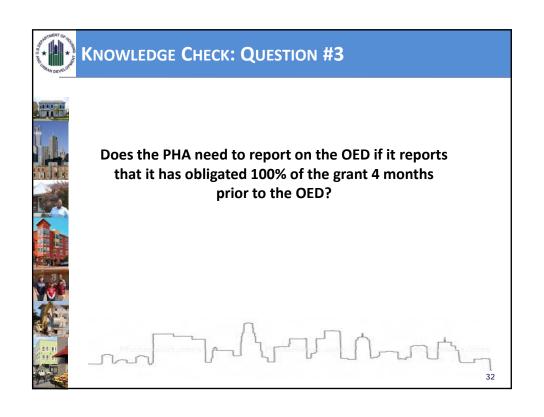


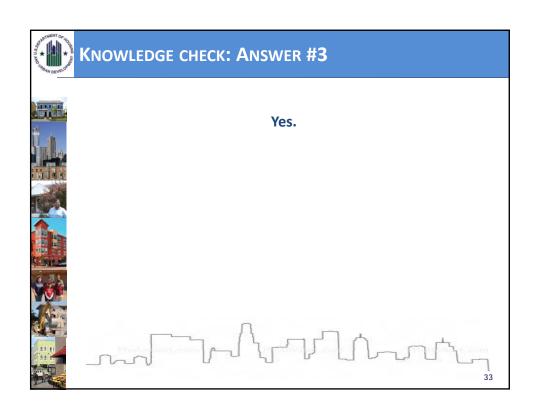


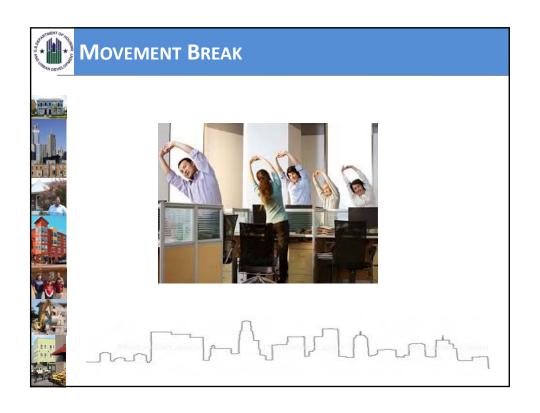








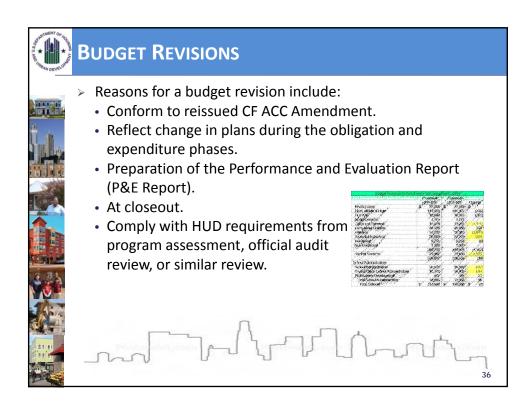








## **BUDGET REVISIONS AND AMENDMENTS**

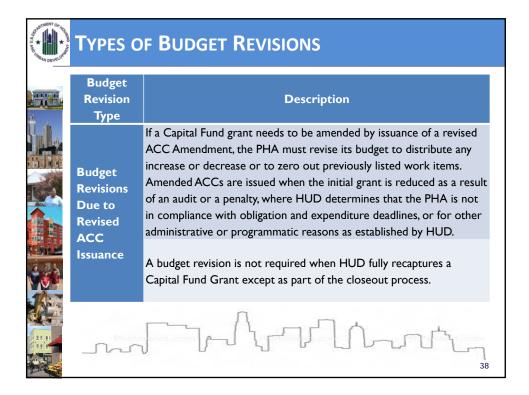




#### **BUDGET REVISIONS, CONTINUED**

- Do I have to submit all budget revisions to HUD? YES.
  - > All Budget Revisions submitted to HUD.
  - > Only significant amendment budget revisions require HUD approval.
- > PHAs must amend the budget any time work items change or amounts in the existing budget change before expending funds.
- The PHA shall provide a copy of any amended 5-Year Action Plan to the Field Office before the PHA undertakes any related contract obligations and/or expenditures.
- > Amend the budget before making the expenditure. No later than 45 days prior to the OED.







# EXAMPLES OF BUDGET REVISIONS DUE TO REVISED ACC

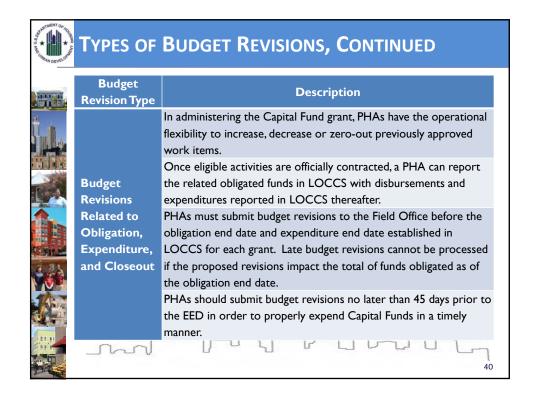


- A PHA has a FY 2010 grant of \$500,000.
- > Expenditure End Date is 9/1/2014.
- > PHA disburses and expends \$450,000 by 9/1/14.

HUD will issue a revised ACC Amendment to reduce the 2010 grant to \$450,000, and recapture the unexpended \$50,000.

The PHA must submit a budget revision to reflect the new grant amount.

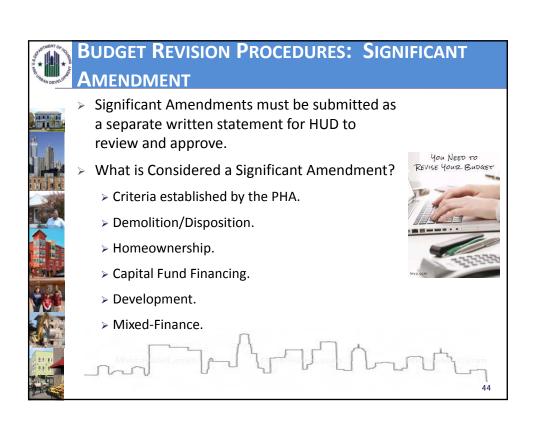


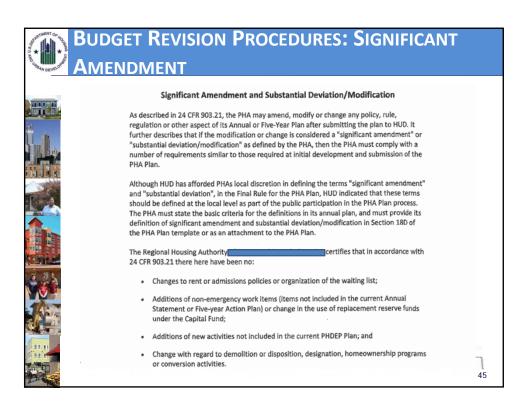


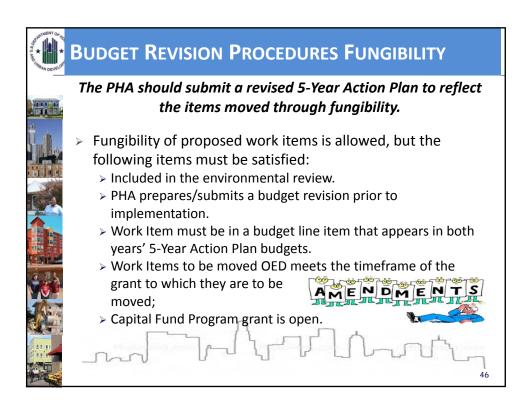
OF TOP HOUSE	TYPES OF	BUDGET REVISIONS, CONTINUED
	Budget Revision Type	Description
	In Connection with P&E Reports	As the PHA prepares the P&E Report for closeout, it may determine that budget revisions are necessary in order to line up the budgets and expenditures.
1111		

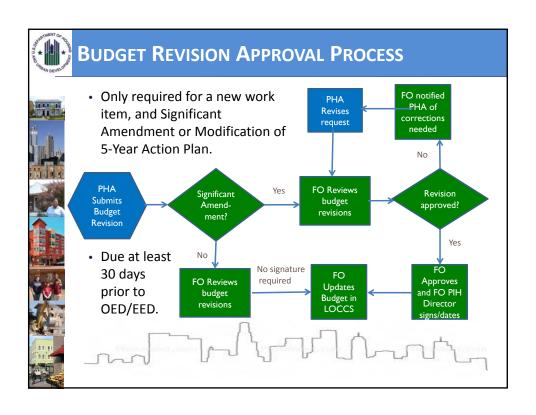
MENT OF HOUSE	Types o	F BUDGET REVISIONS, CONTINUED
	Budget Revision Type	Description
	Closeout of Capital Fund Grant	to properly expend Capital Funds in a timely manner. A PHA may simultaneously submit a budget revision and a final budget for closeout
	Other Budget Revisions	The Field Office may require a PHA to amend its 5-Year Action Plan as a result of a program review or assessment, an official audit review by the OIG or other authorized entity, or other administrative reasons.
		Examples include PHAs under receivership, a CFP with a defined HUD review threshold following a management review or program audit, or other administrative directives (such as voucher approval for disbursement threshold exceeding 10% of the authorized amount in the BLIs 1410 through 1485).
		In these cases, the Field Office will advise the PHA and provide guidance regarding the needed changes to the 5-Year Action Plan.

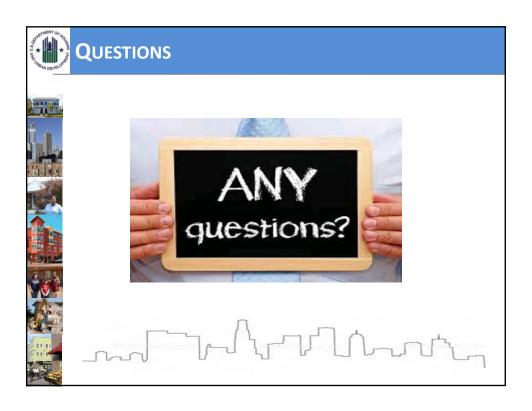


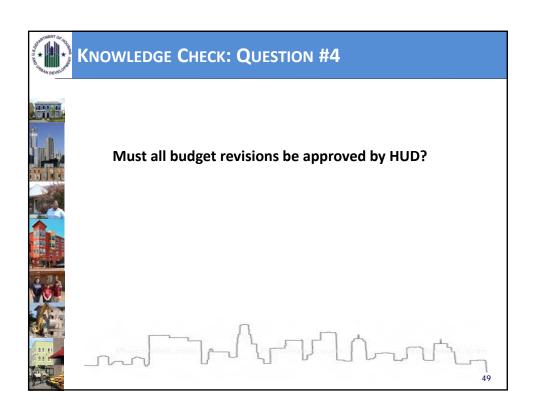


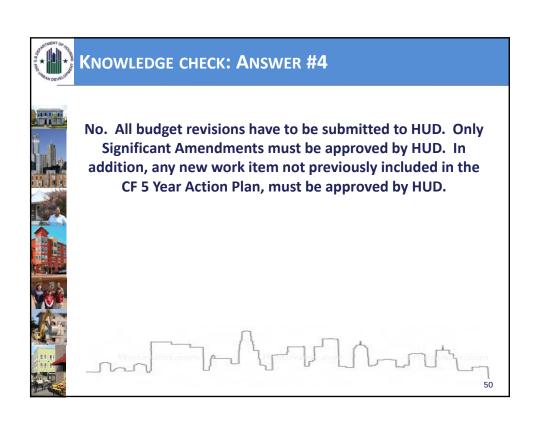


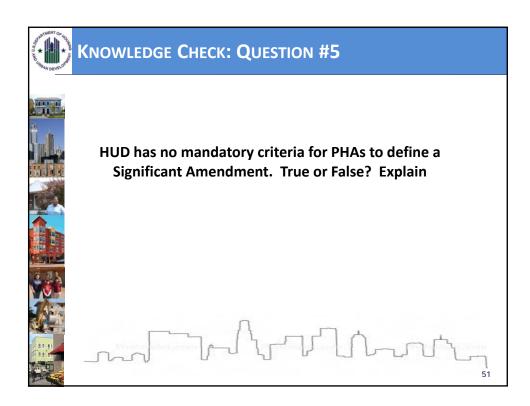


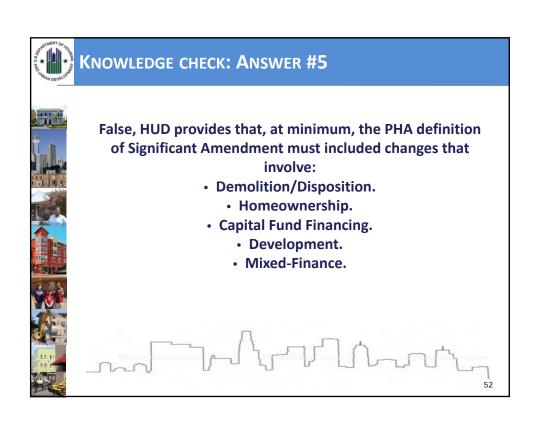














### **KNOWLEDGE CHECK: QUESTION #6**



HUD approval is not required for a PHA to implement "fungibility." True or False? Explain.



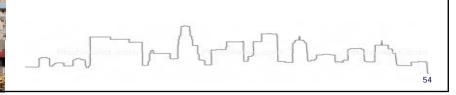


#### **KNOWLEDGE CHECK: ANSWER #6**

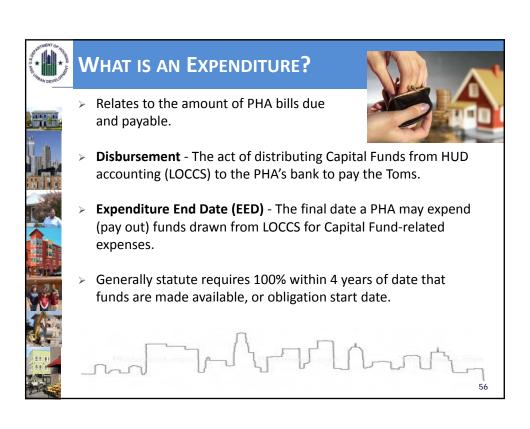


#### True, assuming:

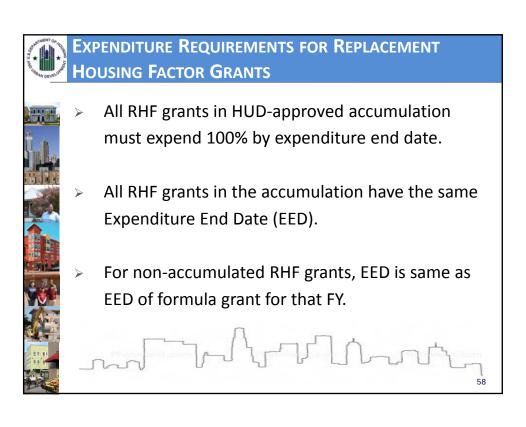
- The "fungability" work item was included in the environmental review.
- The PHA prepares/submits a budget revision prior to implementation.
- The work item is in a budget line item that appears in both years' 5-year Action Plan budgets.
- The work items to be moved OED meets the timeframe of the grant to which they are to be moved.
- Capital Fund Program grant is open.





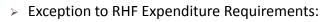


OF THE PROPERTY OF THE PROPERT	Summary of Ex Capital Fund G		REQUIREMENTS FOR
	Grant	% of Expenditure	# of Months
i.	Capital Fund Formula Grant	100%	48 months from obligation start date in LOCCS
	Replacement Housing Factor Grant	100%	48 months from time PHA accumulates adequate funding (up to 5 years of grants)
	Disaster Grant	100%	48 months from obligation start date in LOCCS
5 33	Emergency & Safety Security Grants	100%	24 months from obligation start date in LOCCS
			7/

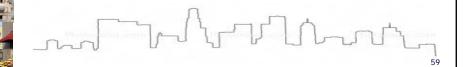




# ACCOUNT CLOSING STATUTE AND RHF GRANT ACCUMULATION



- When a PHA accumulates 5 consecutive years of RHF grants
- Disbursement End Date (DED) for the first grant in the accumulation must fall before the end of the fiscal year in which the other 4 grants have their DED.
- ➤ **For example**, if a PHA accumulates 2010-2014 grants, HUD sets July 29, 2018 as the DED for the first grant in the accumulation and October 29, 2018 as the DED for the remaining 4 grants.

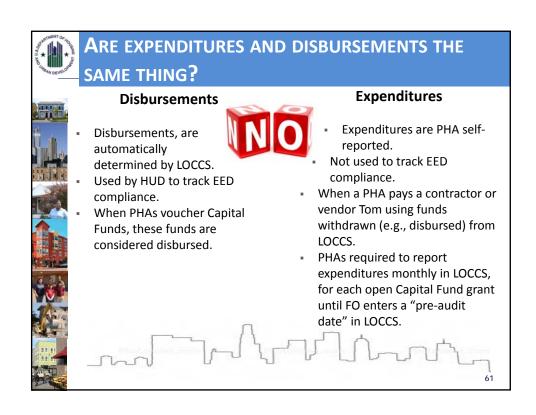




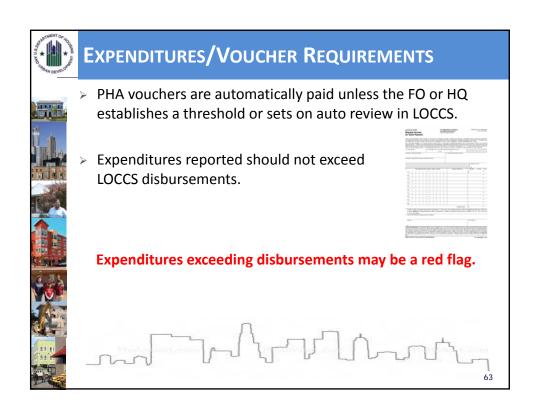
#### **EXPENDITURE REQUIREMENTS FOR RAD CONVERSION**

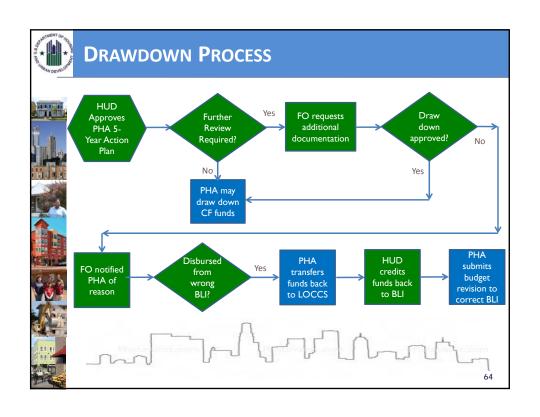


If HUD has approved extension of OED to 60 months (5 years) after effective date of applicable CF ACC Amendment, EED is extended the same.











#### **DRAWDOWN PROCESS**



BLI 1410- Administration:

- PHAs can disburse funds budgeted for BLI 1410 Administration all at once or on a monthly basis.
- BLI 1406- Operations:
  - For transfers to Operations, the funds must be drawn down by LOCCs vouchers to be considered obligated.
  - <u>Voucher date</u> in LOCCS is <u>the date of obligation and</u> expenditure.
  - Funds budgeted for Operations but never drawn down are not obligated or expended.





#### **PHA Expenditure Reporting**



- Report monthly obligations and expenditures of each open Capital Fund grant in LOCCS.
- Monthly obligation/expenditure reporting required until grant is in "Pre-Audit" status in LOCCS.
  - Occurs after PHA submits closeout documents.
- > Failure to report results in withholding of funds.
- Ensure Capital Fund expenditures do not exceed LOCCS disbursements.

Imbalance may be indication PHA has paid Capital Fund expenses from another restricted PHA account, which is prohibited.



6



#### **HUD EXPENDITURE MONITORING**



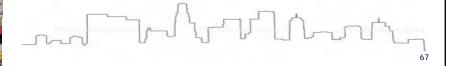
#### **HQ** Role

- Monitor LOCCS disbursements to monitor EED compliance.
- Make reports available to FO at intervals of 90, 60 and 30 days prior to the EED.
- Includes grants under the 100% disbursed in LOCCs or reported expended.

#### **FO Role**

- Monitoring expenditure of grant funds against LOCCS deadlines.
- Communicate with PHAs to confirm data is correct, to predict likelihood of meeting the FFD
- Work with PHAs to meet EED.

**For example**, a PHA may amend its 5-Year Action Plan to shift activities under a newer Capital Fund grant year to one with an approach EED. This is allowed if approved by HUD prior to EED.





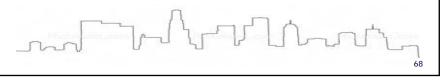
# CONSEQUENCES OF NONCOMPLIANCE WITH EED – PENALTIES



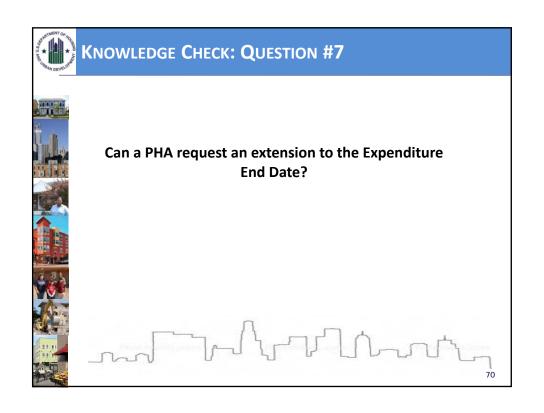
Failure to expend all funds in a Capital Fund grant from LOCCS by the EED will result in recapture of all unexpended funds by HUD.

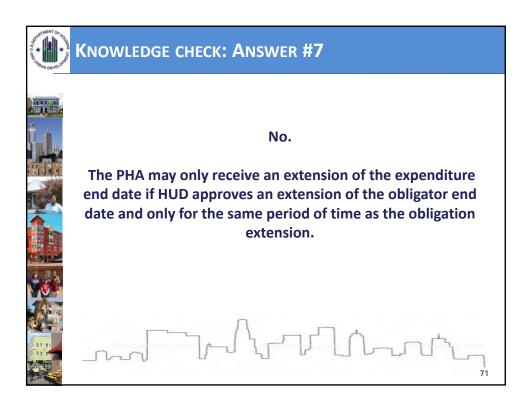
Note: Obligation of those funds is not sufficient to meet this expenditure requirement.

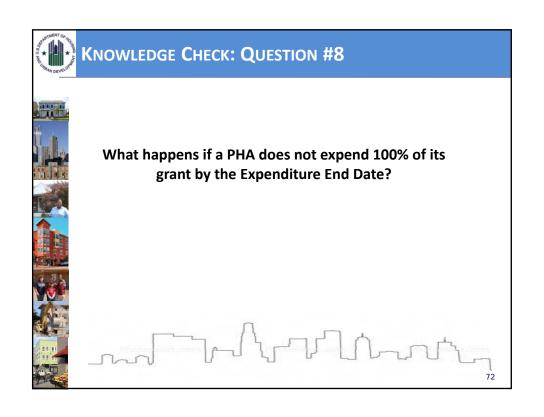


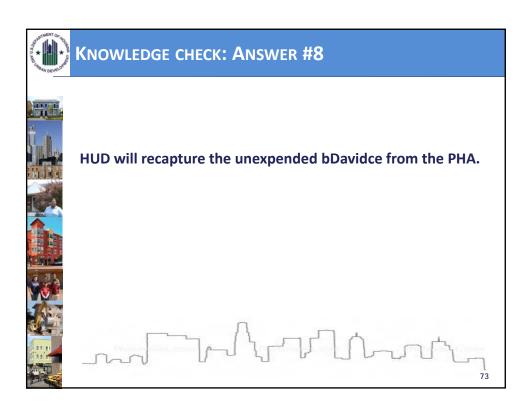


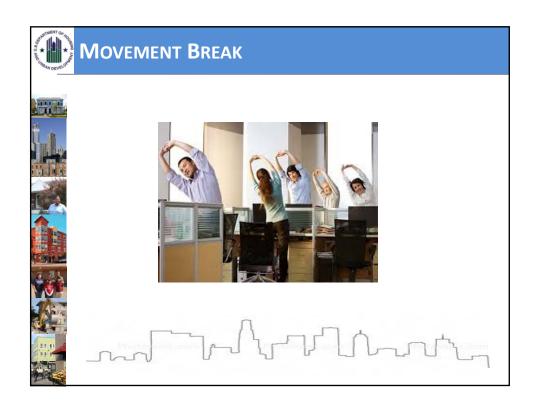


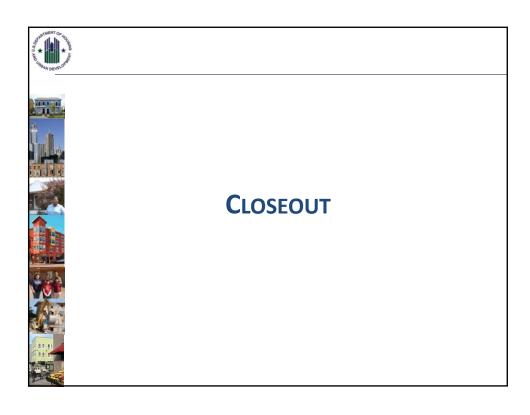


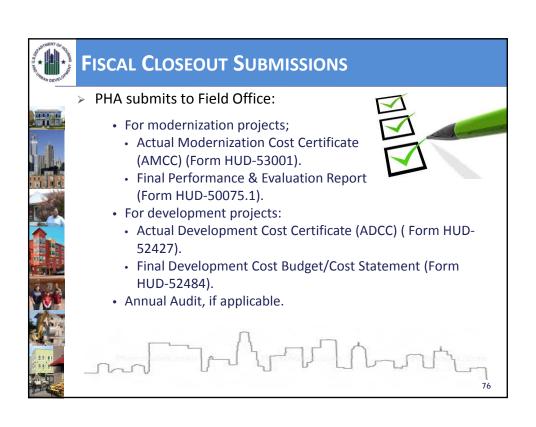




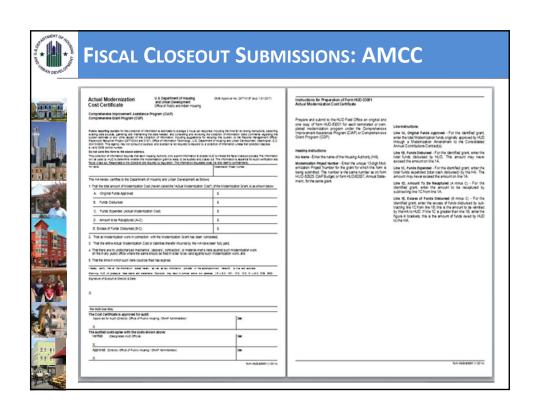






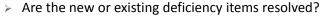


Certificate	velopment Cost	U.S. Department of Housing and Urban Development Office of Public and Indian Housing	OMB Approve: No. 2577-0167 (8xp. 1-01-0017)		
Public Reporting searching existing collection of infor- conduct or sports	Surgen for this objection of information I data sources, gettering and meintenin mation is meandatory to obtain a benefit of or, and person is not required to respond	his estimated to average 30 minutes per response, no the data headed, and competing and reviewing in to reliable a benefit. The information requested does to a collection of information unless tribilizing a curre	inducing the time for reviewing instructions, the collection of information, Response to this not level task? to combige tails, HUO may no may yaid OMS combot number.		
Fame of Fulls Tour	harra of Rules Housing Agency (PHA)				
APPLE CHURLING	Carried Number	~~~			
The PHA her	eby certifies to the Departmen	t of Housing and Urban Development a	as follows:		
1. That t	That the total amount of the Development Cost (herein called the "Actual Development Cost") of the Project is     which amount is shown in detail on the attached Statement of Actual Development Cost;				
2. That a	<ol><li>That all development work in connection with the Project has been completed;</li></ol>				
3. That t	he entire Development Cost or hi	shilities therefor incurred by the PHA have	re been fully paid;		
4. That ti in any	tere are no undischarged mechani public office where the same sho	ics', laborers', contractors', or material-me ruld be filed in order to be valid against suc	n's liens against such Project on file h Project; and		
5. That t	he time in which such liens could	t be filed has expired.			
Warning: HUC U.S. Suprimited By	o will prosecute fase deline and stateme ic. noon, nono, nono; 31 U.B.C. 3729, 31 hame of Office Authorises to Signife Phys.	ens. Conviction may result in criminal ancilor dvil per 802)	rete. (4		
Submitted by	Ton				
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#### FIELD OFFICE REVIEW OF COST CERTIFICATE



- Amounts on final P&E Report and Cost Certificate agree?
- Cost Certificate and LOCCS agree?
  - If Yes FO enters pre-audit date in LOCCS (cannot precede OED).
  - Grant considered closed and monthly reports no longer required.

**Note:** PHAs shall not pay invoices from other sources, and later reimburse that source from the Capital Fund.





## PENALTY FOR FAILURE TO SUBMIT COST CERTIFICATE AND P&E REPORT

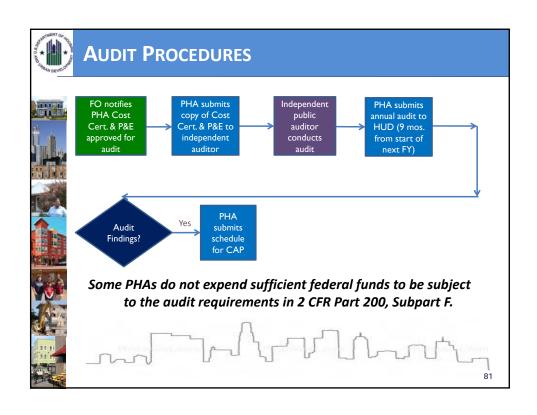


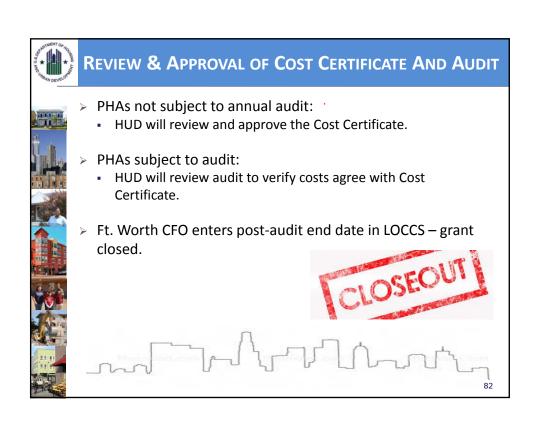
- If the PHA does not submit Cost Certificate and final P&E Report timely, HUD may impose restrictions on open Capital Fund Grants until submitted such as:
  - · Establish review thresholds;
  - Set grant to "auto-review" (Field Office full review of all voucher requests);
  - · Suspend grants.
- HUD will notify PHA prior to imposing restrictions.

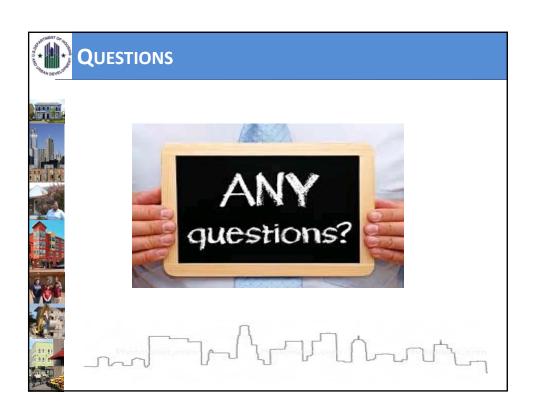


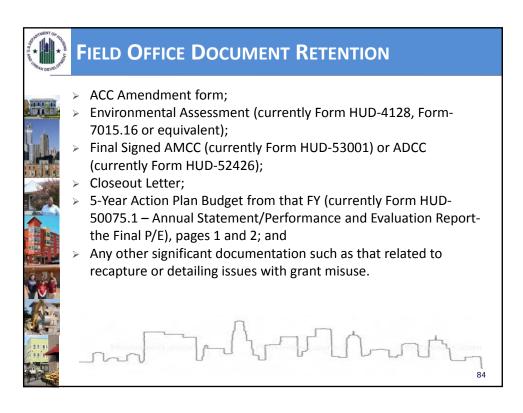




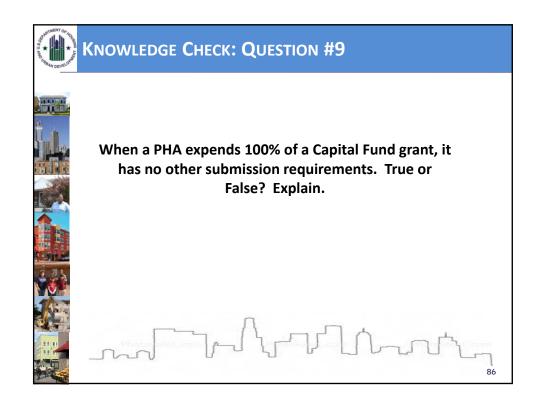












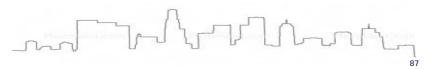


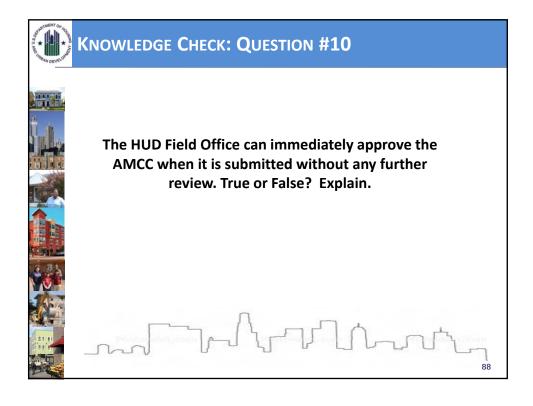
#### **KNOWLEDGE CHECK: ANSWER #9**



False. The PHA must closeout the grant by submitting to HUD the following:

- An Actual Modernization Cost Certificate (AMCC) (HUD Form 53001) – for modernization projects.
- Final Performance & Evaluation Report (P&E Report), with budget revision if applicable - for modernization projects.
- An Actual Development Cost Certificate (ADCC) (HUD Form HUD-52427) – for development projects.
- · Audit (if applicable).





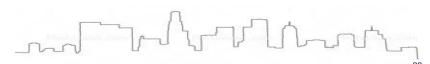


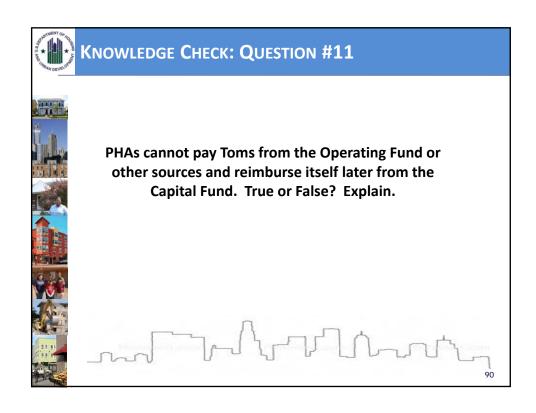
#### **KNOWLEDGE CHECK: ANSWER #10**

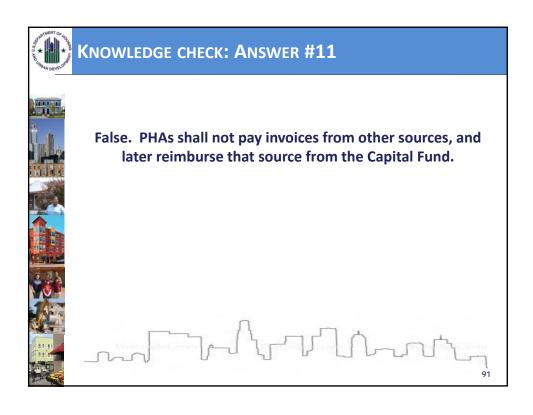


False. The HUD Field Office will review the closeout documents to determine if:

- Are the new or existing deficiency items resolved?
- Amounts on final P&E Report and Cost Certificate agree?
- Cost Certificate and LOCCS agree?
- If Yes -- Field Office enters pre-audit date in LOCCS (cannot precede OED).













# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

### **CAPITAL FUND GUIDEBOOK TRAINING**

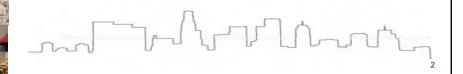
EMERGENCY, NON-PRESIDENTIALLY DECLARED NATURAL DISASTER AND SAFETY/SECURITY GRANTS (CHAPTER 8)



### **CHAPTER 8: TOPICS**



- Emergency, Non-Presidentially Declared Natural Disaster Grants
- Emergency Safety/Security Grants







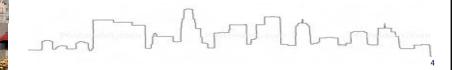
# EMERGENCY, NON-PRESIDENTIALLY DECLARED NATURAL DISASTER GRANTS



## **O**VERVIEW



- Emergency and Non-Presidentially Declared Natural Disaster funds are Congressionally Mandated set aside of Capital Fund Program (CFP).
- > Authorized by annual appropriation.
- > Permits HUD to use a *portion* of the set-aside for safety and security funding.





#### **OVERVIEW, CONTINUED**



Grants cover capital needs arising from emergencies and non-presidentially declared natural disasters within current fiscal year (FY) of request.

- > First-come, first-serve.
- Insurance coverage, which is required by the ACC, should be a PHA's primary source of funding for repair or replacement costs associated with Emergencies and Non-Presidentially Declared Natural Disasters.





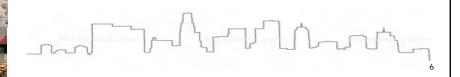
#### WHAT IS AN EMERGENCY?

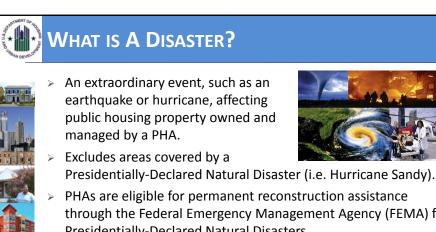


An unforeseen or unpreventable event or occurrence that poses an immediate threat to the health and safety of the residents.



- Must be corrected within one year of funding.
- Examples are sewer and plumbing line failures, boiler and chiller system failures, severe electrical problems, foundation shifting, elevator failures.







- PHAs are eligible for permanent reconstruction assistance through the Federal Emergency Management Agency (FEMA) for Presidentially-Declared Natural Disasters.
  - If the PHA or Field Office is unsure whether the affected Public Housing Property is located in a Presidentially-Declared disaster area, it should contact Headquarters for a determination.

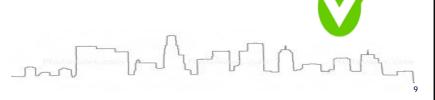




## EMERGENCY AND NATURAL DISASTER GRANTS — ELIGIBLE USES



- Costs associated with the repair or replacement of a public housing project - only damaged within the same FY as the request <u>and</u> as result of an Emergency or Natural Disaster in a non-presidentially declared disaster area.
- Relocation and the cost to provide temporary housing to public housing residents (i.e. hotel, moving van rental, temporary storage, boxes.) until public housing units can be repaired.



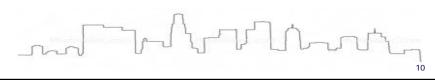


## EMERGENCY AND NATURAL DISASTER GRANTS — INELIGIBLE USES

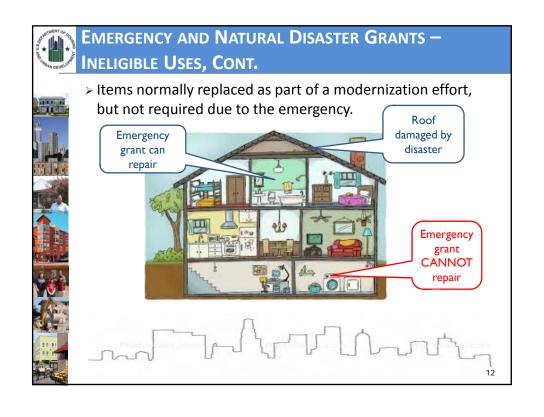


- Cost of routine and preventative maintenance, such as routine unit turnaround, janitorial services, elevator service, extermination of rodents and pests, etc.
  - Emergency cannot result from lack of routine maintenance.
- Transfers to Operations:
  - Operations costs are not capital needs!

If a PHA routinely transfers the maximum amount of Capital Funds to operations and finds itself in need of emergency funds – alter policies to convert a lower percentage of Capital Funds to operations.

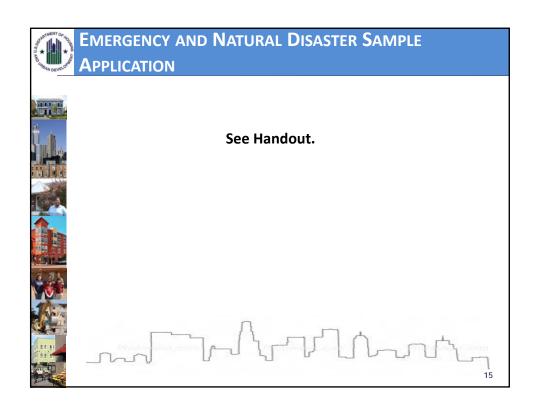


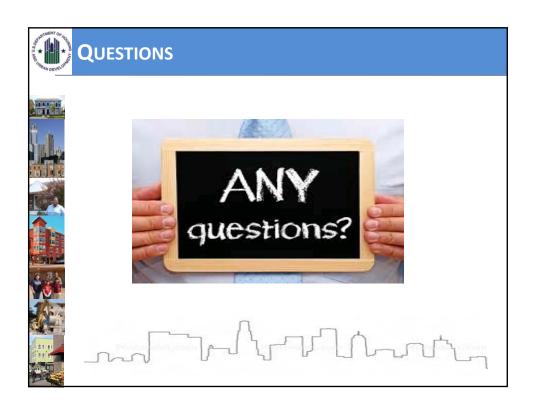




STATULENT OF HOLDINGS	EMERGENCY A	AND DISASTER GRANTS APPLICATION TS
Territori	Sections	Description
	Transmittal Letter	From PHA submitting application
	Narrative	<ul> <li>Public housing projects(s) affected by the natural disaster or emergency,</li> <li>Date of the natural disaster or emergency,</li> <li>Detailed description of the damages caused by the natural disaster or emergency</li> <li>Activities to correct emergency/disaster caused conditions</li> <li>Sources of available funds</li> <li>Demonstration that PHA does not otherwise have the funds to correct.</li> </ul>
	Cost Estimate	Independent Third Party Damage/Cost Estimate
	Certifications	<ul> <li>Certification for Contracts, Grants, Loans and Cooperative Agreements (Form HUD-50071)</li> <li>PHA Certifications of Compliance with the PHA Plans and Related Regulations (Form HUD-50077) for "non-qualified" PHAs</li> <li>Civil Rights Certification (Form HUD-50077-CR) for "Qualified" PHAs</li> </ul>

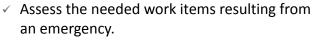
* * * * * * * * * * * * * * * * * * *	EMERGENCY A REQUIREMENT	ND DISASTER GRANTS APPLICATION  S
1000	Sections	Description
t	Annual Statement	Annual Statement for Emergency/Disaster Grant (Form HUD-50075.1, Sections 1 and II)
	Standard Forms	Standard Form (SF-LLL), Disclosure of Lobbying Activities
	Budget	Identify all sources of available funds (e.g., insurance proceeds, unobligated capital funds, other Federal or State assistance, etc. in HUD required format)
	Insurance Letter	Written statement or letter from the PHA's insurance company attesting that the insurance company will not approve claims for any of the damage described in the PHA's narrative
	PHA Certification	Statement of PHA certifying that is has exhausted its Capital Funds or has committed those funds to other public housing activities or capital improvements







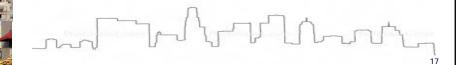
#### **EMERGENCY AND NATURAL DISASTER ROLES - PHA**





 Work with the Field Office to prepare HUD-compliant application.

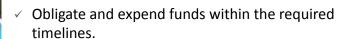
- ✓ Submit a complete application to Field Office.
- Complete environmental review (24 CFR Part 58) or request HUD complete an environmental review (24 CFR Part 50).



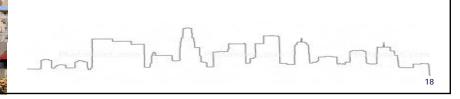


# EMERGENCY AND NATURAL DISASTER ROLES — PHA, CONTINUED

- Sign CF ACC Amendment and return the copies to the Field Office.
- Submit effective Declarations of Trust (DOTs) -(form HUD-52190).



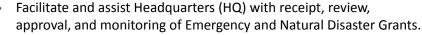
✓ Submit grant closeout documents to the Field Office.





# EMERGENCY AND NATURAL DISASTER ROLES — FIELD OFFICE

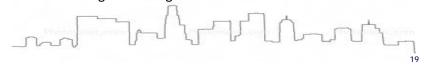




- Review application for completeness, eligibility, and appropriateness of proposed costs.
- Forward memo of recommendation (approval or rejection) to the OCI Director in Headquarters.



- Coordinate between HQ OCI Director and PHA during review.
- · Countersign CF ACC amendment executed by the PHA.
- · Confirm PHA has current and effective DOTs on file.
- Monitor the obligation and expenditure of grant funds.
- · Monitor the grant through closeout.





# EMERGENCY AND NATURAL DISASTER ROLES - HEADQUARTERS



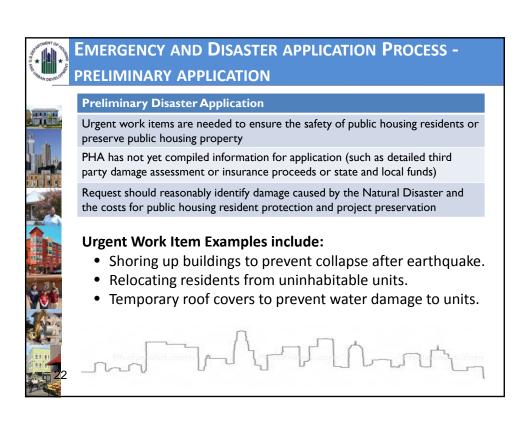
- Assign, distribute, and record funds in HUD's systems.
- Oversee and monitor the submission, review, and approval of grant applications.



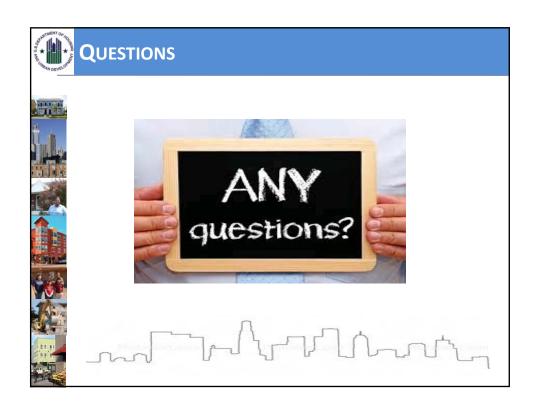
- Determine whether a PHA's request meets the requirements for Emergency or Natural Disaster Grant.
- Approve the request subject to availability of funds, in the order in which requests are received and deemed appropriate.
- Issue an approval letter, field office memo, and CF ACC amendment.
- Ensure funds are committed and process ACC to obligate funding.



Preliminary Disaster Application	Final Disaster Application
Damages pose immediate threat to resident	No immediate threat to resident health are
health and safety; and/or	safety; and
Immediate repairs required to preserve the	No immediate repairs required to preserv
property; and	the property; and
No third-party cost estimate; Have initial cost	Detailed, independent third-party cost
estimate (not detailed); and/or	estimate; and
Other sources of funds not known (State funds,	Other sources of funds are known
insurance proceeds, FEMA.)	
Π	
	7 Munt



OBLIGATION, EXPENDITURE A	
Emergency Grant	Non-Presidentially Declared Natural Disaster Grant
12 months to obligate 90%. HUD will recapture unobligated portion if PHA fails OED.	24 months to obligate 90%. <b>HUD will</b> recapture unobligated portion if PHA fails OED.
24 months to expend 100%. <b>HUD will</b> recapture undisbursed portion if <b>PHA</b> fails <b>EED</b> .	48 months to expend 100%. HUD will recapture undisbursed portion if PHA fails EED.
Closely monitored by the FO	
<ul> <li>HUD Field Office will send an Adunobligated/unexpended portion</li> <li>The HUD HQ OCI will recapture unexpended funds in LOCCS up Amendment.</li> </ul>	the balance of unobligated/



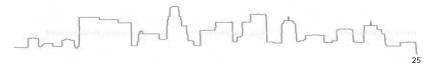


### **KNOWLEDGE CHECK: QUESTION #1**



My PHA sustained roof damage from a severe thunderstorm. I have received my insurance proceeds which are inadequate to cover damages. I have an initial damage assessment. I do not have any immediate repair needs or to preserve the property and no relocation needs. The field office confirmed I am not in a presidentially declared disaster area.

Can I submit a Disaster application?

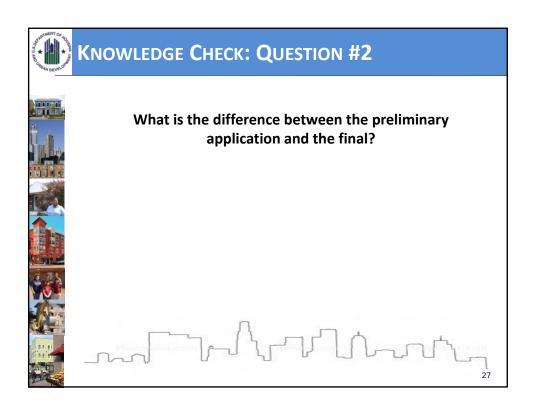


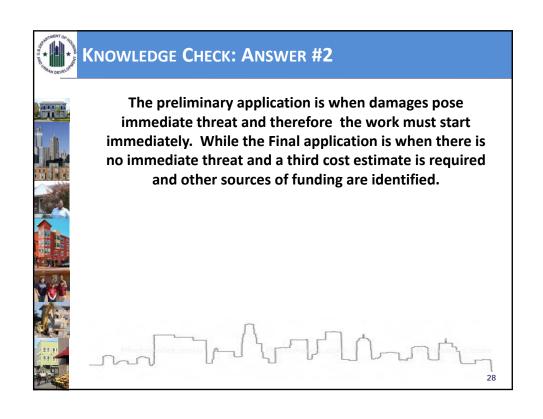


### KNOWLEDGE CHECK: ANSWER #1



No, you do not have any immediate needs to preserve the property for an initial disaster application and do not have the detailed third party independent cost estimate to submit a final disaster application.









# EMERGENCY SAFETY AND SECURITY GRANTS

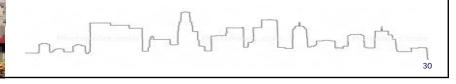


### **EMERGENCY SAFETY AND SECURITY GRANTS**

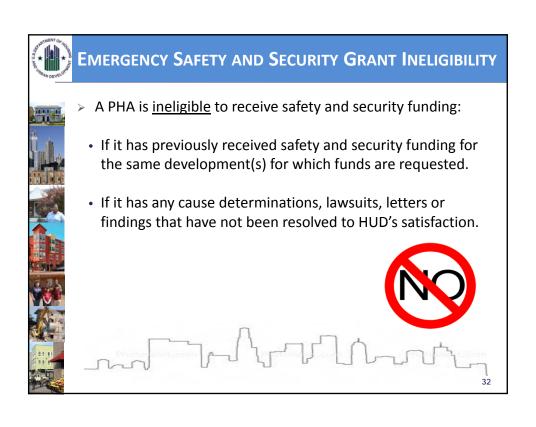


- > A subset of Emergency and Natural Disaster Grants.
- For capital improvements related to a crime emergency at PHA occurring in the FY of funding.
  - FY16 funding requirements in PIH Notice 2014-09.
- > Grants limited to \$250,000 per PHA (one time funding per project).
- > HUD will only accept one application per PHA, per federal fiscal year (given the limited funding).

NOTE: A long-standing problem is not a Safety and Security Emergency because it is not unforeseen and it is likely preventable.



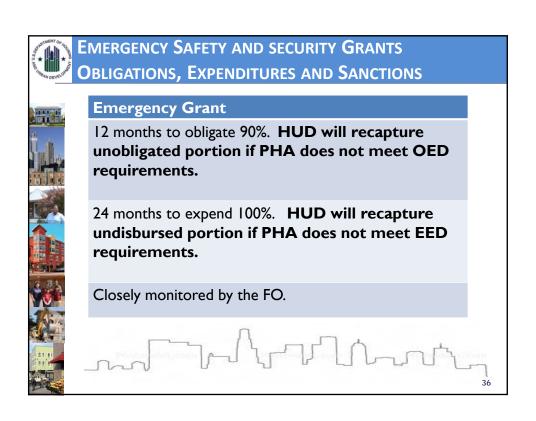
EMERGENCY SAFETY A	AND SECURITY GRANTS
Eligible Costs	Ineligible Costs
Security systems/cameras, including recorders	Salaries for PHA staff, including security staff
Fencing	Patrol Cars
Lighting Systems	Security patrol contracts or payment to local law enforcement for additional security patrols
Emergency Alarm Systems	Administrative Costs (BLI 1410)
Window Bars	Transfers to Operations (BLI 1406)
Deadbolt Locks	
Doors	

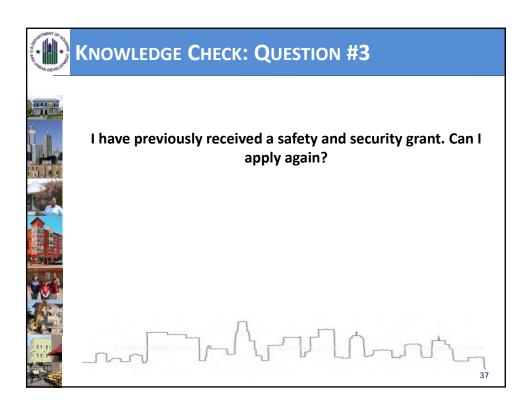


BO THENT OF HOUSE	EMERGENCY S APPLICATION	AFETY AND SECURITY GRANTS
	Sections	Description
	Transmittal Letter	From PHA submitting application
	Narrative	<ul> <li>Describe how PHA has experienced threat to health and safety</li> <li>Most recent crime data (FY of grant) of PHA's locality from recognized source</li> </ul>
	External Source Narrative	<ul> <li>PHA officials, Resident Advisory Board; or,</li> <li>Local community policing organizations; or,</li> <li>Local officials.</li> </ul>
1000 E 1	Standard Forms	Standard Form (SF-LLL), Disclosure of Lobbying Activities
	Certifications	<ul> <li>Certification for Contracts, Grants, Loans and Cooperative Agreements (Form HUD-50071)</li> <li>PHA Certifications of Compliance with the PHA Plans and Related Regulations (Form HUD-50077)</li> <li>Statement certifying PHA is in compliance with civil rights threshold requirements</li> </ul>
		33

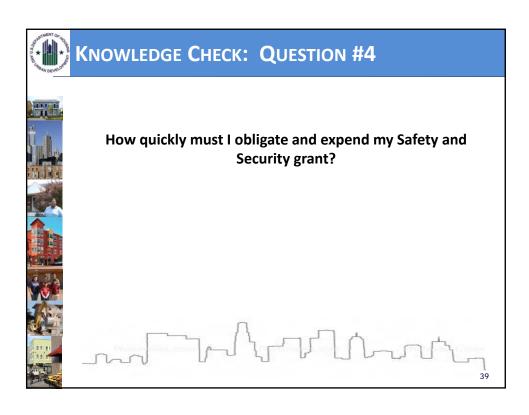
Sections	Description
HUD-50075.1 Parts I and II	<ul> <li>Must be specifically for the proposed Safety and Security work items</li> <li>Cannot submit the current FY Capital Fund grant annual statement</li> </ul>
Finance Document	<ul> <li>Documented ability to partially finance proposed project</li> <li>Description of activities to correct safety &amp; security emergency and estimated cost</li> <li>Documentation indicating supplemental funding if needed beyond grant amount.</li> </ul>

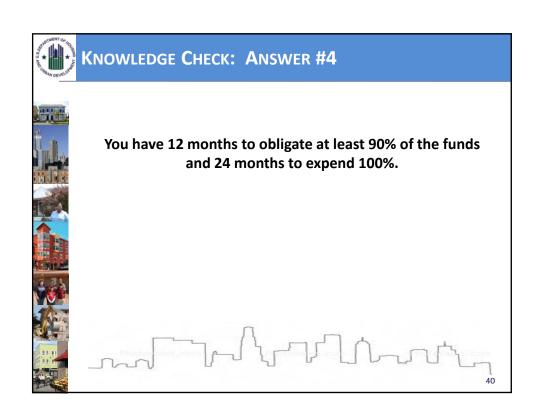


















# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

## CAPITAL FUND GUIDEBOOK TRAINING

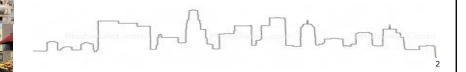
PUBLIC HOUSING DEVELOPMENT (CHAPTER 9)



# **CHAPTER 9: TOPICS**

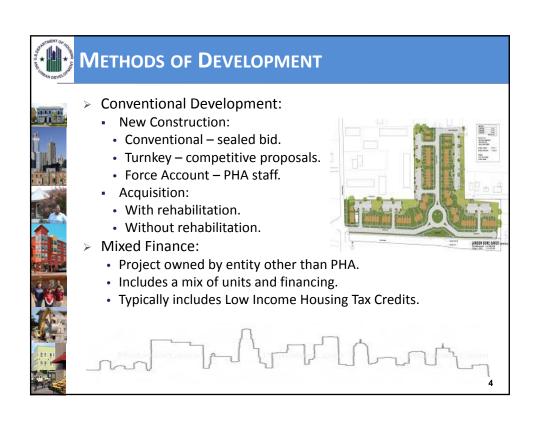


- PHA Development Activity Sources/Types; Requirements; Submissions
- > HUD Review of Development Proposals
- > Field Office and Mixed-Finance





# **PHA DEVELOPMENT ACTIVITY**





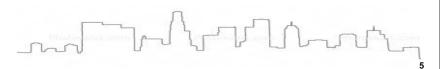
#### **DEVELOPMENT PROCESS OVERVIEW**



- 2. Update Annual Plan.
- 3. Consult with Residents.
- 4. Submit Acquisition Proposal, if necessary.
- 5. Submit Development Proposal.
- 6. Establish Project in PIC.
- 7. Execute DOTs/DORCs.
- 8. Establish DOFA.
- 9. Finalize Cost Certification.









### **GENERAL REQUIREMENTS**

#### Faircloth Limitation:

- PHA may not use public housing funds to pay for development of public housing units that will increase the number of public housing units owned/operated by the PHA since 10/1/99.
- A PHA may use public housing funds to increase the number of units above the limit if:
  - The units are available and affordable to eligible low-income families and CF formula does not provide additional funding for the specific purpose of constructing, modernizing, and operating such excess units; or
  - The units are part of a mixed-finance project or leverage significant additional investment, and the cost of useful life of projects is less than estimated cost of providing tenant-based assistance under section 8(o) of the 1937 Act.

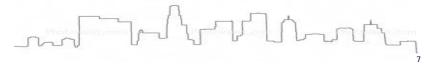


#### **GENERAL REQUIREMENTS, CONTINUED**





- No new construction unless cost is less than the cost of acquiring existing units and converting to public housing
- PHAs must demonstrate compliance by submitting:
  - 1) A cost comparison analysis OR
  - 2) Documentation of insufficient housing in neighborhood. Sources of documentation include:
    - A) Multiple Listing Service.
    - B) Real Estate Ads in newspapers.
    - C) Market analysis.
    - D) Statements from brokers.
    - E) Local construction costs.





# GENERAL REQUIREMENTS, CONTINUED



#### > Site and Neighborhood Standards:

- Review done by the Public Housing FHEO at Field Office.
- · Required for all site acquisition and PH development.
- Assesses the suitability of the site.
- Assesses the characteristics of the neighborhood:
  - Concentration of minorities.
  - Promotes greater choice of housing.
  - Environmentally safe.
  - Proximity to amenities, jobs, transportation.
- Approval required prior to HUD approval of Development/ Acquisition Proposal.



3



### **GENERAL REQUIREMENTS, CONTINUED**

#### > Cross-Cutting Federal Requirements:

- Relocation.
- Uniform Act: Relocation and Property Acquisition.
- Procurement.
- Davis-Bacon.
- Accessibility by Persons with Disabilities
- Section 3: Economic Opportunities for Low Income Persons
- Environmental review NEPA, NHPA/106.
  - Must be completed prior to Development/Acquisition Proposal approval.

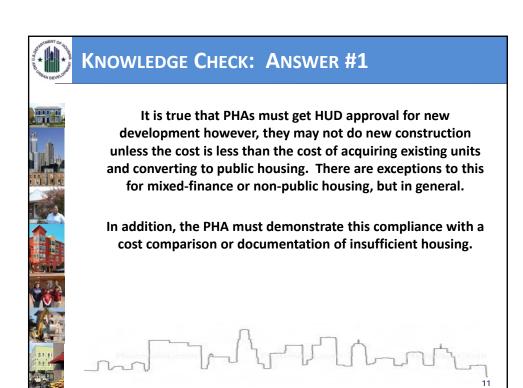




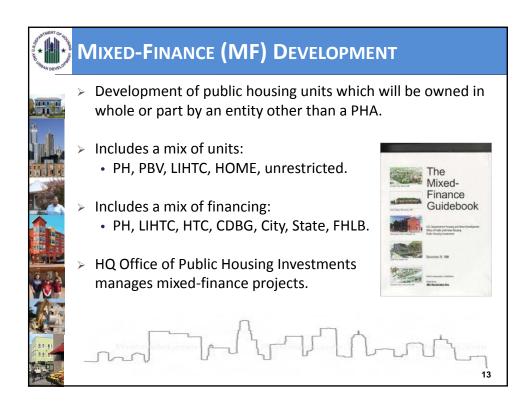
# **KNOWLEDGE CHECK: QUESTION #1**

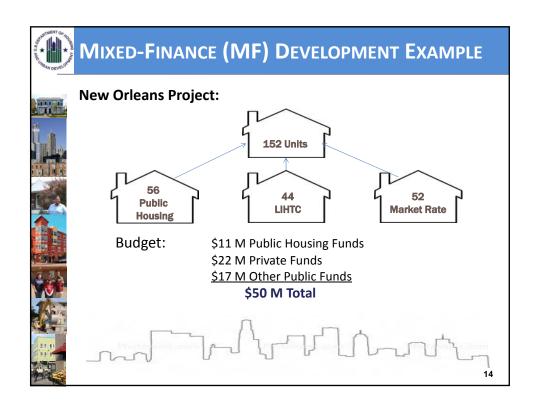


Public housing authorities can build new developments without restriction as long as they get HUD approval. True or False?











#### **MIXED-FINANCE REQUIREMENTS**



- Limited Partnership (LP) or Limited Liability Corporation (LLC).
- Role of the PHA:
  - May be part of ownership or not.
  - Executes an agreement with the Owner.
  - Passes through Operating Subsidy.
  - May or may not manage the PH units.
  - · Instrumentality or Affiliate.







# **MIXED-FINANCE REQUIREMENTS, CONTINUED**



- Cannot use PH funds for non-PH units.
- Test: % of PH funds cannot exceed % of PH units.
- Test Example:

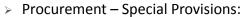
50 public housing (42%) 70 non-public housing (58%) 120 Units Total

\$22,000,000 Total Cost Public Housing Maximum = \$9,240,000(42%)





#### MIXED-FINANCE REQUIREMENTS, CONTINUED



- Select development partners via RFQ.
- Competitively selected partners not subject to Federal Procurement Regulations



> Identity of Interest:

- Relationship between developer and general contractor.
- Requires HUD approval.
- PHA must submit independent cost estimate.





# **MIXED-FINANCE REQUIREMENTS, CONTINUED**



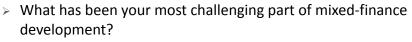
- Safe Harbor Standards:
  - · Sets limits on specific fees and costs.
  - Developer & Contractor Fees.
  - Property Management Fees.
  - Administrative Costs.
  - · Fees in line with industry standards.

Ref: Cost Control and Safe Harbor Standards for Rental Mixed-Finance Development, revised April 9, 2003



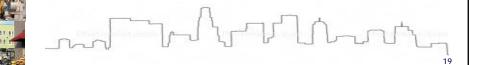


### **INQUIRY**



What is your biggest barrier to mixed-finance development?







## **SUBMISSION OF A DEVELOPMENT PROPOSAL**



- > PHAs must prepare and submit a Development Proposal.
- > Must be approved prior to moving forward with development.
- > Applies to all types of development:
  - New construction.
  - Acquisition.
  - Conventional.
  - Mixed-finance.
- Submitted and approved by the Field Office, except mixedfinance.





### **DEVELOPMENT PROPOSAL CONTENTS**





- Site Information
- Participant Description
- Development Schedule
- Accessibility
- Project costs
- Local Cooperation Agreement and Real Estate Taxes
- > Environmental Requirements
- Market Analysis
- Program Income and Fees



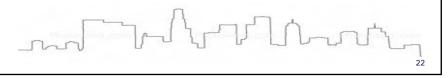


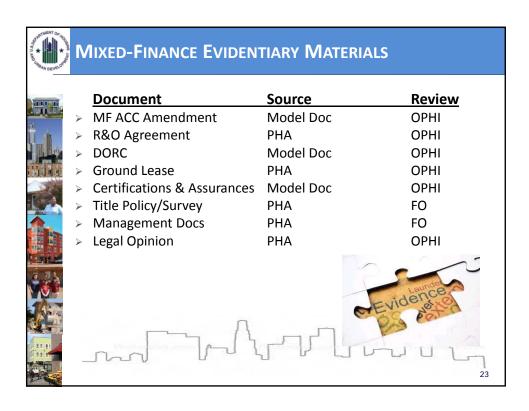
# **MIXED-FINANCE REQUIREMENTS**

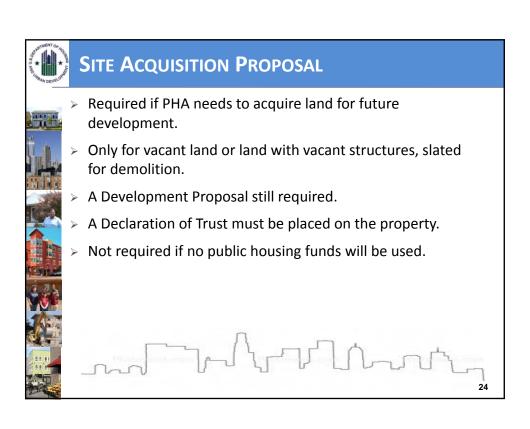


- Rental Term Sheet (new template being developed)
- > Evidentiary Documents submitted first in draft form
- > Copies of executed documents submitted after closing
- > No PH funds released until executed documents approved

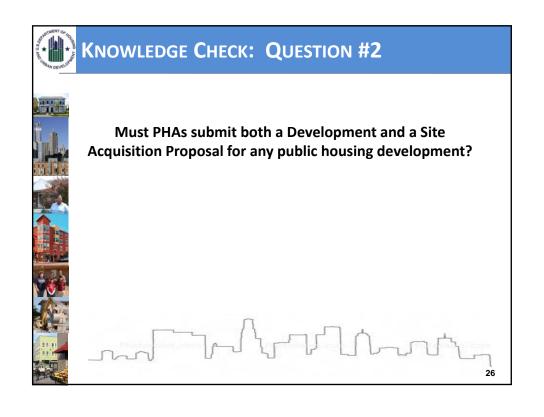


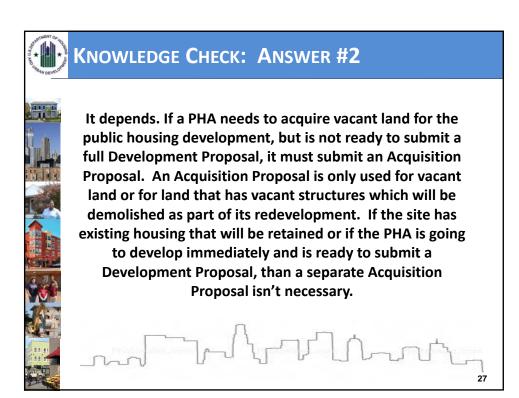


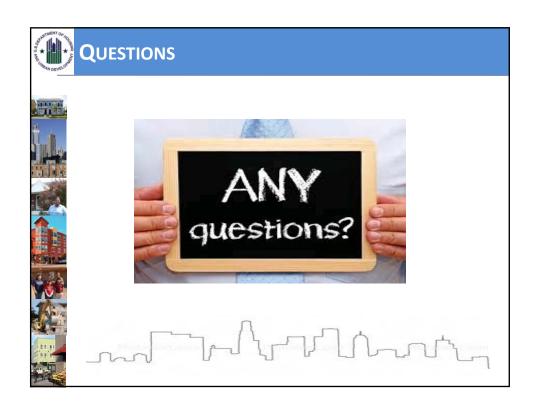


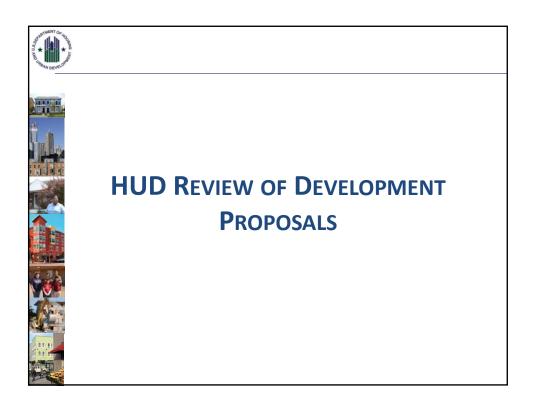


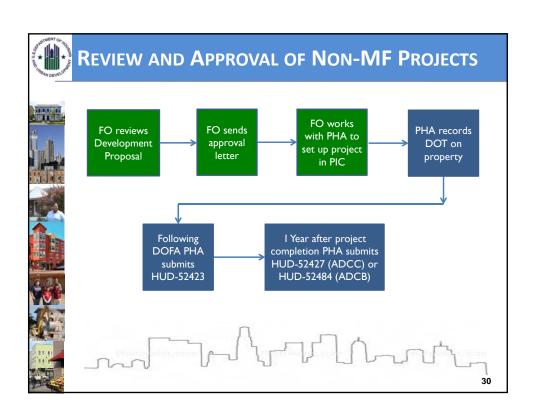




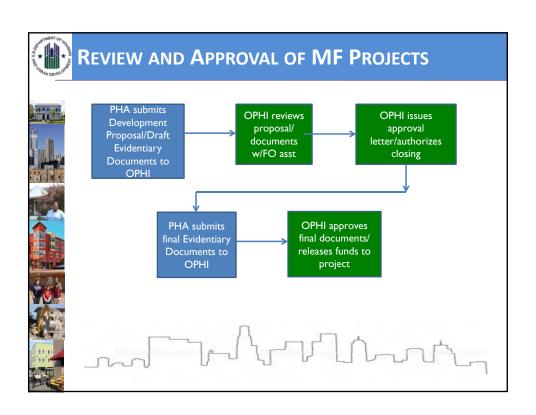








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#### **AMENDMENT OF DEVELOPMENT PROPOSALS**



- ➤ HUD must approve any material change to an approved Development Proposal.
- ➤ Material Change includes:
  - A change in number of public housing units.
  - A change greater than 10% of public housing bedrooms.
  - A change greater than 10% of the total project cost or financing.
  - A change in site.
- ➤ PHAs must submit amendments to the Field Office or OPHI for mixed-finance.



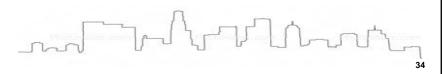


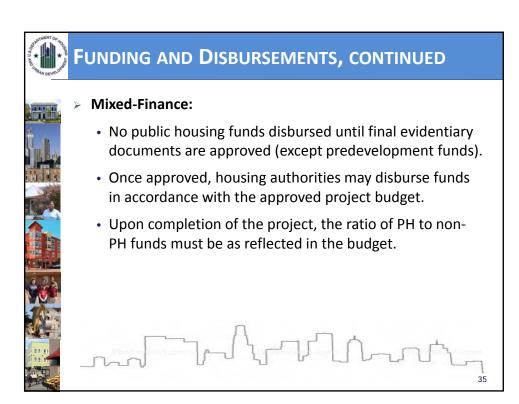
# **FUNDING AND DISBURSEMENTS**



#### Pre-Development Costs:

- Includes soft costs and approved demo.
- For non-mixed finance, PHAs may spend up to 5% of public housing funds without HUD approval for predevelopment.
- For mixed-finance, HUD approval required prior to spending public housing funds for predevelopment.
- > Standard Drawdown Requirements
- Special Disbursement Requirements and Issues







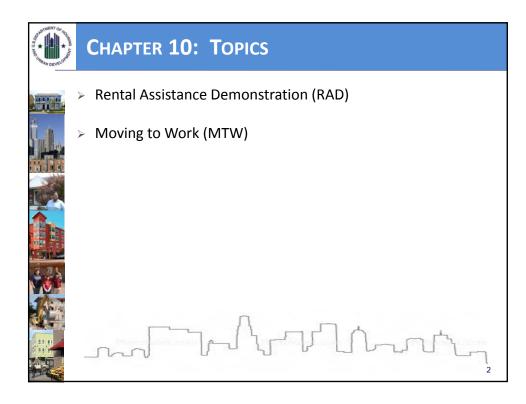




# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

# **CAPITAL FUND GUIDEBOOK TRAINING**

DEMONSTRATION PROGRAMS – RAD AND MTW (CHAPTER 10)







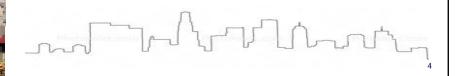
# RENTAL ASSISTANCE DEMONSTRATION (RAD) PROGRAM



# RENTAL ASSISTANCE DEMONSTRATION (RAD)



- > Authorized by the 2012 Appropriations Act, as amended
- Tool to preserve/improve public housing properties and address backlog of deferred maintenance.
- Units move to a Section 8 platform with a long-term contract.
- Contract must be renewed, thereby ensuring permanent affordability of the units.
- Residents pay 30% of income to rent and maintain same basic rights as in public housing.
- > PIH Notice 2012-32(HA), Rev-2.
- RAD Resource Desk website: www.radresource.net



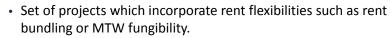


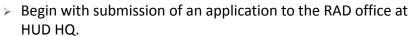
#### **GENERAL RAD OVERVIEW**

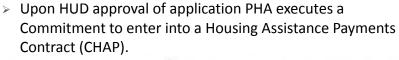




- · Single project.
- PHA-defined portfolio of projects.
- Multi-phase project.











# **GENERAL RAD OVERVIEW, CONTINUED**



> After CHAP, the PHA has:

- 30 days to enter RAD PIC removal request.
- 180 days to submit the Financing Plan.
- At Financing Plan approval, PHA is issued RCC (RAD Conversion Commitment) – 2 weeks to execute.
- > RCC is for 90 days.
- Most transactions close within 45-60 days following RCC execution.



For more information, please refer to the RAD Notice at: http://portal.hud.gov/hudportal/documents/huddoc?id=PIHNotic e\_2012-32\_062015.pdf



#### **RAD Interactions with the Capital Fund**

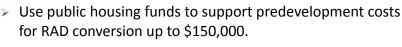


- Significant Amendment to Capital Fund 5-Year Action Plan submission (Chapter 3 - Guidebook). Consult Amendment 1D of the RAD Notice: <a href="http://portal.hud.gov/hudportal/documents/huddoc?id=PIHNotice">http://portal.hud.gov/hudportal/documents/huddoc?id=PIHNotice</a> 2012-32 062015.pdf
- Complete RAD Physical Condition Assessment (PCA) (If rehabilitation planned).
- Reduction of current/future Capital Fund grants.
- Estimate of current Capital Fund grants associated with proposed RAD project.
- Estimate of impact on PHA's current 5-Year Action Plan.
- · Impact on existing CFFP or RHF funds, if any.

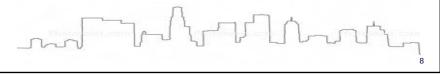




#### **CAPITAL FUND USES UNDER RAD**



- Prepare an amended Capital Fund Budget for the applicable annual grant in order to use some or all of it for a RAD conversion.
- May retain Capital Funds for units that remaining in the public housing inventory and do not convert to RAD:
  - Submit a budget revision requesting transfer of Capital Funds designated for RAD units to BLI 1503 and 1504.
  - Retain remaining Capital Funds in appropriate BLIs.

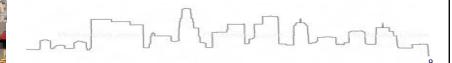




#### **CAPITAL FUND ELIGIBILITY UNDER RAD**



- Capital Funds may be used to pay for RAD Physical Condition Assessment (PCA).
- Following conversion to Section 8 under RAD, PHA will no longer receive Capital Funds, including RHF and DDTF funds, for that project <u>after</u> the initial year of conversion.
- > If the PHA converts 100% of its units it will not receive any capital funds in the FY following conversion.





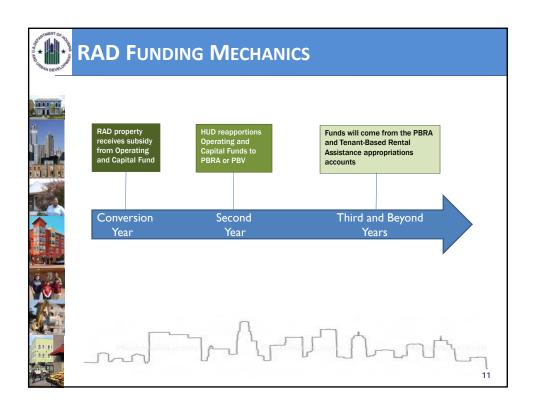
#### **RAD Public Housing Requirements**

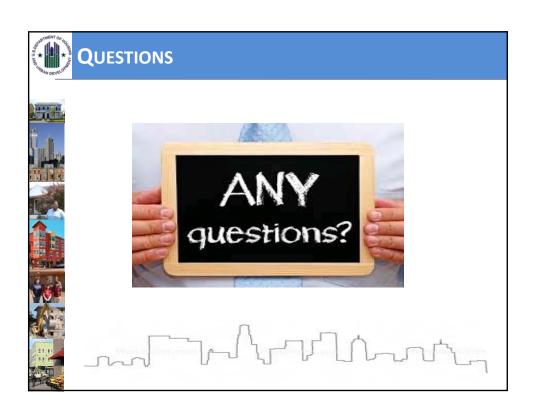


#### Procurement:

- 2 CFR 200 applies to Capital Funds used for the converting property <u>prior to</u> HUD approval of RAD Financing Plan - RAD Conversion Commitment (RCC) and RAD conversion closing.
- > Obligation and Expenditure Deadlines:
  - May apply for an extension of the obligation end date (OED) for up to five years from the point when Capital Funds become available to the PHA for obligation. (See Chapter 7 – Guidebook.)











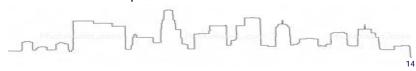
# Moving to Work (MTW) Demonstration Program



#### MOVING TO WORK (MTW) BACKGROUND



- Demonstration program, authorized by Congress in 1996:
  - Allows PHAs flexibility in combining and spending their Capital Funds, Operating Funds, and Section 8 Voucher Funds.
- > 39 Participating PHAs (as of March 31, 2015).
- Capital Fund submission is part of Annual MTW Plan (except for ACC Amendment(s)).
- > PHA Executes an MTW Standard Agreement with HUD:
  - Establishes planning and reporting requirements.
  - · Contains MTW specific waivers.





#### MOVING TO WORK (MTW) BASICS

- Planning Requirements
- > RHF/DDTP
- > Capital Fund Submission
- > LOCCs and Disbursement of Funds
- > Obligation and Expenditure Deadlines











# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

# SECURITY INTERESTS AND FINANCING ACTIVITIES (CHAPTER 11)



#### CHAPTER 11: TOPICS



- Capital Fund Financing Program (CFFP)
- Operating Fund Financing Program (OFFP)
- Public Housing Mortgage Program (PHMP)
- > Other Security Interests and Financing Activities

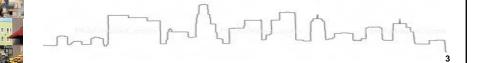




#### STRATEGIC PLANNING OVERVIEW



- Capital Fund 5-Year Action Plan outlining PHA use of Capital Funds to meet mission and goals.
- > Capital Fund PNA showing physical needs and costs.
- PHA should consider all funding sources when setting capital mission and goals.





# CAPITAL FUND FINANCING PROGRAM (CFFP)



#### WHAT IS SECTION 30?



Section 516 of QHWRA added Section 30 to the United States Housing Act of 1937

#### Sec. 30: Public Housing Mortgages and Security Interests

- (a) GENERAL AUTHORIZATION.—The Secretary may, upon such terms and conditions as the Secretary may prescribe, authorize a public housing agency to mortgage or otherwise grant a security interest in any public housing project or other property of the public housing agency.

  (b) TERMS AND CONDITIONS.—In making any authorization under subsection (a), the Secretary may consider—
  - (1) the ability of the public housing agency to use the proceeds of the mortgage or security interest for low-income housing uses;
  - (2) the ability of the public housing agency to make payments on the mortgage or security interest; and
  - (3) such other criteria as the Secretary may specify.
- (c) NO FEDERAL LIABILITY.—No action taken under this section shall result in any liability to the Federal Government.





#### **CFFP OVERVIEW**



- > 191 Transactions.
- 247 PHAs participated.
- > Approximately \$4.5 Billion in transactions approved.
- > Transaction size from \$104 thousand to \$656 million.
- > Pooled and Individual PHA Transactions.



6





#### POTENTIAL BENEFITS OF CFFP



- Potential Realized with effective long term planning
- > Address backlog modernization needs
- > Economies of scale and scope
- > Leverage additional funds (ie: tax credits)





#### **CFFP FUNDAMENTALS**



- > Financial Structure/Business Terms:
  - Capital Formula Funds
    - Up to 20 years, generally.
    - Up to 33% of annual appropriation.
    - Proceeds considered Capital Funds.



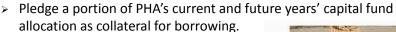


• Pledge 100% - provided overall Capital Funds do not exceed 50% of annual appropriation.





#### CFFP FUNDAMENTALS, CONTINUED



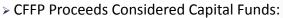
- > Financial Structure/Business Terms:
  - Risk to Lenders/Investors and PHAs:
    - · Appropriations.
    - · Performance.
    - Poor Planning/Implementation.

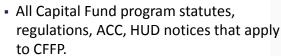






#### **CFFP FUNDAMENTALS, CONTINUED**

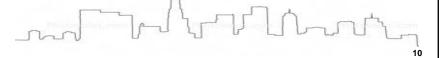


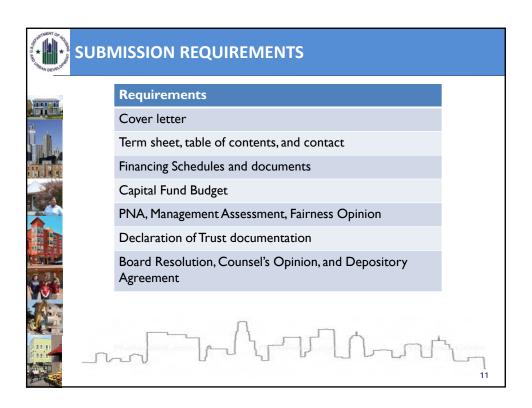




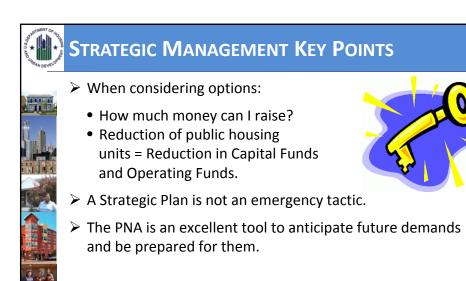
- PHA Plan:
  - Use of Proceeds Annual Statement.
  - Use of Capital Funds for Debt Service -5-Year Action Plan (Annual Statement if Applicable).









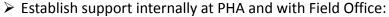


OR AN DEVELORIE	CFFP Transaction Example	
	Cap Funds	\$1,000,000
	Annual \$ Pledge (33%)	\$330,060
Ī.	Remaining Cap Funds	\$669,940
	Total Borrowing*	\$4,000,000
	Debt Service Reserve	\$330,060
	Capitalized Interest (3 mos)	\$60,000
100 (m) 1 100 m 1 100 m 1	Expenses	\$140,000
333	Project Fund	\$3,469,940
TA	ssumes 5.495% fixed rate for 20 years, \$140,000 in expenses.	



#### **CFFP PROPOSAL PROCESS**





- Identify project staffing and resources effort requires significant resources.
- Educate Board of Commissioners on proposed activity.
- Seek Board approval for procurements.
- Start updating PHA Plan and others as necessary.
- Alert Field Office.
- > Seek HUD approvals:
  - · Mixed Finance, Demo/Dispo, Development, RHF.
  - Field Office coordination and support.
  - Sequencing can be tricky parallel approvals.

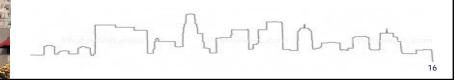


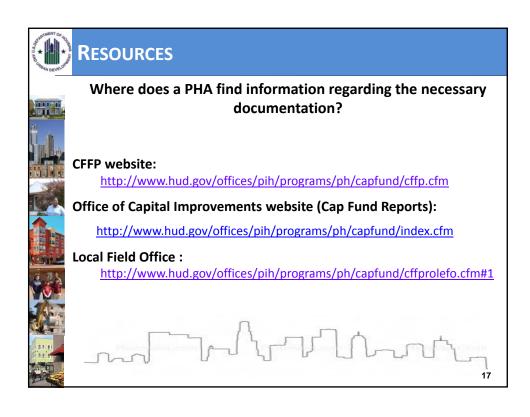


### TOP 4 THINGS THAT SLOW DOWN A CFFP PROPOSAL



- 1. Physical Needs Assessment not complete, not submitted to the Field Office.
- 2. PHA Plan not complete, not completed in accordance with HUD requirements, or not approved.
- 3. Evidence of effective DOTs in first position, lacking or insufficient. Counsel unresponsive.
- 4. Adjustments to CFP to reflect activities that would reduce grant.











# OPERATING FUND FINANCING PROGRAM (OFFP)



#### **OFFP KEY ELEMENTS**

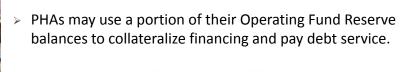


Authorized by Section 9(d)(1)(A) of the 1937 Act.

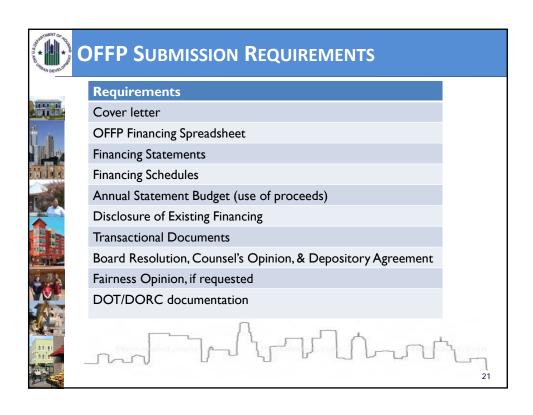


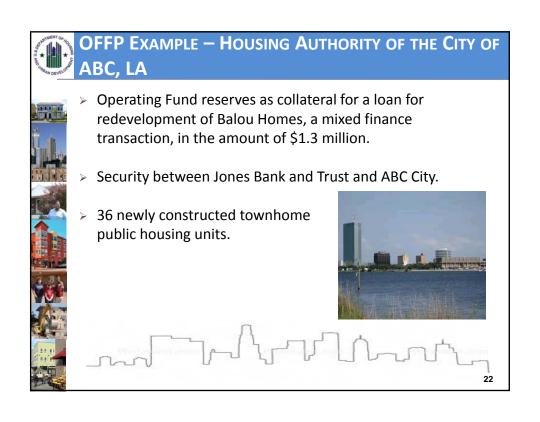
> HUD written approval required on a case-by-case basis.

> PHAs are permitted to borrow private capital to develop or modernize public housing.

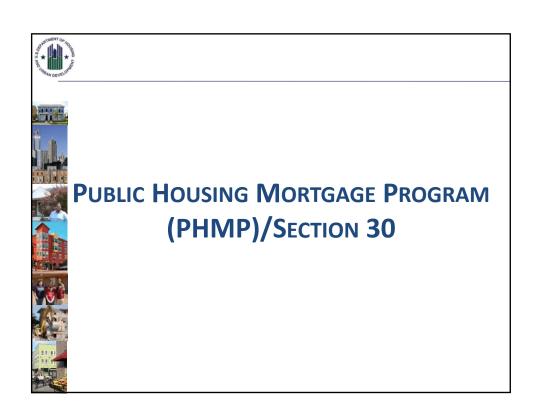


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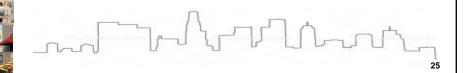


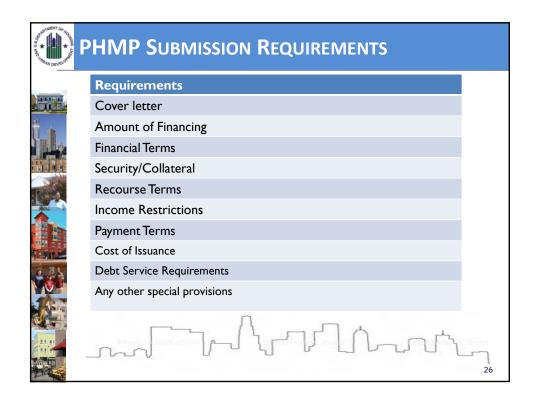




#### WHAT IS A PHMP TRANSACTION?

- Mortgage/Rider on Public Housing Real Estate:
  - · May be in first position on non-dwelling property.
  - · Must be subordinate to DOT on dwelling property.
- The PHMP permits PHAs to utilize programs which may require a mortgage or restrictive use covenant filed on the property:
  - · Federal Home Loan Bank AHP.
  - Other State or local lending programs.







#### **PHMP LESSONS LEARNED**



- ➤ If you pledge public housing assets, get written approval from DAS of OPHI.
- ➤ Loan does not involve a pledge of public housing assets?
  - Are you sure?
  - Ask your attorney to insert a clear non-recourse provision in the loan documents – there is no recourse to public housing assets.
  - If you borrow funds, make sure you get an attorney's opinion that PH assets are not pledged or otherwise encumbered.





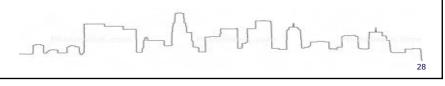
#### **LEGAL PROVISIONS**

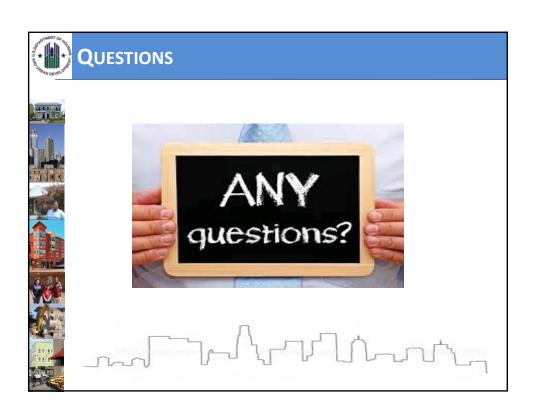


- Conflicts Provision:
  - Public Housing requirements prevail.
- > Non-Recourse Provision:
  - Recourse to public housing assets limited only to property being mortgaged.

These legal provisions must be incorporated in all legal documents.











#### **ENERGY PERFORMANCE CONTRACTS SECTION 30**



- EPC requiring a security interest or other public housing property encumbrance must obtain EPC Section 30 approval.
- > EPC Section 30 review is separate from EPC agreement approval.
- > EPC Section 30 proposals are submitted to the Field Office and the Deputy Asst. Secretary of Field Operations.
- > PHA will receive separate approval for the EPC transaction and the EPC Section 30.

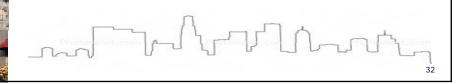




### EPC Section 30 Example – Housing Authority of A California County



- Grants security interest related to an Energy Performance Contract (EPC):
  - County of ABC.
  - Acme Inc., the Energy Services Co. (ESCO).
  - Jones Capital Corporation (Lessor).
- Installation of Energy Conservation Measures (ECMs):
  - 15 years.
  - \$2.1 million.
  - ECMS at seven public housing developments (500 units)





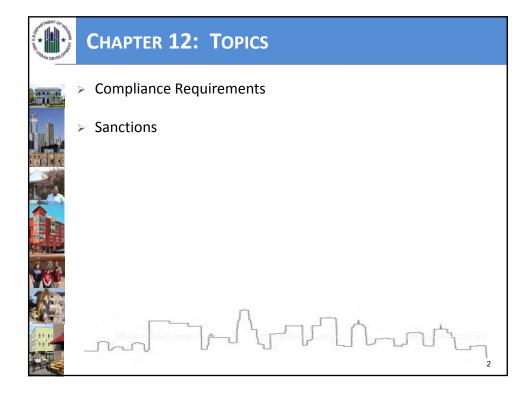




# U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

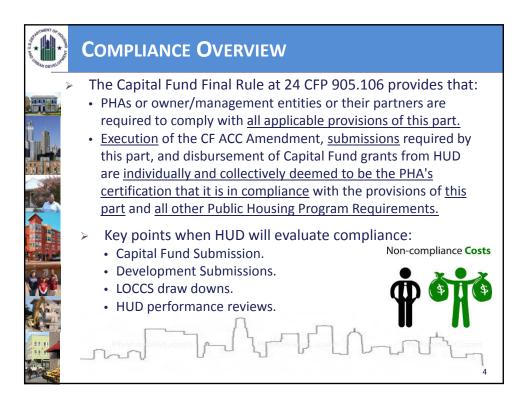
**CAPITAL FUND GUIDEBOOK TRAINING** 

COMPLIANCE, PENALTIES AND SANCTIONS (CHAPTER 12)





#### **COMPLIANCE REQUIREMENTS**





#### **SUBMISSION REQUIREMENTS**



> PHAs must revise or correct information in Annual Capital Fund submissions (see Chapter 3) that is not compliant with the Capital Fund Rule.

- > Administrative sanctions may result if corrections for compliance are not made.
- PHAs must comply with the following:
  - 24 CFR 905-Capital Fund Rule.
  - 2 CFR 200.
  - · Civil Rights Acts.
  - Accessibility Requirements- Section 504, American Disabilities Act (ADA), Fair Housing Amendments Act (FHAA), Architectural Barriers Act (ABA).
  - Section 3.





#### **POST-SUBMISSION REQUIREMENTS**

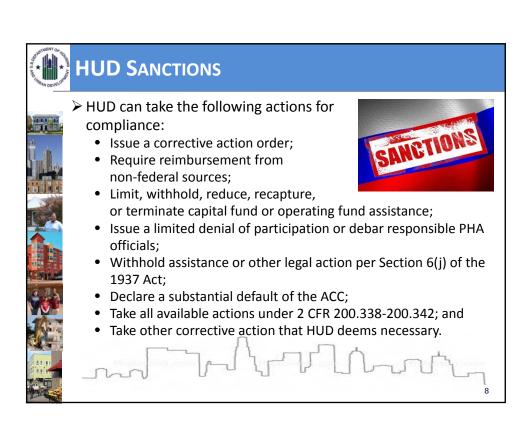


➤ PHAs must comply with 24 CFR 905, Subpart H – Compliance, HUD Review, Penalties and Sanctions.

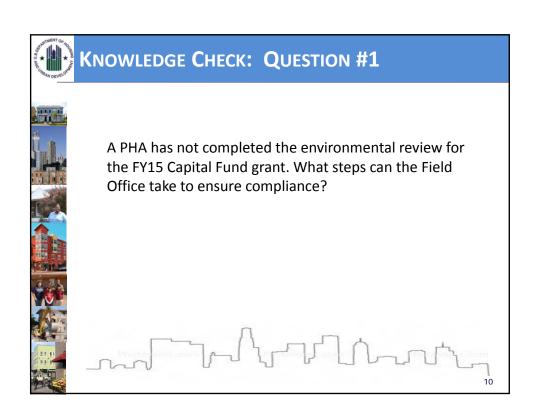
- Access to **Capital Funds** may be **suspended/denied** if PHAs are non-compliant in any area including:
  - Timely certification of IMS/PIC data;
  - Current DUNS number in the System of Award Management (SAM) an annual update;
  - Submission of Board resolution approving 5-Year Action Plan;
  - Timely submission of required documents;
  - Complete environmental reviews; or
  - Compliance with procurement requirements.

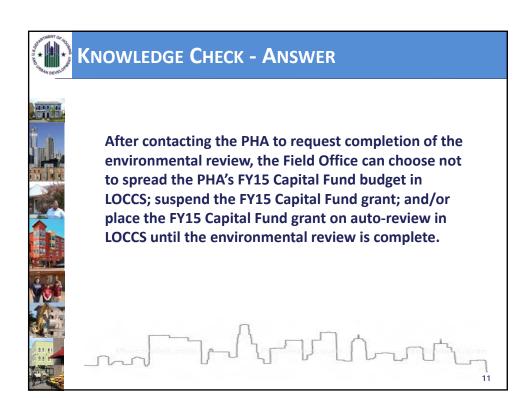


















## U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

**CAPITAL FUND GUIDEBOOK TRAINING** 

ENERGY AND PERFORMANCE INFORMATION
CENTER (EPIC)
TRAINING

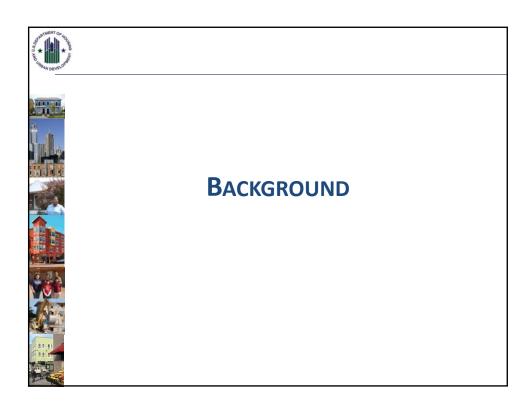


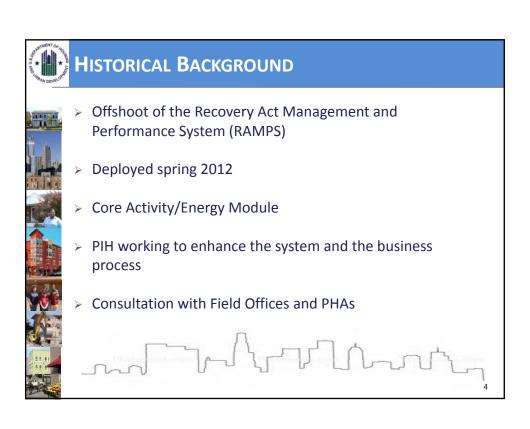
#### **EPIC:** TOPICS



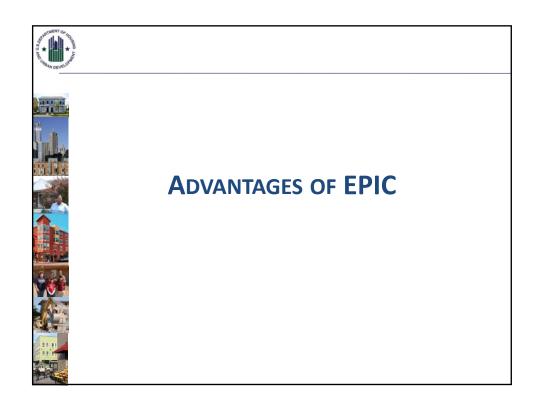
- Background
- Advantages of EPIC
- Overview/Demo
- > Implementation Plan







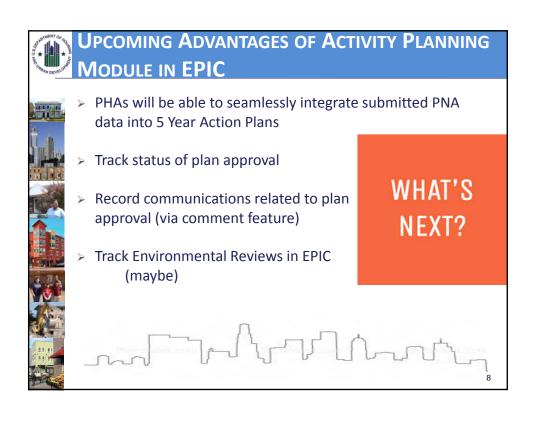


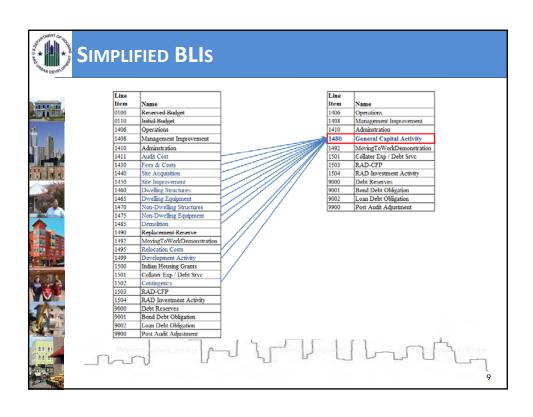


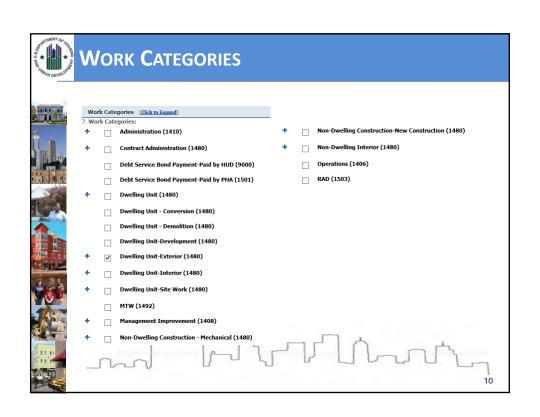


- Simplifies the BLI structure in LOCCS
- > EPIC data updates LOCCS BLIs automatically
- Approvals/review minimized
  - FO approves 5 Year Action Plan
  - No review required on all approved 5 Year Action Plan items,
     PHA can revise amounts without further review
  - · PHA can funge without further review

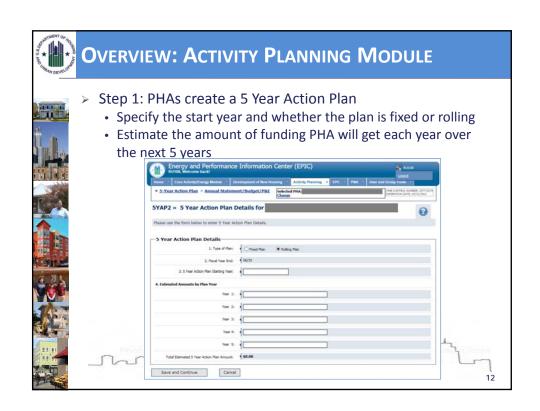


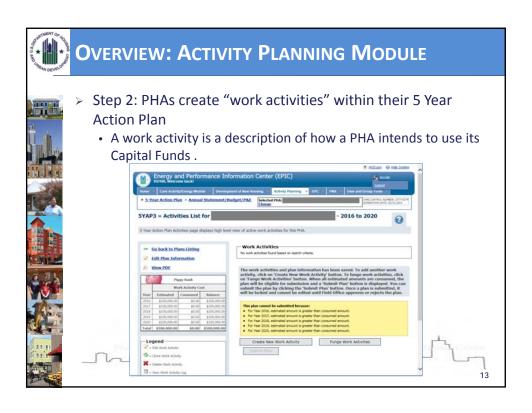


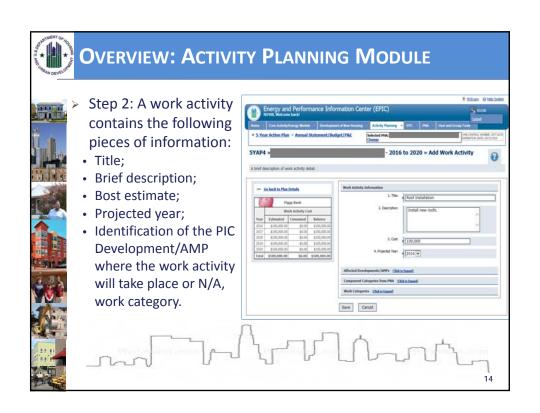


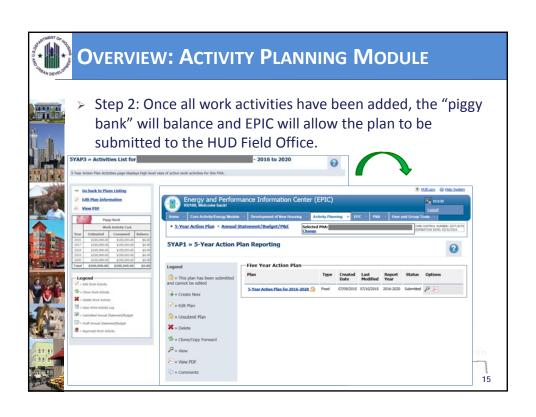










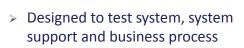






#### **BETA TEST**







- PHAs input actual 5 Year Action Plans into EPIC
   New plans in process or already approved plans
- > Field Offices process/approve plans submitted in EPIC
- PHAs would link already awarded grants covered by 5 Year action plan years to an Annual Statement/Budget



